21ST CENTURY HOLDING CO Form 10-K March 16, 2009

#### UNITED STATES SECURITIES AND EXCHANGE COMMISSION

WASHINGTON, D.C. 20549 FORM 10-K

x Annual Report under Section 13 or 15(d) of the Securities A	Act of 1934
For the fiscal year ended December 31, 2008	
Of "Transition Deport under Section 12 or 15(d) of the Securities	a Evahance Act of 1024
"Transition Report under Section 13 or 15(d) of the Securitie	s Exchange Act of 1934
For the transition period ofto	
Commission file nun	
21st Century Hold	
(Exact name of registrant as	specified in its Charter)
Florida	65-0248866
(State or other jurisdiction of	(I.R.S. Employer
Incorporation or organization)	Identification No)
3661 West Oakland Park Boulevard, Suite 300, I 33311	Lauderdale Lakes, Florida
(Address of principal executive offices)	(Zip Code)
Registrant's telephone number, including area code (954) 581	-9993
Securities registered pursuant to Section 12(b) of the Exchange	ge Act:
Title of Each Class	Name of Each Exchange on Which Registered
Common Stock, par value \$0.01 per share	NASDAQ Global Market, LLC
Securities registered pursuant to Section 12(g) of the Exchang None	ge Act:
Indicate by check mark if the Registrant is a well-known so	easoned issuer, as defined in Rule 405 of the Sec

Indicate by check mark if the Registrant is a well-known seasoned issuer, as defined in Rule 405 of the Securities Act. Yes o No x

Indicate by check mark if the Registrant is not required to file reports pursuant to Section 13 or Section 15(d) of the Act. Yes o No x

Indicate by check mark whether the Registrant (1) has filed all reports required to be filed by Section 13 or 15(d) of the Securities Exchange Act of 1934 during the preceding 12 months (or for such shorter period that the Registrant was required to file such reports) and (2) has been subject to such filing requirements for the past 90 days. Yesx No o

Indicate by check mark if disclosure of delinquent filers pursuant to Item 405 of Regulation S-K is not contained herein, and will not be contained, to the best of registrant's knowledge, in definitive proxy or information statements incorporated by reference in Part III of this Form 10-K or any amendment to this Form 10-K.

Indicate by check mark whether the Registrant is a large accelerated filer, an accelerated filer, or a non-accelerated filer. See the definition of "accelerated filer and large accelerated filer" in Rule 12b-2 of the Exchange Act.

Large accelerated filer o

Accelerated filer x

Non-accelerated filer o

Indicate by check mark whether the Registrant is a shell company (as defined in Rule 12b-2 of the Act). YesoNo x

The aggregate market value of the Registrant's common stock held by non-affiliates was \$57,775,675 on June 30, 2008, computed on the basis of the closing sale price of the Registrant's common stock on that date.

As of March 16, 2009, the total number of common shares outstanding of Registrant's common stock was 8,013,894.

## DOCUMENTS INCORPORATED BY REFERENCE

Portions of the definitive Proxy Statement for the 2009 Annual Meeting of the Shareholders are incorporated by reference into Part III, of this Form 10K.

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## 21st Century Holding Company

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PART I

#### SPECIAL NOTE ABOUT FORWARD-LOOKING STATEMENTS

Certain statements in this Annual Report on Form 10-K, other than purely historical information, including estimates, projections, statements relating to our business plans, objectives and expected operating results, and the assumptions upon which those statements are based, are "forward-looking statements" within the meaning of the Private Securities Litigation Reform Act of 1995, Section 27A of the Securities Act of 1933 and Section 21E of the Securities Exchange Act of 1934. These forward-looking statements generally are identified by words "believes," "project," "expects," "anticipates," "estimates," "intends," "strategy," "plan," "may," "will," "would," "will be," "will continue," "will likely resexpressions. Forward-looking statements are based on current expectations and assumptions that are subject to risks and uncertainties which may cause actual results to differ materially from the forward-looking statements. A detailed discussion of these and other risks and uncertainties that could cause actual results and events to differ materially from such forward-looking statements is included in the section entitled "Risk Factors" in Part I, Item 1A of this Annual Report. We undertake no obligation to update or revise publicly any forward-looking statements, whether as a result of new information, future events or otherwise.

## ITEM 1 BUSINESS

#### **GENERAL**

21st Century Holding Company ("21st Century", "Company", "we", "us") is an insurance holding company, which, through our subsidiaries and our contractual relationships with our independent agents and general agents, controls substantially all aspects of the insurance underwriting, distribution and claims processes. We are authorized to underwrite fire, allied lines, homeowners' property and casualty insurance, commercial general liability insurance, commercial multi peril, inland marine, personal automobile insurance and commercial automobile insurance in various states with various lines of authority through our wholly owned subsidiaries, Federated National Insurance Company ("Federated National") and American Vehicle Insurance Company ("American Vehicle"). We market and distribute our own and third-party insurers' products and our other services primarily in Florida, through contractual relationships with a network of approximately 1,500 independent agents and a select number of general agents.

The insurable events during 2008, 2007 and 2006 did not include any weather related catastrophic events such as the well publicized series of hurricanes that occurred in Florida during 2005 and 2004. During 2008, 2007 and 2006 we processed property and liability claims stemming from our homeowners', commercial general liability and private passenger automobile lines of business. Our automobile claims generally will exceed commercial general liability and homeowners' claims with respect to frequency of claimant activity; however the per-claim severity in connection with our commercial general liability and homeowner lines would be expected to exceed the automobile line. Our reinsurance strategy serves to smooth the liquidity requirements imposed by the most severe insurable events and for all other insurable events we manage, at a micro and macro perspective, in the normal course of business.

Federated National is authorized to underwrite fire, allied lines, personal automobile, and homeowners' property and casualty insurance in Florida as an admitted carrier. American Vehicle is authorized to underwrite commercial multi peril, inland marine and personal and commercial automobile insurance in Florida as an admitted carrier. In addition, American Vehicle is authorized to underwrite commercial general liability insurance in fifteen states, of which eleven states had ongoing operations in 2008, as either an admitted or non-admitted carrier. American Vehicle will continue its expansion of commercial general liability insurance into new states.

An admitted carrier is an insurance company that has received a license from the state department of insurance giving the company the authority to write specific lines of insurance in that state. These companies are also bound by rate and form regulations, and are strictly regulated to protect policyholders from a variety of illegal and unethical practices, including fraud. Admitted carriers are also required to financially contribute to the state guarantee fund, which is used to pay for losses if an insurance carrier becomes insolvent or unable to pay the losses due their policyholders.

A non-admitted carrier is not licensed by the state, but is allowed to do business in that state and is strictly regulated to protect policyholders from a variety of illegal and unethical practices, including fraud. Sometimes, non-admitted carriers are referred to as "excess and surplus" lines carriers. Non-admitted carriers are subject to considerably less regulation with respect to policy rates and forms.

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The table below denotes American Vehicle's authority by state.

	Admitted	Non- Admitted
States	carrier	Carrier
Alabama	ü	
Arkansas		ü
California		ü
Florida	ü	
Georgia		ü
Kentucky		ü
Louisiana	ü	
Maryland		ü
Missouri		ü
Nevada		ü
Oklahoma		ü
South		ü
Carolina		
Tennessee		ü
Texas	ü	
Virginia		ü

During 2007 American Vehicle applied for and was granted, by the State of Florida in 2008, a license to underwrite commercial multiple peril and inland marine lines of business as an admitted carrier. We believe these new lines of authority will bode well with American Vehicle's existing customers. Operations under American Vehicle's newly granted lines of authority are expected to begin during 2009.

During 2008 Federated National applied for and was granted, by the State of Florida, a license to underwrite fire and allied lines insurance as an admitted carrier. Operations under Federated National's newly granted allied lines began in 2008 as a cedant for the insurance policies it underwrites for federal flood program. Operations under Federated National's newly granted fire line of business is pending approval by the Florida Office of Insurance Regulation ("OIR") and we expect to begin operations in 2009.

During the year ended December 31, 2008, 68.8%, 27.0%, 3.7% and 0.6% of the premiums we underwrote were for homeowners' property and casualty insurance, commercial general liability insurance, federal flood, and personal automobile insurance, respectively. During the year ended December 31, 2007, 74.5%, 24.1% and 1.4% of the premiums we underwrote were for homeowners' property and casualty insurance, commercial general liability insurance and personal automobile insurance, respectively.

Our business, results of operations and financial condition are subject to fluctuations due to a variety of factors. Abnormally high severity or frequency of claims in any period could have a material adverse effect on our business, results of operations and financial condition. In addition, if our estimated liabilities for unpaid losses and loss adjustment expenses ("LAE") are less than actual losses and LAE, we will be required to increase reserves with a corresponding reduction in our net income in the period in which the deficiency is identified. We internally process claims made by our insureds through our wholly owned claims adjusting company, Superior Adjusting, Inc. ("Superior").

Our executive offices are located at 3661 West Oakland Park Boulevard, Suite 300, Lauderdale Lakes, Florida and our telephone number is (954) 581-9993.

Our web site is located at www.21centuryholding.com. Information on our website is not incorporated by reference into this Form 10-K and should not be considered part of this Annual Report on Form 10-K or any other filing that we make with the SEC. Our Annual Reports on Form 10-K, Quarterly Reports on Form 10-Q, Current Reports on Form 8-K and amendments to such reports are available, free of charge, through our website as soon as reasonably practicable after we electronically file or furnish such material to the Securities and Exchange Commission ("SEC"). Further, a copy of this annual report on Form 10-K is located at the SEC's Public Reference Room at 100 F Street, NE, Washington, D.C. 20549. Information on the operation of the Public Reference Room can be obtained by calling the SEC at 1-800-SEC-0330. The SEC maintains an internet site that contains reports, proxy and information statements and other information regarding our filings at www.sec.gov.

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21st Century Holding Company

#### RECENT DEVELOPMENTS

#### Proposed Florida Legislation

Throughout 2008 industry leaders and lawmakers have met to discuss legislative options including a significant reduction of capacity in the Florida Hurricane Catastrophe Fund ("FHCF"), substantially increasing members' co-insurance participation and the reorganization of the FHCF under the Florida Cabinet. Efforts by the Governor and Commissioner of Insurance at the Federal level to secure post catastrophic event liquidity commitments remain ongoing.

Additionally, the Board of Directors of the Florida Insurance Guaranty Association ("FIGA") held separate meetings to discuss their continued financial challenges in connection with the insolvency of a particular insurance company that was assumed subsequent to the 2005 - 2006 hurricane season. At this time, we do not know if any new laws or regulations will be adopted in Florida which will impact our property and casualty insurance business in fiscal 2009 or any subsequent years.

#### **BUSINESS STRATEGY**

We expect that in 2009 we will capitalize on our operational efficiencies and business practices by:

- expanding our lines of business, such as our recent approval to write allied line insurance and last year's approval for commercial multi-peril and inland marine insurance in the State of Florida. While new lines of operations are in various stages of deployment, we expect to introduce many of these new insurance products during 2009;
- continued expansion of our commercial general liability insurance product into additional states. In addition to our ongoing operations in eleven states, we expect to commence operations in four states where we obtained licenses to underwrite and sell commercial general liability insurance in 2008;
  - employing our business practices developed and used in Florida in our expansion to other selected states;
    - maintaining a commitment to provide high quality customer service to our agents and insureds;
- expansion of our marketing efforts by retaining key personnel and implementing direct marketing technologies;
- offering attractive incentives to our agents to place a high volume of high quality business with our companies;
  - assumption of existing risks from other carriers;
- additional strategies that may include possible acquisitions or further dispositions of assets, and development of procedures to improve claims history and mitigate losses from claims.

There can be no assurances, however, that any of the foregoing strategies will be developed or successfully implemented or, if implemented, that they will positively affect our results of operations.

Additionally, State of Florida legislative initiatives, increased competition, softening general market conditions, an unfolding economic downturn and additional loss development from catastrophic events over two years old suggest that continued financial challenges exist in 2009.

## INSURANCE OPERATIONS AND RELATED SERVICES

## General

We are authorized to underwrite fire, allied lines, homeowners' property and casualty insurance, commercial general liability insurance, commercial multi peril, inland marine, personal automobile insurance and commercial automobile insurance in various states with various lines of authority through our wholly owned subsidiaries, Federated National and American Vehicle.

Federated National is authorized to underwrite fire, allied lines, personal automobile, and homeowners' property and casualty insurance in Florida as an admitted carrier.

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American Vehicle is authorized to underwrite commercial multi peril, inland marine and personal and commercial automobile insurance in Florida as an admitted carrier. In addition, American Vehicle is authorized to underwrite commercial general liability insurance in fifteen states, of which eleven states had ongoing operations in 2008, as either an admitted or non-admitted carrier. American Vehicle will continue its expansion of commercial general liability insurance into new states.

In January 2008, the Florida OIR granted American Vehicle licenses to underwrite commercial multiple peril and inland marine lines of business as an admitted carrier.

The following tables set forth the amount and percentages of our gross premiums written, premiums ceded to reinsurers and net premiums written by line of business for the periods indicated.

	Years Ended December 31,									
		2008		2007				2006		
	P	remium	Percent	P	remium	Percent	P	remium	Percent	
				$(\Gamma$	Oollars in Tl	housands)				
Gross written premiur	ns:									
Automobile	\$	487	0.6%	\$	1,867	1.4%	\$	6,064	4.0%	
Federal Flood		3,263	3.7%		-	0.0%		-	0.0%	
Homeowners'		60,709	68.7%		99,502	74.5%		114,388	74.9%	
Commercial										
General Liability		23,790	27.0%		32,222	24.1%		32,213	21.1%	
Total gross written										
premiums	\$	88,248	100.0%	\$	133,591	100.0%	\$	152,665	100.0%	
Ceded premiums:										
Automobile	\$	-	0.0%	\$	-	0.0%	\$	-	0.0%	
Federal Flood		3,263	9.4%		-	0.0%		-	0.0%	
Homeowners'		31,291	90.6%		44,551	100.0%		67,520	100.0%	
Commercial										
General Liability		-	0.0%		-	0.0%		-	0.0%	
Total ceded										
premiums	\$	34,553	100.0%	\$	44,551	100.0%	\$	67,520	100.0%	
Net written										
premiums										
Automobile	\$	487	0.9%	\$	1,867	2.1%	\$	6,064	7.2%	
Federal Flood		-	0.0%		-	0.0%		-	0.0%	
Homeowners'		29,418	54.8%		54,952	61.7%		46,868	55.0%	
Commercial										
General Liability		23,790	44.3%		32,222	36.2%		32,213	37.8%	
Total net written										
premiums	\$	53,695	100.0%	\$	89,041	100.0%	\$	85,145	100.0%	

We marketed our insurance products through our network of independent agents and general agents during fiscal years 2008, 2007 and 2006.

## Homeowners' Property and Casualty Insurance

We underwrite homeowners' insurance principally in South and Central Florida. Homeowners' insurance generally protects an owner of real and personal property against covered causes of loss to that property. The table that follows reflects the number of homeowner policies in-force by South Florida counties and all other Florida counties and reflects our concentrations of risk from catastrophic events.

		As of the years ended December 31							
			In-force po	•					
	20	08	200	07	2006				
County	Amount	Percentage	Amount	Percentage	Amount	Percentage			
Dade	2,981	9.7%	4,587	12.7%	9,151	21.6%			
Broward	3,629	11.8%	4,446	12.3%	6,629	15.6%			
West Palm Beach	14,152	45.7%	14,969	41.3%	13,539	31.9%			
All others	10,122	32.8%	12,239	33.7%	13,099	30.9%			
Total	30,884	100.0%	36,241	100.0%	42,418	100.0%			
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Our homeowner insurance products typically provide maximum coverage in the amount of \$750,000, with the aggregate maximum policy limit being approximately \$1,350,000. We continually subject these limits to review though there were no changes during 2008. The approximate average premium on the policies currently in-force is \$2,016, as compared with \$2,769 for 2007, and the typical deductible is either \$2,500 or \$1,000 for non-hurricane-related claims and generally 2% of the coverage amount for the structure for hurricane-related claims.

Premium rates charged to our homeowner insurance policyholders are continually evaluated to assure that they meet the expectation, are actuarially sound and produce a reasonable level of profit (neither excessive nor inadequate). In Florida, premium rates are also regulated by the Florida OIR, and rate increases must be approved by the Florida OIR.

Our May 2008 "file and use" rate filing reflects an average rate decrease of 11.3%. The June 2007 rate filing resulted in an average rate reduction of 15.2%.

## Commercial General Liability

We underwrite commercial general liability insurance for approximately 250 classes of artisan and mercantile trades (excluding home-builders and developers), habitational exposures and certain special events. The limits of liability range from \$100,000 per occurrence with a \$200,000 policy aggregate to \$1.0 million per occurrence with a \$2.0 million policy aggregate. We continually subject these limits to review, though there were no changes during 2008. We market the commercial general liability insurance products through independent agents and a limited number of general agencies unaffiliated with the Company. The average annual premium on policies, with deductibles of \$250 to \$500 per claim, and currently in-force is approximately \$798, as compared with \$989 in 2008 and 2007, respectively.

The following table sets forth the amounts and percentages of our gross premiums written in connection with our commercial general liability program by state:

	Years Ended December 31,									
	2008				20	07	2	2006		
	A	mount	Percentage	A	Amount	Percentage	Amount	Percentage		
				(]	Dollars in	Thousands)				
State										
Alabama	\$	117	0.49%	\$	26	0.08%	\$ -	0.00%		
Arkansas		12	0.05%		-	0.00%	-	0.00%		
California		269	1.13%		23	0.07%	-	0.00%		
Florida		16,011	67.30%		21,192	65.77%	22,965	71.29%		
Georgia		568	2.39%		1,023	3.17%	1,805	5.60%		
Kentucky		1	0.00%		8	0.03%	9	0.03%		
Louisiana		4,481	18.84%		5,595	17.36%	5,743	17.83%		
Maryland		2	0.01%		-	0.00%	-	0.00%		
South Carolina		70	0.29%		182	0.57%	77	0.24%		
Texas		2,252	9.47%		4,127	12.81%	1,604	4.98%		
Virginia		7	0.03%		46	0.14%	10	0.03%		
Total	\$	23,790	100.00%	\$	32,222	100.00%	\$ 32,213	100.00%		

In order to expand our commercial general liability business, we entered into a 100% quota-share reinsurance treaty with Republic Underwriters Insurance Company ("Republic") on March 28, 2006. This agreement was in place for approximately one year until March 31, 2007, when it was cancelled at the request of Republic. Republic is domiciled in the State of Texas and licensed both directly and on a surplus lines basis in approximately 32 states. This

arrangement would have facilitated the policyholder who requires their commercial general liability insurance policy to come from an insurance company with a satisfactory A.M. Best Company ("A.M. Best") rating.

Our arrangement with Republic allowed for a 4.75% commission on net written premium and reimbursement for all other costs in connection with the treaty such as premium taxes and assessments. We also remitted a 1% commission to the intermediary broker on the same net written premium. Under this agreement, the Company assumed approximately \$325,000 and \$23,000 in premiums in connection with its operations in the State of Texas in 2007 and 2006, respectively. Our operations in Texas began in December 2006. During the three months ended March 31, 2007, this 100% quota-sharing reinsurance treaty with Republic was cancelled, on a run-off basis, at their request, effective June 30, 2007. All premiums in connection with this program have been fully earned, and \$0.2 million of Loss and LAE remain unpaid.

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## 21st Century Holding Company

We are currently in the process of replacing the Republic quota-share reinsurance treaty with another "A" rated A.M. Best carrier. This agreement is currently pending Florida OIR approval.

#### Personal Automobile

Personal automobile insurance markets can be divided into two categories, standard automobile and nonstandard automobile. Standard personal automobile insurance is principally provided to insureds who present an average risk profile in terms of driving record, vehicle type and other factors. Nonstandard personal automobile insurance is principally provided to insureds that are unable to obtain standard insurance coverage because of their driving record, age, vehicle type or other factors, including market conditions. The average annual premium on policies currently in force is approximately \$1,292, as compared with \$1,075 for 2007, and the nonstandard personal automobile insurance lines represents 100% and more than 99.5% of our written premiums for personal automobile insurance in 2008 and 2007, respectively.

Limits on standard personal automobile insurance are generally significantly higher than those for nonstandard coverage, but typically provide for deductibles and other restrictive terms. Underwriting criteria for standard coverage has become more restrictive, thereby requiring more insureds to seek nonstandard coverage and contributing to the increase in the size of the nonstandard automobile market. Nonstandard automobile insurance, however, generally involves the potential for increased loss exposure and higher claims experience. Loss exposure is mitigated because premiums usually are written at higher rates than those written for standard insurance coverage.

Both of our insurance subsidiaries currently underwrite nonstandard personal automobile insurance in Florida, where the maximum exposures are predominantly \$10,000 per individual, \$20,000 per accident for bodily injury, \$10,000 per accident for property damage, and predominantly \$50,000 for comprehensive and collision. American Vehicle's commercial automobile program in Florida is expected to experience managed growth in 2009. The maximum exposure is predominantly \$25,000 on a combined single limit basis.

Federated National underwrites new and renewal policies for this coverage on primarily an annual basis and to a much lesser extent, on a semi-annual basis.

American Vehicle underwrites only renewal policies for this coverage on primarily an annual basis and to a much lesser extent, on a semi-annual basis.

Due to the purchasing habits of nonstandard automobile insureds (for example, nonstandard automobile insureds tend to seek the least expensive insurance required of the policyholder by statute that satisfies the requirements of state laws to register a vehicle), policy renewal rates tend to be low compared with standard policies. Our experience has been that a significant number of existing nonstandard policyholders allow their policies to lapse and then reapply for insurance as new policyholders.

Federated National underwrites standard personal automobile insurance policies providing coverage no higher than \$100,000 per individual, \$300,000 per accident for bodily injury, \$50,000 per accident for property damage and comprehensive and collision up to \$50,000 per accident, with deductibles ranging from \$200 to \$1,000. The average premium on the policies in-force was \$1,346 for 2007, and represented approximately 0.5% of our written premiums for personal automobile insurance in 2007. They were no standard personal automobile insurance policies offered during 2008.

Flood

Federated National writes flood insurance through the National Flood Insurance Program ("NFIP"). We write the policy for the NFIP, which assumes 100% of the flood risk while we retain a commission for our service. The average flood policy premium is approximately \$400 with limits up to \$250,000. Commissions in connection with this program totaled \$0.2 million, \$0.3 million and \$0.3 million in 2008, 2007 and 2006, respectively. Pursuant to the Florida OIR regulations, we are required to report write-your-own-flood premiums on a direct and ceded basis for 2008 and subsequent years. Prior to 2008, we reported only the commissions income associated with this program.

Assurance Managing General Agents, Inc. ("Assurance MGA")

Assurance MGA, a wholly owned subsidiary, acts as Federated National's and American Vehicle's exclusive managing general agent in the state of Florida. As American Vehicle continues its expansion into other states, we intend to retain other general agents to market our commercial general liability insurance products. During the year ended December 31, 2008, Assurance MGA became licensed in the states of Alabama, Arkansas, Georgia, Illinois, Mississippi, Missouri, Nevada, North Carolina, Texas and Virginia.

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Assurance MGA currently provides underwriting policy administration, marketing, accounting and financial services to Federated National and American Vehicle, and participates in the negotiation of reinsurance contracts. For the above-mentioned services, Assurance MGA generates revenue through a 6% commission fee from the insurance companies' gross written premium, policy fee income of \$25 per policy and other administrative fees. The 6% commission fee from Federated National and American Vehicle was made effective January 1, 2005. Assurance MGA plans to establish relationships with additional carriers and add additional insurance products in the future.

#### Superior

Superior processes claims made by insureds from Federated National and American Vehicle. Our agents have no authority to settle claims or otherwise exercise control over the claims process. Furthermore, we believe that the retention of independent adjusters, in cooperation with our employment of salaried claims personnel, results in reduced ultimate loss payments, lower LAE and improved customer service for our policyholders. We also employ an in-house legal department to cost-effectively manage claims-related litigation and to monitor our claims handling practices for efficiency and regulatory compliance.

Federated Premium Finance, Inc. ("Federated Premium")

Federated Premium provides premium financing to Federated National's, American Vehicle's and third-party's insureds. Premium financing has been marketed through our distribution network of general agents and independent agents.

Premiums for property and casualty insurance, in certain circumstances, are payable at the time a policy is placed in force or renewed. Federated Premium's services allow the insured to pay a portion of the premium when the policy is placed in force and the balance in monthly installments over a specified term, generally between six and nine months. As security, Federated Premium retains a contractual right, if a premium installment is not paid when due, to cancel the insurance policy and to receive the unearned premium from the insurer, or in the event of insolvency of an insurer, from FIGA, subject to a \$100 per policy deductible. In the event of cancellation, Federated Premium applies the unearned premium towards the payment obligation of the insured.

The following table sets forth the amount and percentages of premiums financed for Federated National, American Vehicle and other insurers for the periods indicated:

		Years Ended December 31, 2008 2007 2006							
	Prer	nium	Percent	Premium (Dollars in	Percent Thousands)	Premium	Percent		
Federated National	\$	311	41.3%	\$ 2,547	62.7%	\$ 6,279	56.2%		
American Vehicle		175	23.3%	169	4.2%	1,981	17.7%		
Other insurers		267	35.4%	1,346	33.1%	2,917	26.1%		
Total	\$	753	100.00%	\$ 4,062	100.00%	\$ 11,177	100.00%		

Federated Premium's operations were funded by a revolving loan agreement ("Revolving Agreement") with FlatIron Funding Company LLC ("Flatiron"). The Revolving Agreement was structured as a sale of contracts receivable under a sale and assignment agreement with Westchester Premium Acceptance Corporation ("WPAC") (a wholly-owned subsidiary of FlatIron), which gave WPAC the right to sell or assign these contracts receivable. Federated Premium, which serviced these contracts, recorded transactions under the Revolving Agreement as secured borrowings. There

were no outstanding borrowings under the Revolving Agreement as of December 31, 2008 and 2007. Outstanding borrowings under the Revolving Agreement as of December 31, 2006 were approximately \$0.01 million. This credit facility terminated, at our request, during 2007.

Finance contracts receivable decreased \$0.2 million, or 52.3%, to \$02 million as of December 31, 2008, compared with \$0.4 million as of December 31, 2007. We anticipate a continued decline in the short-term in connection with premium financed contracts. The Company anticipates continued use of the direct bill feature associated with Federated National and American Vehicle lines of business.

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## 21st Century Holding Company

The direct billing opportunity is very similar to the premium finance arrangement with respect to down payments and scheduled monthly payments. Direct billing is when the insurance company accepts from the insured, as a receivable, a promise to pay the premium, as opposed to requiring payment of the full amount of the policy, either directly from the insured or from a premium finance company. We believe that the direct billing program does not increase our risk because the insurance policy, which serves as collateral, is managed by our computer system. Underwriting criteria are designed with down payment requirements and monthly payments that create policyholder equity in the insurance policy. The equity in the policy is collateral for the extension of credit to the insured. Through our monitoring systems, we track delinquent payments and, in accordance with the terms of the extension of credit, cancel if payment is not made. If any excess premium remains after cancellation of the policy and deduction of applicable penalties, this excess is refunded to the policyholder. Similarly, we believe that the premium financing that we offer to our own insureds involves limited credit risk. By primarily financing policies underwritten by our own insurance carriers, our credit risks are reduced because we can more securely rely on the underwriting processes of our own insurance carriers. Furthermore, the direct bill program enables us to closely manage our risk while providing credit to our insureds.

Insure-Link, Inc. ("Insure-Link")

Insure-Link was formed in March 2008. Insure-Link was created to serve as an independent insurance agency. The insurance agency markets to the general public to serve all of their insurance needs. Insure-Link will acquire new business through marketing and acquisition.

#### MARKETING AND DISTRIBUTION

We are focusing our marketing efforts on continuing to expand our distribution network and market our products and services throughout Florida and in other states by establishing relationships with additional independent agents and general agents. As this occurs, we will seek to replicate our distribution network in those states. There can be no assurance, however, that we will be able to obtain the required regulatory approvals to offer additional insurance products or expand into other states.

Our independent agents and general agents have the authority to sell and bind insurance coverage in accordance with procedures established by Assurance MGA. Assurance MGA reviews all coverage bound by the agents promptly and generally accepts all coverage that falls within stated underwriting criteria. For automobile and commercial general liability policies, Assurance MGA also has the right, within a period that varies by state between 60 days and 120 days from a policy's inception, to cancel any policy, upon an advanced notice provided in accordance with statutory specific guidelines, even if the risk falls within our underwriting criteria.

During 2008, the Company formed a wholly owned Florida insurance agency named Insure-Link and operations began during the second quarter of 2008. Insure-Link has binding authority for Federated National and American Vehicle as well as many national and local insurance carriers. There were no other agency relationships with affiliated captive or franchised agents in 2008, 2007 and 2006.

During periods under emergency order as defined by the Florida OIR, there typically exists a moratorium on cancellations and non-renewals of various types of insurance coverage. The homeowner policy provides Assurance MGA the right to cancel any policy within a period of 90 days from the policy's inception with 25 days' notice, or after 90 days from policy inception with 95 days' notice, even if the risk falls within our underwriting criteria.

We believe that our integrated computer system, which allows for rapid automated premium quotation and policy issuance by our agents, is a key element in providing quality service to both our agents and insureds. For example,

upon entering a customer's basic personal information, the customer's driving record is accessed and a premium rate is quoted. If the customer chooses to purchase the insurance, the system can generate the policy on-site.

We believe that the management of our distribution system now centers on our ability to capture and maintain relevant data by producing agents, none of whom are affiliated with us. We believe that information management of agent production, coupled with loss experience, will enable us to maximize profitability.

#### REINSURANCE

As is common practice within the insurance industry, we transfer a portion of the risks insured under our policies to other companies through the purchase of reinsurance. This reinsurance is maintained to protect our insurance subsidiary against the severity of losses on individual claims, unusually serious occurrences in which a number of claims produce an aggregate extraordinary loss and catastrophic events. Although reinsurance does not discharge our insurance subsidiary from its primary obligation to pay for losses insured under the policies it issues, reinsurance does make the assuming reinsurer liable to the insurance subsidiary for the reinsured portion of the risk. A credit exposure exists with respect to ceded losses to the extent that any reinsurer is unable or unwilling to meet the obligations assumed under the reinsurance contracts. The collectibility of reinsurance is subject to the solvency of the reinsurers, interpretation of contract language and other factors. A reinsurer's insolvency or inability to make payments under the terms of a reinsurance contract could have a material adverse effect on our results of operations and financial condition.

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## 21st Century Holding Company

The availability and costs associated with the acquisition of reinsurance will vary year to year. These fluctuations, which can be significant, are not subject to our control and may limit our ability to purchase adequate coverage. The recovery of increased reinsurance costs through rate action is not immediate and can not be presumed, as it is subject to Florida OIR approval.

For the 2008-2009 hurricane season, the excess of loss and FHCF treaties will insure us for approximately \$310.0 million of aggregate catastrophic losses and LAE with a maximum single event coverage totaling approximately \$245.0 million, with the Company retaining the first \$3.0 million of losses and LAE. Our reinsurance program included coverage purchased from the private market, which afforded optional Reinstatement Premium Protection that provides coverage beyond the first event, along with coverage from the FHCF. Coverage afforded by the FHCF totals approximately \$167.0 million or 54% of the \$310.0 million of aggregate catastrophic losses and LAE. The FHCF affords coverage for the entire season, subject to maximum payouts, without regard to any particular insurable event.

Our reinsurance structure has significant risks, including the fact that the FHCF may not be able to raise sufficient money to pay their claims or impair their ability to pay their claims in a timely manner. This could result in significant financial, legal and operational challenges to all companies, including ours.

Therefore, in the event of a catastrophic loss, we may become dependent upon the FHCF's ability to pay, which may, in turn, be dependent upon the FHCF's ability to issue bonds in amounts that would be required to meet its reinsurance obligations in the event of such a catastrophic loss. There is no assurance that the FHCF will be able to do this. The Florida Senate Banking and Insurance Committee ("Senate Committee") recently published an insurance-related Interim Report entitled Status of the Florida Hurricane Catastrophe Fund. Notable findings in the report include:

- The total liability of the FHCF could be up to \$28.0 billion for a single season storm
- The FHCF has approximately \$10.3 billion in liquidity, which includes the \$4.0 billion "put" option. The "putt" option is the guarantee arrangement with Berkshire Hathaway approved by the State Board of Administration this summer
- The FHCF has "potential obligations that it can not pay of approximately \$14.5 billion in the event of a major storm"

Additionally, the FHCF treaty contains an exclusion that specifically states "Losses in excess of the sum of the Balance of the Fund as of December 31 of the Contract Year and the amount the SBA is able to raise through the issuance of revenue bonds or by the use of other financing mechanisms, up to the limit pursuant to Section 215.555(4) (c), Florida Statutes."

The Senate Committee on Banking and Insurance released a report in early December 2008 that was meant to enlighten lawmakers before the legislative session begin in March 2009. The Senate Committee reported that the FHCF has a possible \$19.0 billion deficit in 2009. Even though Florida remained largely unscathed in 2008, the insurance industry as a whole was battered by various natural catastrophes and a global financial crisis that undercut its profits more than at any time in the past 20 years. Experts say that the FHCF's ability to come up with money after a storm would be dependent on its ability to market and sell bonds, an option that is severely limited by the global credit crunch that intensified this past fall.

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The 2008-2009 private reinsurance companies and their respective A. M. Best rating are listed in the table as follows:

Reinsurer	A.M. Best l	Rating
UNITED STATES		
Everest Reinsurance Company	A+	
GMAC Re/Motors Insurance Corporation	A-	
Munich Reinsurance America, Inc.	A+	
QBE Reinsurance Corporation	A	*
BERMUDA		
Actua Re Limited	NR	* (1)
Ariel Reinsurance Company Limited	A-	*
DaVinci Reinsurance Limited	A	*
Flagstone Reinsurance Limited	A-	
Hiscox Insurance Company Limited	A-	
Max Bermuda Limited	A-	
New Castle Reinsurance Company Limited	A-	*
Renaissance Reinsurance Limited	A+	*
Amlin Bermuda Limited	A	
EUROPE		
Lansforsakringar Sak Forsakringsaktiebolag	NR	(2)
SCOR Switzerland AG	A-	

<sup>\* 2008</sup> Reinstatement Premium Protection Program Participants

- (1) Participant has funded a trust agreement for their unearned premium with approximately \$1.3 million of cash and U.S. Government obligations of American institutions at fair market value.
- (2) Standard & Poor's rated "A" (investment grade economic situation can affect finance)

Subsequent to December 31, 2008 and pursuant to the provisions of our reinsurance treaties, we elected to cancel the contract with New Castle Reinsurance Company Limited ("New Castle") and funds considered immaterial are in the process of settlement. New Castle's participation in our reinsurance program represented approximately 1% of the aggregate catastrophic loss exposure. We are in the process of replacing this coverage however there can be no assurances that we can be successful, though our increased exposure is limited.

For the 2007-2008 hurricane season, the excess of loss and FHCF treaties insured us for approximately \$403.0 million of aggregate catastrophic losses and LAE with a maximum single event coverage totaling approximately \$320.0 million, with the Company retaining the first \$3.0 million of losses and LAE. Our reinsurance program included coverage purchased from the private market, which afforded optional Reinstatement Premium Protection that provided coverage beyond the first event, along with coverage from the FHCF. Coverage afforded by the FHCF totaled approximately \$261.0 million or 65% of the \$403.0 million of aggregate catastrophic losses and LAE. The FHCF afforded coverage for the entire season, subject to maximum payouts, without regard to any particular insurable event.

The 2007-2008 private reinsurance companies and their respective A. M. Best rating are listed in the table as follows:

Reinsurer	A.M. Best Rating
UNITED STATES	
Everest Reinsurance Company	A+
Folksamerica Reinsurance Company	A-
GMAC Re/Motors Insurance Corporation	A-
Munich Reinsurance America, Inc.	A
Odyssey America Reinsurance Corporation	A
QBE Reinsurance Corporation	A
BERMUDA	
ACE Tempest Reinsurance Limited, Bermuda	A+
Amlin Bermuda Limited	A-
Ariel Reinsurance Company Limited, Bermuda	A-
DaVinci Reinsurance Ltd, Bermuda	A
Flagstone Reinsurance Limited	A-
Max Bermuda Limited	A-
New Castle Reinsurance Company Limited	A-
Renaissance Reinsurance Ltd, Bermuda	A
UNITED KINGDOM	
Amlin Syndicate No. 2001 (AML)	A
Ascot Underwriting Syndicate No. 1414 (RTH)	A
G.S. Christensen and Others Syndicate No. 958 (GSC)	A
MAP Underwriting Syndicate No. 2791 (MAP)	A
Talbot Underwriting Syndicate No. 1183 (TAL)	A
EUROPE	
Converium Limited, Switzerland	B++

The cost to the Company for these reinsurance products for the 2008–2009 and 2007–2008 hurricane seasons, including the prepaid automatic premium reinstatement protection totals approximately \$31.3 million and \$44.6 million, respectively.

Our reinsurance structure has significant risks, including the fact that the FHCF may not be able to raise sufficient money to pay their claims or impair their ability to pay their claims in a timely manner. This could result in significant financial, legal and operational challenges to all companies, including ours. It is our understanding, based upon a memo from The Florida House of Representatives, Committee on Insurance, to House Speaker Marco Rubio, dated April 2, 2008, that it is probable, under the current FHCF structure, that hundreds of millions of dollars of FHCF claims in Florida will go unpaid for some time. The FHCF currently has limited cash available to pay claims in connection with a catastrophic event. The FHCF has the authority to raise additional cash to pay claims through the issuance of FHCF bonds. The retirement of these bonds would be funded by imposing additional assessments on future insurance premiums written in the state. In the current economic climate, it is not clear if FHCF would be able to raise funds through a bond issuance.

To date, there have been no claims asserted against the reinsurers in connection with the 2007-2008 excess of loss and FHCF treaties.

We are selective in choosing reinsurers and consider numerous factors, the most important of which are the financial stability of the reinsurer, their history of responding to claims and their overall reputation. In an effort to minimize our exposure to the insolvency of a reinsurer, we evaluate the acceptability and review the financial condition of the reinsurer at least annually.

In order to expand our commercial general liability business, we entered into a 100% quota-share reinsurance treaty with Republic on March 28, 2006. This agreement was in place for approximately one year until March 31, 2007, when it was cancelled at the request of Republic. Republic is domiciled in the State of Texas and licensed both directly and on a surplus lines basis in approximately 32 states. This arrangement would have facilitated the policyholder who requires their commercial general liability insurance policy to come from an insurance company with a satisfactory A.M. Best rating. We are currently in the process of replacing the Republic quota-share reinsurance treaty with another "A" rated A.M. Best carrier. This agreement with the other carrier is currently pending Florida OIR approval.

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## 21st Century Holding Company

Our arrangement with Republic allowed for a 4.75% commission on net written premium and reimbursement for all other costs in connection with the treaty such as premium taxes and assessments. We also remitted a 1% commission to the intermediary broker on the same net written premium. Under this agreement, the Company assumed approximately \$325,000 and \$23,000 in premiums in connection with its operations in the State of Texas in 2007 and 2006, respectively. Our operations in Texas began in December 2006. During the three months ended March 31, 2007, this 100% quota-sharing reinsurance treaty with Republic was cancelled, on a run-off basis, at their request, effective June 30, 2007. All premiums in connection with this program have been fully earned, and \$0.2 million of Loss and LAE remain unpaid.

#### LIABILITY FOR UNPAID LOSSES AND LAE

We are directly liable for loss and LAE payments under the terms of the insurance policies that we write. In many cases, there may be a time lag between the occurrence and reporting of an insured loss and our payment of that loss. As required by insurance regulations and accounting rules, we reflect the liability for the ultimate payment of all incurred losses and LAE by establishing a liability for those unpaid losses and LAE for both reported and unreported claims, which represent estimates of future amounts needed to pay claims and related expenses.

When a claim, other than personal automobile, involving a probable loss is reported, we establish a liability for the estimated amount of our ultimate losses and LAE payments. The estimate of the amount of the ultimate loss is based upon such factors as the type of loss, jurisdiction of the occurrence, knowledge of the circumstances surrounding the claim, severity of injury or damage, potential for ultimate exposure, estimate of liability on the part of the insured, past experience with similar claims and the applicable policy provisions.

All newly reported claims received with respect to personal automobile policies are set up with an initial average liability. The average liability for these claims is determined by dividing the number of reported claims into the total amount paid during the same period. If a claim is open more than 45 days, that open case liability is evaluated and the liability is adjusted upward or downward according to the facts and circumstances of that particular claim.

In addition, management provides for a liability on an aggregate basis to provide for losses Incurred But Not Reported ("IBNR"). We utilize independent actuaries to help establish liability for unpaid losses and LAE. We do not discount the liability for unpaid losses and LAE for financial statement purposes.

The estimates of the liability for unpaid losses and LAE are subject to the effect of trends in claims severity and frequency and are continually reviewed. As part of this process, we review historical data and consider various factors, including known and anticipated legal developments, changes in social attitudes, inflation and economic conditions. As experience develops and other data become available, these estimates are revised, as required, resulting in increases or decreases to the existing liability for unpaid losses and LAE. Adjustments are reflected in results of operations in the period in which they are made and the liabilities may deviate substantially from prior estimates.

Among our classes of insurance, the automobile and homeowners' liability claims historically tend to have longer time lapses between the occurrence of the event, the reporting of the claim and the final settlement, than do automobile physical damage and homeowners' property claims. These liability claims often involve parties filing suit and therefore may result in litigation. By comparison, property damage claims tend to be reported in a relatively shorter period of time and settled in a shorter time frame with less occurrence of litigation.

There can be no assurance that our liability for unpaid losses and LAE will be adequate to cover actual losses. If our liability for unpaid losses and LAE proves to be inadequate, we will be required to increase the liability with a corresponding reduction in our net income in the period in which the deficiency is identified. Future loss experience

substantially in excess of established liability for unpaid losses and LAE could have a material adverse effect on our business, results of operations and financial condition.

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## 21st Century Holding Company

The following table sets forth a reconciliation of beginning and ending liability for unpaid losses and LAE as shown in our consolidated financial statements for the periods indicated.

	Years Ended December 31,					
	2008	2007		2006		
Balance at January 1:	\$ 59,684,790	\$ 39,615,478	Φ	154,038,543		
Less reinsurance recoverables		(12,382,028)		(128,419,923)		
		\$ 27,233,450		25,618,620		
Net balance at January 1	\$ 39,331,413	\$ 21,233,430	Ф	23,018,020		
Incurred related to:						
Current year	\$ 37,397,179	\$ 38,452,431	\$	35,105,812		
Prior years	4,471,081	9,166,491		9,294,096		
Total incurred	\$ 41,868,260	\$ 47,618,922	\$	44,399,908		
Paid related to:						
Current year	\$ 13,277,261	\$ 15,628,017	\$	17,420,147		
Prior years	16,072,908	19,672,941		25,364,930		
Total paid	\$ 29,350,169	\$ 35,300,958	\$	42,785,077		
Net balance at year-end	\$ 52,069,506	\$ 39,551,415	\$	27,233,450		
Plus reinsurance recoverables	12,712,980	20,133,375		12,382,028		
Balance at year-end	\$ 64,782,486	\$ 59,684,790	\$	39,615,478		

As shown above, and as a result of our review of liability for losses and LAE, which includes a re-evaluation of the adequacy of reserve levels for prior year's claims, we increased the liability for losses and LAE for claims occurring in prior years by \$4.5 million, \$9.2 million and \$9.3 million for the years ended December 31, 2008, 2007 and 2006, respectively.

In 2008, we increased incurred losses and LAE for claims in connection with the hurricanes in 2005 and 2004 by approximately \$0.4 million and increased the incurred loss and LAE in connection with our automobile and commercial general liability lines of business by \$4.1 million.

In 2007, we increased incurred losses and LAE for claims in connection with the hurricanes in 2005 and 2004 by approximately \$1.2 million and increased the incurred loss and LAE in connection with our automobile and commercial general liability lines of business by \$8.0 million.

There can be no assurance concerning future adjustments of reserves, positive or negative, for claims incurred through December 31, 2008.

Based upon discussions with our independent actuarial consultants and their statements of opinion on losses and LAE, we believe that the liability for unpaid losses and LAE is currently adequate to cover all claims and related expenses which may arise from incidents reported and IBNR.

The following table presents total unpaid loss and LAE, net, and total reinsurance recoverable, on a run-off basis, due from our automobile reinsurers as shown in our consolidated financial statements for the periods indicated.

	As of December 31,				
		2008		2007	
Transatlantic Reinsurance Company (A+ A.M. Best Rated):					
Reinsurance recoverable on paid losses and LAE	\$	4,521	\$	20,823	
Unpaid losses and LAE		92,931		137,546	
	\$	97,452	\$	158,369	
Amounts due from reinsurers consisted of amounts related					
to:					
Unpaid losses and LAE	\$	92,931	\$	137,546	
Reinsurance recoverable on paid losses and LAE		4,521		20,823	
	\$	97,452	\$	158,369	

In addition to reinsurance due from our automobile reinsurers, we also have reinsurance due from our catastrophic reinsurance companies. These reinsurance recoverables relate to Hurricane Katrina and Hurricane Wilma from 2005 and to the four hurricanes that occurred in August and September of 2004. The following table presents total unpaid loss and LAE, net, and total reinsurance recoverable due from our catastrophic reinsurers as shown in our consolidated financial statements.

	As of December 31,				
	2008		2007		
Catastrophe Excess of Loss (Various participants) and					
FHCF					
Reinsurance recoverable on paid losses and LAE	\$ 4,262,572	\$	2,771,624		
Unpaid losses and LAE	12,612,804		19,971,394		
	\$ 16,875,376	\$	22,743,018		
Amounts due from reinsurers consisted of amounts					
related to:					
Unpaid losses and LAE	\$ 12,612,804	\$	19,971,394		
Reinsurance recoverable on paid LAE	4,262,572		2,771,624		
Reinsurance payable	(11,088,023)		(12,605,238)		
	\$ 5,787,353	\$	10,137,780		

The following table presents the liability for unpaid losses and LAE for the years ended December 31, 1999 through 2008 and does not distinguish between catastrophic and non-catastrophic events. The top line of the table shows the estimated net liabilities for unpaid losses and LAE at the balance sheet date for each of the periods indicated. These figures represent the estimated amount of unpaid losses and LAE for claims arising in all prior years that were unpaid at the balance sheet date, including losses that had been IBNR. The portion of the table labeled "Cumulative paid as of" shows the net cumulative payments for losses and LAE made in succeeding years for losses incurred prior to the balance sheet date. The lower portion of the table shows the re-estimated amount of the previously recorded liability based on experience as of the end of each succeeding year.

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		ded Decem in Thousan 2007	•	2005	2004	2003	2002	2001	2000	1999
Balance Sheet Liability	\$ 52,070	\$ 39,551	\$ 27,259	\$ 25,733	\$ 37,390	\$ 15,314	\$ 9,422	\$ 6,207	\$ 6,976	\$ 4,428
Cumulative paid as of:										
One year later		7,666	19,331	25,465	35,114	10,466	8,101	5,283	8,160	4,224
Two years later			26,997	34,073	48,285	12,499	9,857	7,215	9,487	5,666
Three years later				39,012	53,621	14,220	10,417	7,711	10,094	6,182
Four years later Five years					56,926	15,033	11,410	7,953	10,352	6,394
later Six years						15,261	11,725	8,171	10,476	6,542
later Seven years							11,763	8,296	10,641	6,563
later Eight years								8,270	10,749	6,576
later Nine years									10,720	6,587
later										6,586 6,586
Re-estimated										
liability as of End of year		\$ 39,551	\$ 27,259	\$ 25,733	\$ 37,390	\$ 15,314	\$ 9,422	\$ 6,207	\$ 6,976	\$ 4,428
One year later		44,440	35,370	35,618	44,690	14,256	10,897	6,954	9,445	5,872
Two years later			40,796	41,280	52,317	14,273	10,625	7,842	10,200	6,284
Three years later Four years				45,131	56,147	14,890	10,770	8,069	10,425	6,605
later Five years					59,583	15,854	11,650	8,312	10,616	6,561
later Six years						16,304	12,365	8,542	10,782	6,664
later Seven years							12,410	8,621	10,945	6,644
later								8,458	11,241 10,644	6,743 7,228

Eight years										
later										
Nine years										
later										5,967
Cumulative										
redundancy										
(deficiency)	\$ (4,888)	\$ (13,537)	\$ (19,398)	\$ (22,193)	\$ (	991)	\$ (2,988)	\$ (2,251)	\$ (3,668)	\$ (1,539)
Cumulative										
redundancy										
(-)										
deficiency										
as a % of										
reserves										
originally										
established	-12.4%	-49.7%	-75.4%	-59.4%		-6.5%	-31.7%	-36.3%	-52.6%	-34.8%

The cumulative redundancy or deficiency represents the aggregate change in the estimates over all prior years. A deficiency indicates that the latest estimate of the liability for losses and LAE is higher than the liability that was originally estimated and a redundancy indicates that such estimate is lower. It should be emphasized that the table presents a run-off of balance sheet liability for the periods indicated rather than accident or policy loss development for those periods. Therefore, each amount in the table includes the cumulative effects of changes in liability for all prior periods. Conditions and trends that have affected liabilities in the past may not necessarily occur in the future.

As noted above, we have since experienced a \$4.9 million cumulative deficiency in connection with the re-estimation of all loss that occurred in 2007 and a \$13.5 million cumulative deficiency in connection with the re-estimation of all loss that occurred in 2006. Relative to the \$4.9 million deficiency, our homeowner and commercial general liability losses totaled \$1.1 million and \$4.4 million, respectively, and our automobile benefit totaled \$0.7 million. Relative to the \$13.5 million deficiency, our homeowner and commercial general liability and automobile losses totaled \$5.5 million, \$6.6 million and \$1.4 million, respectively.

As noted last year, we had since experienced an \$8.2 million cumulative deficiency in connection with the re-estimation of all loss that occurred in 2006 and a \$15.7 million cumulative deficiency in connection with the re-estimation of all loss that occurred in 2005. Relative to the \$8.2 million deficiency, our homeowner, commercial general liability and automobile losses totaled \$2.2, \$4.0 and \$2.0, respectively. Relative to the \$15.7 million deficiency, our homeowner and commercial general liability and automobile losses totaled \$9.4 million, \$3.4 million and \$2.8 million, respectively.

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As noted in our Form 10-K for the fiscal year ended December 31, 2006, we experienced a \$15.2 million cumulative deficiency recognized in 2006 and 2005 in connection with the re-estimation of all loss that occurred in 2004 and a \$10.0 million cumulative deficiency recognized in 2006 in connection with the re-estimation of all loss that occurred in 2005. Relative to the \$15.2 million deficiency, our homeowner and commercial general liability losses totaled \$15.4 million and \$0.6 million, respectively offset by automobile redundancies totaling \$0.9 million. Relative to the \$10.0 million deficiency, our homeowner and commercial general liability and automobile losses totaled \$7.3 million, \$1.7 million and \$1.0 million, respectively.

The table below sets forth the differences between loss and LAE reserves as disclosed for Generally Accepted Accounting Principles ("GAAP") basis compared with Statutory Accounting Principles ("SAP") basis of presentation for the years ended 2008, 2007 and 2006.

	Years Ended December 31,					
		2008		2007		2006
	(Dollars in Thousands)					
GAAP basis Loss and LAE reserves	\$	64,782	\$	59,685	\$	39,615
Less unpaid Losses and LAE ceded		12,713		20,133		12,401
Balance Sheet Liability		52,070		39,552		27,214
Add Insurance Apportionment Plan		25		37		45
SAP basis Loss and LAE reserves	\$	52,094	\$	39,589	\$	27,259

The table below sets forth the differences between loss and LAE incurred as disclosed for GAAP basis compared with SAP basis presentation for the years ended 2008, 2007 and 2006.

	Years Ended December 31,						
		2008		2007	2006		
	(Dollars in Thousands)						
GAAP basis Loss and LAE incurred	\$	41,868	\$	47,619	\$	44,400	
Intercompany adjusting and other expenses		4,313		7,361		6,465	
Insurance apportionment plan		4		12		(294)	
SAP basis Loss and LAE incurred	\$	46,185	\$	54,992	\$	50,571	

Underwriting results of insurance companies are frequently measured by their Combined Ratios. However, investment income, federal income taxes and other non-underwriting income or expense are not reflected in the Combined Ratio. The profitability of property and casualty insurance companies depends on income from underwriting, investment and service operations. Underwriting results are considered profitable when the Combined Ratio is under 100% and unprofitable when the Combined Ratio is over 100%.

The following table sets forth Loss Ratios, Expense Ratios and Combined Ratios for the periods indicated for the insurance business of Federated National and American Vehicle for 2008, 2007 and 2006. The ratios, inclusive of Unallocated Loss Adjustment Expenses ("ULAE"), are shown in the table below, and are computed based upon SAP.

	Years Ended December						
	31,						
	2008	2007	2006				
Loss Ratio	69.1%	54.6%	54.8%				

Expense Ratio	43.9%	38.9%	42.5%
-			
Combined Ratio	113.0%	93.5%	97.3%

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#### **COMPETITION**

We operate in highly competitive markets and face competition from national, regional and residual market insurance companies in the property and casualty, commercial general liability and automobile markets, many of whom are larger and have greater financial and other resources, have better ratings and offer more diversified insurance coverage. Our competitors include companies that market their products through agents, as well as companies that sell insurance directly to their customers. Large national writers may have certain competitive advantages over agency writers, including increased name recognition, increased loyalty of their customer base and reduced policy acquisition costs. Competition is having a material adverse effect on our business, results of operations and financial condition.

Significant competition has emerged as a result of the January 2007 emergency Florida legislation session wherein it passed, and the Governor signed into law, a bill known as "CS/HB-1A.". This law made fundamental changes to the property and casualty insurance business in Florida and undertook a multi-pronged approach to address the cost of residential property insurance in Florida. First, the law increased the capacity of reinsurance that stabilized the reinsurance market to the benefit of the insurance companies writing properties lines in the state of Florida. Secondly, the law provided for rate relief to all policyholders.

The law also authorized the state-owned insurance company, Citizens Property Insurance Corporation ("Citizens"), which is free of many of the restraints on private carriers such as surplus, ratios, income taxes and reinsurance expense, to reduce its premium rates and begin competing against private insurers in the residential property insurance market and expands the authority of Citizens to write commercial insurance.

Additionally, in an effort to foster competition in the Florida homeowners' property insurance market, the State of Florida created a Capital Build-Up incentive program in response to the catastrophic events that occurred during 2004 and 2005. This program provides matching statutory capital to any new or existing carrier licensed to write homeowners insurance in the state of Florida. This Capital Build-Up incentive program has certain default covenants that require participating carriers to maintain minimum net written premium ratios.

Finally, during 2007 and 2008, approximately two dozen new homeowner insurance companies have received authority by the Florida OIR to commence business as admitted carriers in the state of Florida.

We believe that these aggressive marketplace changes have forced some carriers to pursue market share based on "best case" pricing models that may ultimately prove unprofitable from an underwriting perspective.

We have not participated in the Capital Build-Up incentive program and therefore have been able to remain committed to the discipline of writing business that is profitable from an underwriting perspective. This commitment has resulted in a significant erosion of our homeowners' property insurance market share in 2007 and 2008. Although our pricing is inevitably influenced to some degree by that of our competitors, we believe that it is generally not in our shareholders' best interest to compete solely on price. We compete on the basis of underwriting criteria, our distribution network and superior service to our agents and insureds.

In Florida, more than 200 companies are authorized to underwrite homeowners' insurance. National and regional companies that compete with us in the homeowners' market include Allstate Insurance Company and First Floridian Insurance Company. In addition to these nationally recognized names, we also compete with several Florida domestic property and casualty companies such as Universal Insurance Company of North America, Universal Property and Casualty Insurance Company, Royal Palm Insurance Company, Edison Insurance Company, Olympus Insurance Company, St. Johns Insurance Company, Cypress Property and Casualty Insurance Company, Tower Hill Insurance

Company, Florida Family Insurance Company and American Strategic Insurance Company.

Comparable companies which compete with us in the commercial general liability insurance market include Century Surety Insurance Company, Atlantic Casualty Insurance Company, Colony Insurance Company and Burlington/First Financial Insurance Companies. We also face new competition in Florida from such companies as Seminole Property and Casualty Insurance Company, Cypress Property and Casualty Company and U.S. Security Insurance Company.

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With respect to automobile insurance in Florida, we intentionally market only to our existing policyholders by offering to renew the existing policy. Presently, we have chosen not to compete with more than 100 companies, which underwrite personal automobile insurance in Florida. Comparable companies in the personal automobile insurance market include U.S. Security Insurance Company, United Automobile Insurance Company, Direct General Insurance Company and Security National Insurance Company, as well as major insurers such as Progressive Casualty Insurance Company.

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#### REGULATION

#### General

We are, or will be, subject to the laws and regulations in Alabama, Arkansas, California, Florida, Georgia, Kentucky, Louisiana, Maryland, Missouri, Nevada, Ohio, Oklahoma, South Carolina, Tennessee, Texas and Virginia and regulations of any other states in which we seek to conduct business in the future. The regulations cover all aspects of our business and are generally designed to protect the interests of insurance policyholders, as opposed to the interests of shareholders. Such regulations relate to authorized lines of business, capital and surplus requirements, allowable rates and forms, investment parameters, underwriting limitations, transactions with affiliates, dividend limitations, changes in control, market conduct, maximum amount allowable for premium financing service charges and a variety of other financial and non-financial components of our business. Our failure to comply with certain provisions of applicable insurance laws and regulations could have a material adverse effect on our business, results of operations or financial condition. In addition, any changes in such laws and regulations, including the adoption of consumer initiatives regarding rates charged for coverage, could materially and adversely affect our operations or our ability to expand.

A recent example of such consumer initiatives may be found with Florida's property insurers' operating under a new emergency rule which requires existing premium rates as of January 25, 2007, to remain in effect until a rate filing reflecting the provisions as provided in Florida's newly enacted property insurance legislation. The legislation, which among other issues, provided low cost reinsurance to member insurance companies, accelerated rate filings to reflect the reduced reinsurance costs and expanded the role of Citizens in the market place. Other provisions contained in the emergency rule prevent non-renewals and cancellation (except for material misrepresentation and non-payment of premium) and new restrictions on coverage are prohibited. We are aware of the continued financial challenges that face the State of Florida in connection with the current consumer initiatives. The consumer initiatives stem from the catastrophic hurricanes during 2004 and 2005. The financial challenges have affected our business, results of operations and financial condition in the past and there can be no assurance that they will not continue to affect business, results of operations and financial condition in the future. We are unaware of any other jurisdictions with similar consumer initiatives that could have a material adverse effect on our business, results of operations or financial condition.

Most states have also enacted laws which restrict an insurer's underwriting discretion, such as the ability to terminate policies, terminate agents or reject insurance coverage applications, and many state regulators have the power to reduce, or to disallow increases, in premium rates. These laws may adversely affect the ability of an insurer to earn a profit on its underwriting operations.

Most states also have insurance laws requiring that rate schedules and other information be filed with the state's insurance regulatory authority, either directly or through a rating organization with which the insurer is affiliated. The regulatory authority may disapprove a rate filing if it finds that the rates are inadequate, excessive or unfairly discriminatory. Rates, which are not necessarily uniform for all insurers, vary by class of business, hazard covered, and size of risk. Certain states have recently adopted laws or are considering proposed legislation which, among other things, limit the ability of insurance companies to effect rate increases or to cancel, reduce or non-renew insurance coverage with respect to existing policies, particularly personal automobile insurance. As discussed above, the recent consumer initiatives with Florida's property insurers' demonstrate the State of Florida's ability to adopt such laws. Also, the Florida legislature may adopt additional laws of this type in the future, which may adversely affect the Company's business.

Most states require licensure or regulatory approval prior to the marketing of new insurance products. Typically, licensure review is comprehensive and includes a review of a company's business plan, solvency, reinsurance, character of its officers and directors, rates, forms and other financial and non-financial aspects of a company. The regulatory authorities may prohibit entry into a new market by not granting a license or by withholding approval.

All insurance companies must file quarterly and annual statements with certain regulatory agencies and are subject to regular and special examinations by those agencies. The last regulatory examination conducted by the Florida OIR on Federated National covered the three-year period ended on December 31, 2004. The last regulatory examination conducted by the Florida OIR on American Vehicle covered the three-year period ended on December 31, 2005.

Federated National's 2004 regularly scheduled statutory triennial examination for the three years ended December 31, 2004 was performed by the Florida OIR in 2005. American Vehicle's examination was for the three years ended December 31, 2005 was also performed by the Florida OIR, in 2006. A loss reserve deficiency totaling approximately \$1.3 million (net of income taxes) was recorded in the fourth quarter of 2006 on American Vehicle in connection with the Florida OIR examination. We may be the subject of additional targeted examinations or analysis. These examinations or analysis may result in one or more corrective orders being issued by the Florida OIR.

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#### 21st Century Holding Company

Federated National anticipates a regularly scheduled statutory examination by the Florida OIR to occur during 2010 for the five years ended December 31, 2009. American Vehicle anticipates a regularly scheduled statutory examination by the Florida OIR to occur during 2011 for the five years ended December 31, 2010. We have not received any notice of such examinations.

In some instances, various states routinely require deposits of assets for the protection of policyholders either in those states or for all policyholders. As an example, the Florida OIR requires Federated National and American Vehicle to have securities with a fair market value of \$1.0 million held in escrow. As of December 31, 2008, Federated National and American Vehicle held investment securities with a fair value of approximately \$1.1 million, each as deposits with the State of Florida. Additionally, as of December 31, 2008 American Vehicle has cash deposits totaling, \$409,640 with the State of Alabama, \$167,109 with the State of Arkansas and \$116,715 with the State of Louisiana.

As of December 31, 2007, Federated National and American Vehicle held investment securities with a fair value of approximately \$1.1 million, each as deposits with the State of Florida. Additionally, as of December 31, 2007 American Vehicle has cash deposits totaling, \$397,102 with the State of Alabama, \$153,750 with the State of Arkansas and \$113,614 with the State of Louisiana.

#### Restrictions in Payments of Dividends by Domestic Insurance Companies

Under Florida law, a domestic insurer may not pay any dividend or distribute cash or other property to its shareholders except out of that part of its available and accumulated capital surplus funds which is derived from realized net operating profits on its business and net realized capital gains. A Florida domestic insurer may not make dividend payments or distributions to shareholders without prior approval of the Florida OIR if the dividend or distribution would exceed the larger of (i) the lesser of (a) 10.0% of its capital surplus or (b) net income, not including realized capital gains, plus a two-year carryforward, (ii) 10.0% of capital surplus with dividends payable constrained to unassigned funds minus 25% of unrealized capital gains or (iii) the lesser of (a) 10.0% of capital surplus or (b) net investment income plus a three-year carryforward with dividends payable constrained to unassigned funds minus 25.0% of unrealized capital gains.

Alternatively, a Florida domestic insurer may pay a dividend or distribution without the prior written approval of the Florida OIR (i) if the dividend is equal to or less than the greater of (a) 10.0% of the insurer's capital surplus as regards policyholders derived from realized net operating profits on its business and net realized capital gains or (b) the insurer's entire net operating profits and realized net capital gains derived during the immediately preceding calendar year, (ii) the insurer will have policy holder capital surplus equal to or exceeding 115.0% of the minimum required statutory capital surplus after the dividend or distribution, (iii) the insurer files a notice of the dividend or distribution with the Florida OIR at least ten business days prior to the dividend payment or distribution and (iv) the notice includes a certification by an officer of the insurer attesting that, after the payment of the dividend or distribution, the insurer will have at least 115% of required statutory capital surplus as to policyholders. Except as provided above, a Florida domiciled insurer may only pay a dividend or make a distribution (i) subject to prior approval by the Florida OIR or (ii) 30 days after the Florida OIR has received notice of such dividend or distribution and has not disapproved it within such time.

No dividends were paid by Federated National or American Vehicle in 2008, 2007 or 2006, and none are anticipated in 2009. Although we believe that amounts required to meet our financial and operating obligations will be available from sources other than dividends from our insurance subsidiaries, there can be no assurance in this regard. Further, there can be no assurance that, if requested, the Florida OIR will allow any dividends in excess of the amount available, to be paid by Federated National and American Vehicle to us, the parent company, in the future. The

maximum dividends permitted by state law are not necessarily indicative of an insurer's actual ability to pay dividends or other distributions to a parent company, which also may be constrained by business and regulatory considerations, such as the impact of dividends on capital surplus, which could affect an insurer's competitive position, the amount of premiums that can be written and the ability to pay future dividends. Further, state insurance laws and regulations require that the statutory capital surplus of an insurance company following any dividend or distribution by it be reasonable in relation to its outstanding liabilities and adequate for its financial needs.

While the non-insurance company subsidiaries (Assurance MGA, Superior and any other affiliate) are not subject directly to the dividend and other distribution limitations, insurance holding company regulations govern the amount that any affiliate within the holding company system may charge any of the insurance companies for service (e.g., management fees and commissions).

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#### 21st Century Holding Company

National Association of Insurance Commissioners ("NAIC") Risk Based Capital Requirements

In order to enhance the regulation of insurer solvency, the NAIC established risk-based capital requirements for insurance companies that are designed to assess capital adequacy and to raise the level of protection that statutory surplus provides for policy holders. These requirements measure three major areas of risk facing property and casualty insurers: (i) underwriting risks, which encompass the risk of adverse loss developments and inadequate pricing; (ii) declines in asset values arising from credit risk; and (iii) other business risks from investments. Insurers having less statutory surplus than required will be subject to varying degrees of regulatory action, depending on the level of capital inadequacy. The Florida OIR, which follows these requirements, could require Federated National or American Vehicle to cease operations in the event they fail to maintain the required statutory capital.

Based upon the 2008 statutory financial statements for Federated National and American Vehicle, statutory surplus exceeded all regulatory action levels established by the NAIC's risk-based capital requirements.

Based upon the 2007 statutory financial statements for Federated National and American Vehicle, statutory surplus exceeded all regulatory action levels established by the NAIC's risk-based capital requirements.

Based on risk-based capital requirements, the extent of regulatory intervention and action increases as the ratio of an insurer's statutory surplus to its Authorized Control Level ("ACL"), as calculated under the NAIC's requirements, decreases. The first action level, the Company Action Level, requires an insurer to submit a plan of corrective actions to the insurance regulators if statutory surplus falls below 200.0% of the ACL amount. The second action level, the Regulatory Action Level, requires an insurer to submit a plan containing corrective actions and permits the insurance regulators to perform an examination or other analysis and issue a corrective order if statutory surplus falls below 150.0% of the ACL amount. The third action level, ACL, allows the regulators to rehabilitate or liquidate an insurer in addition to the aforementioned actions if statutory surplus falls below the ACL amount. The fourth action level is the Mandatory Control Level, which requires the regulators to rehabilitate or liquidate the insurer if statutory surplus falls below 70.0% of the ACL amount. Federated National's ratio of statutory surplus to its ACL was 739.4%, 653.0 % and 165.4% at December 31, 2008, 2007 and 2006, respectively. American Vehicle's ratio of statutory surplus to its ACL was 402.5%, 448.5% and 444.2% at December 31, 2008, 2007 and 2006, respectively.

#### NAIC Insurance Regulatory Information Systems Ratios

The NAIC has also developed Insurance Regulatory Information Systems ("IRIS") ratios to assist state insurance departments in identifying companies which may be developing performance or solvency problems, as signaled by significant changes in the companies' operations. Such changes may not necessarily result from any problems with an insurance company, but may merely indicate changes in certain ratios outside the ranges defined as normal by the NAIC. When an insurance company has four or more ratios falling outside "usual ranges," state regulators may investigate to determine the reasons for the variance and whether corrective action is warranted.

As of December 31, 2008, Federated National was outside NAIC's usual ranges with respect to its IRIS tests on two out of thirteen ratios. There was one exception in connection with change in net written premium and one in connection with two year reserve development to policyholders' surplus. As of December 31, 2007, Federated National was outside NAIC's usual ranges with respect to its IRIS tests on three out of thirteen ratios. There were two exceptions in connection with surplus growth and one exception in connection with adverse homeowner claims in connection with the hurricanes of 2004 and 2005.

As of December 31, 2008, American Vehicle was outside NAIC's usual range for two of thirteen ratios. There was one exception in connection with the two year overall operating ratio and one in connection with two year reserve development to policyholders' surplus. As of December 31, 2007, American Vehicle was outside NAIC's usual range for two of thirteen ratios. The exceptions were in connection with reserve development in connection with our commercial general liability program.

There was no action taken by the Florida OIR in connection with the December 31, 2007 IRIS ratio results. We do not currently believe that the Florida OIR will take any significant action with respect to Federated National or American Vehicle regarding the 2008 IRIS ratios, although there can be no assurance that will be the case.

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# 21st Century Holding Company

#### **Insurance Holding Company Regulation**

We, the parent company, are subject to laws governing insurance holding companies in Florida where Federated National and American Vehicle are domiciled. These laws, among other things, (i) require us to file periodic information with the Florida OIR, including information concerning our capital structure, ownership, financial condition and general business operations, (ii) regulate certain transactions between us and our affiliates, including the amount of dividends and other distributions, the terms of surplus notes and amounts that our affiliates can charge the holding company for services such as management fees or commissions, (iii) restrict the ability of any one person to acquire certain levels of our voting securities without prior regulatory approval. Any purchaser of 5% or more of the outstanding shares of our Common Stock will be presumed to have acquired control of Federated National and American Vehicle unless the Florida OIR, upon application, determines otherwise.

#### Finance Company Regulation

Our financing program remains subject to certain laws governing the operation of premium finance companies. These laws pertain to such matters as books and records that must be kept, forms, licensing, fees and charges. For example, in Florida, the maximum late payment fee Federated Premium may charge for personal line policies is \$10 per month.

#### Underwriting and Marketing Restrictions

During the past several years, various regulatory and legislative bodies have adopted or proposed new laws or regulations to address the cyclical nature of the insurance industry, catastrophic events and insurance capacity and pricing. These regulations include (i) the creation of "market assistance plans" under which insurers are induced to provide certain coverages, (ii) restrictions on the ability of insurers to rescind or otherwise cancel certain policies in mid-term, (iii) advance notice requirements or limitations imposed for certain policy non-renewals and (iv) limitations upon or decreases in rates permitted to be charged.

#### Legislation

From time to time, new regulations and legislation are proposed to limit damage awards, to control plaintiffs' counsel fees, to bring the industry under regulation by the Federal government, to control premiums, policy terminations and other policy terms and to impose new taxes and assessments. It is not possible to predict whether, in what form or in what jurisdictions, any of these proposals might be adopted, or the effect, if any, on us.

During February 2008 Florida's House Insurance Committee held a workshop on a proposal and legislation developed by the Florida Department of Financial Services ("DFS") regarding a significant reduction of capacity in the FHCF, substantially increasing members' co-insurance participation and the reorganization of the FHCF under the Florida Cabinet. Additionally, the Board of Directors of FIGA held separate meetings to discuss their continued financial challenges in connection with the insolvency of a particular insurance company that was assumed subsequent to the 2005 – 2006 hurricane season. Additional assessments by regulatory agencies are possible though not quantifiable at this time.

# **Industry Ratings Services**

Third-party rating agencies assess and rate the ability of insurers to pay their claims. These financial strength ratings are used by the insurance industry to assess the financial strength and quality of insurers. These ratings are based on criteria established by the rating agencies and reflect evaluations of each insurer's profitability, debt and cash levels,

customer base, adequacy and soundness of reinsurance, quality and estimated market value of assets, adequacy of reserves, and management. Ratings are based upon factors of concern to agents, reinsurers and policyholders and are not directed toward the protection of investors, such as purchasers of our common stock.

In August 2004, A.M. Best notified us that Federated National and American Vehicle were being placed under review with negative implications. In connection with this review, we requested that A.M. Best cease its ratings of these subsidiaries and assign a rating of "NR-4 – Not rated, company's request" to each. The withdrawal of our ratings could limit or prevent us from writing or renewing desirable insurance policies, obtaining adequate reinsurance or borrowing on our line of credit.

Federated National and American Vehicle are currently rated by Demotech as "A" ("Exceptional"), which is the third of seven ratings, and defined as "Regardless of the severity of a general economic downturn or deterioration in the insurance cycle, insurers earning a Financial Stability Rating of "A" possess "Exceptional" financial stability related to maintaining surplus as regards to policyholders". Demotech's ratings are based upon factors of concern to agents, reinsurers and policyholders and are not primarily directed toward the protection of investors. However, our Demotech rating could be jeopardized by such other factors including adverse development and various surplus related ratio exceptions.

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#### 21st Century Holding Company

In a letter from Demotech's Chief Executive Officer, dated January 15, 2009, Demotech warned Florida policymakers, including Florida Insurance Council representatives that "The potential inability of the FHCF to honor meritorious claims related to a significant event adversely influences the Financial Stability Rating of each of the carriers that are heavily dependent on the reinsurance provided by the FHCF. Under current circumstances and conditions, we will provide, monitor and support Financial Stability Ratings through the period ending May 15, 2009. An extension of financial Stability Ratings beyond May 15, 2009, will require definitive financial information regarding participation in the FHCF, documentation of bridge loans or alternative financing mechanisms that provide liquidity during a period in which the FHCF would be raising capital and other precaution or protection regarding reinsurance collectibility or catastrophe reinsurance."

The withdrawal of our ratings could limit or prevent us from writing or renewing desirable insurance policies, from competing with insurers who have higher ratings, from obtaining adequate reinsurance, or from borrowing on a line of credit. Furthermore, a withdrawal of the rating could cause the Company's insurance policies to no longer be acceptable to the secondary marketplace and mortgage lenders, which could cause a material adverse effect of the Company's results of operations and financial position.

#### **EMPLOYEES**

As of December 31, 2008, we had approximately 110 employees, including three executive officers. We are not a party to any collective bargaining agreement and we have not experienced work stoppages or strikes as a result of labor disputes. We consider relations with our employees to be satisfactory.

#### SENIOR MANAGEMENT

Set forth below is certain information concerning our executive officers who are not also directors, as of December 31, 2008:

Mr. Stephen C. Young (age 34), has served as the Company's President from June 2007 through the present date, and as President of Federated Premium from January 1998 through the present date. Mr. Young served as Vice President of Operations of the Company from June 2006 through May 2007.

#### ITEM 1A RISK FACTORS

We are subject to certain risks in our business operations which are described below. Careful consideration of these risks should be made before making an investment decision. The risks and uncertainties described below are not the only ones facing 21st Century. Additional risks and uncertainties not presently known or currently deemed immaterial may also impair our business operations.

#### Risks Related to Our Business

Our financial condition could be adversely affected by the occurrence of natural and man-made disasters.

We write insurance policies that cover homeowners', business owners and automobile owners for losses that result from, among other things, catastrophes. Catastrophic losses can be caused by hurricanes, tropical storms, tornadoes, wind, hail, fires, riots and explosions, and their incidence and severity are inherently unpredictable. The extent of losses from a catastrophe is a function of two factors: the total amount of the insurance company's exposure in the area affected by the event and the severity of the event. Our policyholders are currently concentrated in South and Central

Florida, which is especially subject to adverse weather conditions such as hurricanes and tropical storms.

In 2004 and 2005, the state of Florida experienced nine hurricanes. One of our subsidiaries, Federated National, incurred significant losses relative to its homeowners' and mobile homeowners' insurance lines of business in connection with these catastrophic weather events. Aggregate losses in connection with these storms involved over 23,000 claims at a cost in excess of \$69.9 million, net of our reinsurance participation.

The occurrence of claims from catastrophic events could result in substantial volatility in our results of operations or financial condition for any fiscal quarter or year. Increases in the values and concentrations of insured property may also increase the severity of these occurrences in the future. Although we attempt to manage our exposure to such events through the use of underwriting controls and the purchase of third-party reinsurance, catastrophic events are inherently unpredictable and the actual nature of such events when they occur could be more frequent or severe than contemplated in our pricing and risk management expectations. As a result, the occurrence of one or more catastrophic events could have a material adverse effect on our results of operations or financial condition.

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#### 21st Century Holding Company

Although we follow the industry practice of reinsuring a portion of our risks, our costs of obtaining reinsurance fluctuates and we may not be able to successfully alleviate risk through reinsurance arrangements.

The state of Florida has a history of exposure to extremely volatile weather related catastrophic events including hurricanes and tornados. The frequency and severity of these events can have a profound impact on our balance sheet and statements of operations and cash flows. Though the Company attempts to mitigate the impact of these events, there can be no assurance that we will be successful.

We have a reinsurance structure that is a combination of private reinsurance and the FHCF. Our reinsurance structure is comprised of several reinsurance companies with varying levels of participation providing coverage for loss and LAE at pre-established minimum and maximum amounts. Losses incurred in connection with a catastrophic event below the minimum and above the maximum are the responsibility of Federated National.

As a result of the nine hurricanes experienced in Florida during the fourteen month period between August 2004 and October 2005, and changes in Florida law in 2007 regarding the pricing and availability of reinsurance, we continue to review, and may determine to modify, our reinsurance structure.

Though there has been no occurrence of hurricanes in Florida within the last three hurricane seasons, some weather analysts believe that we have entered a period of greater hurricane activity while others suggest a diminished expectation for the near future. To address this risk, we are exploring alternatives to reduce our exposure to these types of storms. Although these measures may increase operating expenses, management believes that they will assist us in protecting long-term profitability, although there can be no assurances that will be the case.

The availability and costs associated with the acquisition of reinsurance will vary year to year. These fluctuations, which can be significant, are not subject to our control and may limit our ability to purchase adequate coverage. The recovery of increased reinsurance costs through rate action is not immediate and can not be presumed, as it is subject to Florida OIR approval.

Insolvency of our primary reinsurer or any of our other current or future reinsurers including the FHCF, or their inability otherwise to pay claims, would increase the claims that we must pay, thereby potentially harming significantly our balance sheet, results of operations and cash flow. In addition, prevailing market conditions have increased the availability and limited the cost of reinsurance, although there can be no assurances that these conditions will persist.

Subsequent to December 31, 2008 and pursuant to the provisions of our reinsurance treaties, we elected to cancel the contract with New Castle and funds considered immaterial are in the process of settlement. New Castle's participation in our reinsurance program represented approximately 1% of the aggregate catastrophic loss exposure. We are in the process of replacing this coverage however there can be no assurances that we can be successful, though our increased exposure is limited.

We face a risk of non-collectibility of reinsurance, which could materially and adversely affect our business, results of operations and/or financial condition.

As is common practice within the insurance industry, we transfer a portion of the risks insured under our policies to other companies through the purchase of reinsurance. This reinsurance is maintained to protect our insurance subsidiary against the severity of losses on individual claims, unusually serious occurrences in which a number of claims produce an aggregate extraordinary loss and catastrophic events. Although reinsurance does not discharge our

insurance subsidiary from its primary obligation to pay for losses insured under the policies it issues, reinsurance does make the assuming reinsurer liable to the insurance subsidiary for the reinsured portion of the risk. A credit exposure exists with respect to ceded losses to the extent that any reinsurer is unable or unwilling to meet the obligations assumed under the reinsurance contracts. The collectibility of reinsurance is subject to the solvency of the reinsurers, interpretation of contract language and other factors. A reinsurer's insolvency or inability to make payments under the terms of a reinsurance contract could have a material adverse effect on our results of operations and financial condition.

The availability and costs associated with the acquisition of reinsurance will vary year to year. These fluctuations, which can be significant, are not subject to our control and may limit our ability to purchase adequate coverage. The recovery of increased reinsurance costs through rate action is not immediate and can not be presumed, as it is subject to Florida OIR approval.

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# 21st Century Holding Company

For the 2008-2009 hurricane season, the excess of loss and FHCF treaties will insure us for approximately \$310.0 million of aggregate catastrophic losses and LAE with a maximum single event coverage totaling approximately \$245.0 million, with the Company retaining the first \$3.0 million of losses and LAE. Our reinsurance program included coverage purchased from the private market, which afforded optional Reinstatement Premium Protection that provides coverage beyond the first event, along with coverage from the FHCF. Coverage afforded by the FHCF totals approximately \$167.0 million or 54% of the \$310.0 million of aggregate catastrophic losses and LAE. The FHCF affords coverage for the entire season, subject to maximum payouts, without regard to any particular insurable event.

Our reinsurance structure has significant risks, including the fact that the FHCF may not be able to raise sufficient money to pay their claims or impair their ability to pay their claims in a timely manner. This could result in significant financial, legal and operational challenges to our company.

Therefore, in the event of a catastrophic loss, we may become dependent upon the FHCF's ability to pay, which may, in turn, be dependent upon the FHCF's ability to issue bonds in amounts that would be required to meet its reinsurance obligations in the event of such a catastrophic loss. In this economic climate, there is no assurance that the FHCF will be able to do this. Please see "Business-Reinsurance" for more information about FHCF.

We may experience financial exposure from climate change.

Our financial exposure from climate change is most notably associated with losses in connection with the occurrence of hurricanes striking Florida. We mitigate the risk of financial exposure from climate change by restrictive underwriting criteria, sensitivity to geographic concentrations and reinsurance.

Restrictive underwriting criteria can include, but are not limited to, higher premiums and deductibles and more specifically excluded policy risks such as fences and screened-in enclosures. New technological advances in computer generated geographical mapping afford us an enhanced perspective as to geographic concentrations of policyholders and proximity to flood prone areas. Our amount of maximum reinsurance coverage is determined by subjecting our homeowner and mobile homeowner exposures to statistical forecasting models that are designed to quantify a catastrophic event in terms of the frequency of a storm occurring once in every "n" years. Our reinsurance coverage contemplated a catastrophic event occurring once every 100 years. Our amount of losses retained (our deductible) in connection with a catastrophic event is determined by market capacity, pricing conditions and surplus preservation.

Our loss reserves may be inadequate to cover our actual liability for losses, causing our results of operations to be adversely affected.

We maintain reserves to cover our estimated ultimate liabilities for loss and LAE. These reserves are estimates based on historical data and statistical projections of what we believe the settlement and administration of claims will cost based on facts and circumstances then known to us. Actual loss and LAE reserves, however, may vary significantly from our estimates.

Factors that affect unpaid loss and LAE include the estimates made on a claim-by-claim basis known as "case reserves" coupled with bulk estimates known as IBNR. Periodic estimates by management of the ultimate costs required to settle all claim files are based on our analysis of historical data and estimations of the impact of numerous factors such as (i) per claim information; (ii) company and industry historical loss experience; (iii) legislative enactments, judicial decisions, legal developments in the awarding of damages, and changes in political attitudes; and (iv) trends in general economic conditions, including the effects of inflation. Management revises its estimates based on the results of its analysis. This process assumes that past experience, adjusted for the effects of current developments and anticipated

trends, is an appropriate basis for estimating the ultimate settlement of all claims. There is no precise method for subsequently evaluating the impact of any specific factor on the adequacy of the reserves, because the eventual redundancy or deficiency is affected by multiple factors.

Because of the uncertainties that surround estimated loss reserves, we cannot be certain that our reserves will be adequate to cover our actual losses. If our reserves for unpaid losses and LAE are less than actual losses and LAE, we will be required to increase our reserves with a corresponding reduction in our net income in the period in which the deficiency is identified. For example, during the quarter ended December 31, 2006 we increased our reserves in connection with our homeowners' and commercial general liability insurance programs upon the advice of our newly appointed actuaries. Future loss experience substantially in excess of our reserves for unpaid losses and LAE could substantially harm our results of operations and financial condition.

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#### 21st Century Holding Company

Our revenues and operating performance will fluctuate due to statutorily approved assessments that support property and casualty insurance pools and associations.

We operate in a regulatory environment where certain entities and organizations have the authority to require us to participate in assessments. Currently these entities and organizations include, but are not limited to, the Florida Joint Underwriters Association ("JUA"), FIGA, Citizens and the FHCF. The current assessments stem from the catastrophic effects to the property insurance industry in the state of Florida from the hurricanes that occurred during the fourteen months between August 2004 and October 2005.

Most of the recent assessments result in a charge to current operations. The insurance companies will then pass the assessments on to insurance policies, in the form of a policy surcharge, and reflect the collection of these assessments as fully earned credits to operations in the period collected. The collection of these fees may adversely affect our over all marketing strategy due to the competitive landscape in Florida. All other pricing considerations remaining the same, a newly formed property insurance company would not be subject to the recoupment of previously imposed assessments.

Future assessments are likely, however the impact of these assessments on our balance sheet, results of operations or cash flow are undeterminable at this time.

Our investment portfolio may suffer reduced returns or losses, which would significantly reduce our earnings.

As do other insurance companies, we depend on income from our investment portfolio for a substantial portion of our earnings. During the time that normally elapses between the receipt of insurance premiums and any payment of insurance claims, we invest the funds received, together with our other available capital, primarily in fixed-maturity investments and to a lesser extent in equity securities, in order to generate investment income.

In connection with our equity securities, we determined that certain securities qualified for other than temporary impairment status in 2008. In connection with this process we charged to operations a net realized investment loss that totaled approximately \$9.9 million, net of an estimated provisional tax effect of approximately \$3.7 million. Most of these investments were subsequently sold during the third and fourth quarter of the year, and, we recognized an additional \$0.2 million loss, net of an estimated tax benefit of approximately \$0.1 million.

Our investment portfolio contains interest rate sensitive instruments, such as bonds, which may be adversely affected by changes in interest rates. A significant increase in interest rates or decrease in credit worthiness could have a material adverse effect on our financial condition or results of operations. Generally, bond prices decrease as interest rates rise. Changes in interest rates could also have an adverse effect on our investment income and results of operations. For example, if interest rates decline, investment of new premiums received and funds reinvested will earn less than expected.

We may experience a loss due to the concentration of credit risk.

Financial instruments that potentially subject the Company to significant concentration of credit risk consist of cash and cash equivalents held in a mutual fund money market account. Management believes that the financial institution holding the Company's mutual fund money market account is credit worthy and accordingly minimal credit risk exists with respect to those investments.

As of December 31, 2008, the Company had approximately \$121.4 million invested in the MTB Prime Money Market-Inst Fund Number 142, for which the NAIC classification is Class 1. A money market fund is eligible for listing on the Class 1 List if the fund meets the following conditions:

- •The fund maintains a rating of Am or better from Standard and Poor's or a rating of A or better from Moody's Investor's Services ("Moody's") or an equivalent or better rating from another NAIC ARO;
  - The fund maintains a constant net asset value of \$1.00 at all times;
  - The fund allows a maximum of seven-day redemption of proceeds; and
- •The fund invests at least ninety-five percent (95%) of its total assets in any combination of: the U.S. Government securities listed in Section 14 of the Appendix, securities rated in the highest short term rating category by an NAIC ARO, unrated securities determined by the fund's Board to be of comparable quality, securities of money market funds that are registered investment companies and collateralized repurchase agreements comprised of such obligations at all times. The remaining five percent (5%) may be invested in Second Tier Securities as that phrase is defined by Rule 2a-7 of the Investment Company Act of 1940 (17 CFR 270.2a-7).

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# 21st Century Holding Company

Subsequent to year end these funds were invested in long and short term investments with yields that best match our liquidity needs.

We face risks in connection with potential material weakness resulting from our Sarbanes-Oxley Section 404 management report and any related remedial measures that we undertake.

In conjunction with our ongoing reporting obligations as a public company and the requirements of Section 404 of the Sarbanes-Oxley Act, management reported on the effectiveness of our internal control over financial reporting as of December 31, 2008. In order to identify any material weaknesses in our internal control over financial reporting, we engaged in a process to document, evaluate and test our internal controls and procedures, including corrections to existing controls and implement additional controls and procedures that we may deem necessary. As a result of this evaluation and testing process, no material financial reporting deficiencies were noted.

Although we did not have any material weaknesses in our internal controls for our fiscal year ended December 31, 2008, we can not be certain that there will be none in the future. In future periods, if the process required by Section 404 of the Sarbanes-Oxley Act reveals significant deficiencies or material weaknesses, the correction of any such significant deficiencies or material weaknesses could require additional remedial measures that could be costly and time-consuming. In addition, the discovery of material weaknesses could also require the restatement of prior period operating results. If a material weakness exists as of a future period year-end (including a material weakness identified prior to year-end for which there is an insufficient period of time to evaluate and confirm the effectiveness of the corrections or related new procedures), our management will be unable to report favorably as of such future period year-end as to the effectiveness of our control over financial reporting and we could lose investor confidence in the accuracy and completeness of our financial reports, which could have an adverse effect on our stock price and potentially subject us to litigation.

The failure of any of the loss limitation methods we employ could have a material adverse effect on our financial condition or our results of operations.

Various provisions of our policies, such as limitations or exclusions from coverage which have been negotiated to limit our risks, may not be enforceable in the manner we intend. At the present time we employ a variety of endorsements to our policies that limit exposure to known risks, including, but not limited to, exclusions relating to types of vehicles we insure, specific artisan activities and homes in close proximity to the coast line.

In addition, the policies we issue contain conditions requiring the prompt reporting of claims to us and our right to decline coverage in the event of a violation of that condition. While our insurance product exclusions and limitations reduce the loss exposure to us and help eliminate known exposures to certain risks, it is possible that a court or regulatory authority could nullify or void an exclusion or legislation could be enacted modifying or barring the use of such endorsements and limitations in a way that would adversely effect our loss experience, which could have a material adverse effect on our financial condition or results of operations.

The effects of emerging claim and coverage issues on our business are uncertain.

As industry practices and legal, judicial, social and other conditions change, unexpected and unintended issues related to claims and coverage may emerge. These issues may adversely affect our business by either extending coverage beyond our underwriting intent or by increasing the number or size of claims. In some instances, these changes may not become apparent until some time after we have issued insurance contracts that are affected by the changes. As a result, the full extent of liability under our insurance contracts may not be known for many years after a contract is

issued.

Our failure to pay claims accurately could adversely affect our business, financial results and capital requirements.

We must accurately evaluate and pay claims that are made under our policies. Many factors affect our ability to pay claims accurately, including the training and experience of our claims representatives, the culture of our claims organization and the effectiveness of our management, our ability to develop or select and implement appropriate procedures and systems to support our claims functions and other factors. Our failure to pay claims accurately could lead to material litigation, undermine our reputation in the marketplace, impair our image and negatively affect our financial results.

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#### 21st Century Holding Company

In addition, if we do not train new claims adjusting employees effectively or if we lose a significant number of experienced claims adjusting employees, our claims department's ability to handle an increasing workload as we grow could be adversely affected. In addition to potentially requiring that growth be slowed in the affected markets, we could suffer decreased quality of claims work, which in turn could lower our operating margins.

If we are unable to continue our growth because our capital must be used to pay greater than anticipated claims, our financial results may suffer.

Our future growth will depend on our ability to expand the types of insurance products we offer and the geographic markets in which we do business, both balanced by the business risks we chose to assume and cede. We believe that our Company is sufficiently capitalized to operate our business as it now exists and as we currently plan to expand it. Our existing sources of funds include possible sales of our investment securities and our earnings from operations and investments. Unexpected catastrophic events in our market areas, such as the hurricanes experienced in Florida, have resulted and may result in greater claims losses than anticipated, which could require us to limit or halt our growth while we redeploy our capital to pay these unanticipated claims.

We may require additional capital in the future which may not be available or only available on unfavorable terms.

Our future capital requirements depend on many factors, including our ability to write new business successfully and to establish premium rates and reserves at levels sufficient to cover losses. To the extent that our present capital is insufficient to meet future operating requirements and/or cover losses, we may need to raise additional funds through financings or curtail our growth. Based on our current operating plan, we believe current capital, together with our anticipated retained earnings, will support our operations without the need to raise additional capital. However, we cannot provide any assurance in that regard, since many factors will affect our capital needs and their amount and timing, including our growth and profitability, our claims experience, and the availability of reinsurance, as well as possible acquisition opportunities, market disruptions and other unforeseeable developments.

If we had to raise additional capital, equity or debt financing may not be available at all or may be available only on terms that are not favorable to us. In the case of equity financings, dilution to our stockholders' ownership could result, and in any case such securities may have rights, preferences and privileges that are senior to those of existing shareholders. If we cannot obtain adequate capital on favorable terms or at all, our business, financial condition or results of operations could be materially adversely affected.

Our business is heavily regulated, and changes in regulation may reduce our profitability and limit our growth.

We are subject to extensive regulation in the states in which we conduct business. This regulation is generally designed to protect the interests of policyholders, as opposed to shareholders and other investors, and relates to authorization for lines of business, capital and surplus requirements, investment limitations, underwriting limitations, transactions with affiliates, dividend limitations, changes in control, premium rates and a variety of other financial and non-financial components of an insurance company's business. The NAIC and state insurance regulators are constantly reexamining existing laws and regulations, generally focusing on modifications to holding company regulations, interpretations of existing laws and the development of new laws.

From time to time, some states in which we conduct business have considered or enacted laws that may alter or increase state authority to regulate insurance companies and insurance holding companies. In other situations, states in which we conduct business have considered or enacted laws that impact the competitive environment and marketplace for property and casualty insurance. For example, in 2007 Florida enacted legislation that requires us to charge rates

for homeowners insurance that we believe are inadequate to cover the related underwriting risk. This same legislation authorizes a state-owned insurance company to reduce its premium rates and begin competing against private insurers in the Florida residential property insurance market.

Currently the federal government does not directly regulate the insurance business. However, in recent years the state insurance regulatory framework has come under increased federal scrutiny. Congress and some federal agencies from time to time investigate the current condition of insurance regulation in the United States to determine whether to impose federal regulation or to allow an optional federal charter, similar to banks. In addition, changes in federal legislation and administrative policies in several areas, including changes in the Gramm-Leach-Bliley Act, financial services regulation and federal taxation, can significantly impact the insurance industry and us.

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#### 21st Century Holding Company

We cannot predict with certainty the effect any enacted, proposed or future state or federal legislation or NAIC initiatives may have on the conduct of our business. Furthermore, there can be no assurance that the regulatory requirements applicable to our business will not become more stringent in the future or result in materially higher costs than current requirements. Changes in the regulation of our business may reduce our profitability, limit our growth or otherwise adversely affect our operations.

Our insurance companies are subject to minimum capital and surplus requirements, and our failure to meet these requirements could subject us to regulatory action.

Our insurance companies are subject to risk-based capital standards and other minimum capital and surplus requirements imposed under applicable state laws, including the laws of their state of domicile, Florida. The risk-based capital standards, based upon the Risk Based Capital Model Act adopted by the NAIC require our insurance companies to report their results of risk-based capital calculations to state departments of insurance and the NAIC. These risk-based capital standards provide for different levels of regulatory attention depending upon the ratio of an insurance company's total adjusted capital, as calculated in accordance with NAIC guidelines, to its authorized control level risk-based capital. Authorized control level risk-based capital is the number determined by applying the NAIC's risk-based capital formula, which measures the minimum amount of capital that an insurance company needs to support its overall business operations.

Any failure by one of our insurance companies to meet the applicable risk-based capital or minimum statutory capital requirements imposed by the laws of Florida or other states where we do business could subject it to further examination or corrective action imposed by state regulators, including limitations on our writing of additional business, state supervision or liquidation. As of December 31, 2008, American Vehicle and Federated National were in compliance with the NAIC risk-based capital requirements (see "Business-Regulation" for further discussion).

Any changes in existing risk-based capital requirements or minimum statutory capital requirements may require us to increase our statutory capital levels, which we may be unable to do.

Our revenues and operating performance may fluctuate with business cycles in the property and casualty insurance industry.

Historically, the financial performance of the property and casualty insurance industry has tended to fluctuate in cyclical patterns characterized by periods of significant competition in pricing and underwriting terms and conditions, which is known as a "soft" insurance market, followed by periods of lessened competition and increasing premium rates, which is known as a "hard" insurance market. Although an individual insurance company's financial performance is dependent on its own specific business characteristics, the profitability of most property and casualty insurance companies tends to follow this cyclical market pattern, with profitability generally increasing in hard markets and decreasing in soft markets. At present, we are experiencing a soft market in the property and casualty market in Florida because of regulatory changes. We cannot predict, however, how long these market conditions will persist. We do not compete entirely on price or targeted market share. Our ability to compete is governed by our ability to assess and price an insurance product with an acceptable risk for obtaining profit.

We may not obtain the necessary regulatory approvals to expand the types of insurance products we offer or the states in which we operate.

The insurance industry is highly regulated. Prior to selling a new insurance product in a state, we must obtain approval from the applicable state insurance regulators. The insurance regulators in states to which we might apply may request

additional information, add conditions to the license that we find unacceptable, or deny our application. This would delay or prevent us from operating in that state. If we want to operate in any additional states, we must file similar applications for licenses, which we may not be successful in obtaining.

We are named as a defendant in a securities class action lawsuit and a derivative lawsuit and it may have an adverse impact on our business.

We are named as a defendant in a securities class action lawsuit and a shareholder's derivative lawsuit. For more information about the status of these lawsuits, see "Part I, Item 3 Legal Proceedings." An unfavorable resolution of this pending litigation could have a material adverse effect on our financial condition. Litigation may result in substantial costs and expenses and significantly divert the attention of the Company's management regardless of the outcome. There can be no assurance that the Company will be able to achieve a favorable settlement of pending litigation or obtain a favorable resolution of litigation if it is not settled. In addition, current litigation could lead to increased costs or interruptions of normal business operations of the Company.

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#### 21st Century Holding Company

Adverse ratings by insurance rating agencies may adversely impact our ability to write new policies, renew desirable policies or obtain adequate insurance, which could limit or halt our growth and harm our business.

Third-party rating agencies assess and rate the ability of insurers to pay their claims. These financial strength ratings are used by the insurance industry to assess the financial strength and quality of insurers. These ratings are based on criteria established by the rating agencies and reflect evaluations of each insurer's profitability, debt and cash levels, customer base, adequacy and soundness of reinsurance, quality and estimated market value of assets, adequacy of reserves, and management. Ratings are based upon factors of concern to agents, reinsurers and policyholders and are not directed toward the protection of investors, such as purchasers of our common stock.

Demotech has publicly stated that the potential inability of the Florida Hurricane Catastrophe Fund to honor its obligations to carriers in Florida who are dependent on its reinsurance has impacted its ratings process. See Business-Ratings. The withdrawal of our ratings could limit or prevent us from writing or renewing desirable insurance policies, from competing with insurers who have higher ratings, from obtaining adequate reinsurance, or from borrowing on our line of credit Furthermore, a withdrawal of the rating could cause the Company's insurance policies to no longer be acceptable to the secondary marketplace and mortgage lenders, which could cause a material adverse effect of the Company's results of operations and financial position.

We rely on independent and general agents to write our insurance policies, and if we are not able to attract and retain independent and general agents, our revenues would be negatively affected.

We currently market and distribute Federated National's and American Vehicle's products and services through contractual relationships with a network of approximately 1,500 independent agents and a selected number of general agents. Our independent agents are our primary source for our automobile and property insurance policies. Many of our competitors also rely on independent agents. As a result, we must compete with other insurers for independent agents' business. Our competitors may offer a greater variety of insurance products, lower premiums for insurance coverage, or higher commissions to their agents. If our products, pricing and commissions do not remain competitive, we may find it more difficult to attract business from independent agents to sell our products. A material reduction in the amount of our products that independent agents sell could negatively affect our revenues.

We rely on our information technology and telecommunications systems, and the failure of these systems could disrupt our operations.

Our business is highly dependent upon the successful and uninterrupted functioning of our current information technology and telecommunications systems. We rely on these systems to process new and renewal business, provide customer service, make claims payments and facilitate collections and cancellations, as well as to perform actuarial and other analytical functions necessary for pricing and product development. As a result, the failure of these systems could interrupt our operations and adversely affect our financial results.

Nonstandard automobile insurance historically has a higher frequency of claims than standard automobile insurance, thereby increasing our potential for loss exposure beyond what we would be likely to experience if we offered only standard automobile insurance.

Nonstandard automobile insurance is provided to insureds that are unable to obtain preferred or standard insurance coverage because of their payment histories, driving records, age, vehicle types, or prior claims histories. This type of automobile insurance historically has a higher frequency of claims than does preferred or standard automobile insurance policies, although the average dollar amount of the claims is usually smaller under nonstandard insurance

policies. As a result, we are exposed to the possibility of increased loss exposure and higher claims experience than would be the case if we offered only standard automobile insurance.

Florida's personal injury protection insurance statute contains provisions that favor claimants, causing us to experience a higher frequency of claims than might otherwise be the case if we operated only outside of Florida.

Florida's personal injury protection insurance statute limits an insurer's ability to deny benefits for medical treatment that is unrelated to the accident, that is unnecessary, or that is fraudulent. In addition, the statute allows claimants to obtain awards for attorney's fees. Although this statute has been amended several times in recent years, primarily to address concerns over fraud, the Florida legislature has been only marginally successful in implementing effective mechanisms that allow insurers to combat fraud and other abuses. We believe that this statute contributes to a higher frequency of claims under nonstandard automobile insurance policies in Florida, as compared with claims under standard automobile insurance policies in Florida and nonstandard and standard automobile insurance polices in other states. Although we believe that we have successfully offset these higher costs with premium increases, because of competition, we may not be able to do so with as much success in the future.

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#### 21st Century Holding Company

Our success depends on our ability to accurately price the risks we underwrite.

The results of our operations and the financial condition of our insurance companies depend on our ability to underwrite and set premium rates accurately for a wide variety of risks. Rate adequacy is necessary to generate sufficient premiums to pay losses, LAE and underwriting expenses and to earn a profit. In order to price our products accurately, we must collect and properly analyze a substantial amount of data; develop, test and apply appropriate rating formulas; closely monitor and timely recognize changes in trends; and project both severity and frequency of losses with reasonable accuracy. Our ability to undertake these efforts successfully, and as a result price our products accurately, is subject to a number of risks and uncertainties, some of which are outside our control, including:

- the availability of sufficient reliable data and our ability to properly analyze available data;
  - the uncertainties that inherently characterize estimates and assumptions;
  - our selection and application of appropriate rating and pricing techniques;
- changes in legal standards, claim settlement practices, medical care expenses and restoration costs; and
  - legislatively imposed consumer initiatives.

Consequently, we could under-price risks, which would negatively affect our profit margins, or we could overprice risks, which could reduce our sales volume and competitiveness. In either event, the profitability of our insurance companies could be materially and adversely affected.

Current operating resources are necessary to develop future new insurance products.

We currently intend to expand our product offerings by underwriting additional insurance products and programs, and marketing them through our distribution network. Expansion of our product offerings will result in increases in expenses due to additional costs incurred in actuarial rate justifications, software and personnel. Offering additional insurance products may also require regulatory approval, further increasing our costs. There can be no assurance that we will be successful bringing new insurance products to our marketplace.

Our business strategy is to avoid competition based on price to the extent possible. This strategy, however, may result in the loss of business in the short term.

In Florida, more than 200 companies are authorized to underwrite homeowners' insurance. National and regional companies that compete with us in the homeowners' market include Allstate Insurance Company and First Floridian Insurance Company. In addition to these nationally recognized names, we also compete with several Florida domestic property and casualty companies such as Universal Insurance Company of North America, Universal Property and Casualty Insurance Company, Royal Palm Insurance Company, Edison Insurance Company, Olympus Insurance Company, St. Johns Insurance Company, Cypress Property and Casualty Insurance Company, Tower Hill Insurance Company, Florida Family Insurance Company and American Strategic Insurance Company.

Significant competition has emerged as a result of the January 2007 emergency Florida legislation session wherein it passed, and the Governor signed into law, a bill known as "CS/HB-1A.". This law made fundamental changes to the property and casualty insurance business in Florida and undertook a multi-pronged approach to address the cost of residential property insurance in Florida. First, the law increased the capacity of reinsurance that stabilized the reinsurance market to the benefit of the insurance companies writing properties lines in the state of Florida. Secondly,

the law provided for rate relief to all policyholders.

The law also authorized the state-owned insurance company, Citizens, which is free of many of the restraints on private carriers such as surplus, ratios, income taxes and reinsurance expense, to reduce its premium rates and begin competing against private insurers in the residential property insurance market and expands the authority of Citizens to write commercial insurance.

Finally, during 2007 and 2008, approximately two dozen new homeowner insurance companies have received authority by the Florida OIR to commence business as admitted carriers in the state of Florida.

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#### 21st Century Holding Company

We face increased competition from existing carriers and new entrants in our niche markets. In an effort to foster competition, the State of Florida has loaned money to multiple carriers with certain debt covenants including the maintenance of minimum written premium. Our competition has attempted to gain market share through aggressive pricing and generous policy acquisition costs which has had an adverse affect on our ability to maintain market share. Although our pricing is inevitably influenced to some degree by that of our competitors, we believe that it is generally not in our best interest to compete solely on price. We compete on the basis of underwriting criteria, our distribution network and superior service to our agents and insureds.

Comparable companies which compete with us in the commercial general liability insurance market include Century Surety Insurance Company, Atlantic Casualty Insurance Company, Colony Insurance Company and Burlington/First Financial Insurance Companies. We also face new competition in Florida from such companies as Seminole Property and Casualty Insurance Company, Cypress Property and Casualty Company and U.S. Security Insurance Company.

With respect to automobile insurance in Florida, we intentionally market only to our existing policyholders by offering to renew the existing policy. Presently, we have chosen not to compete with more than 100 companies, which underwrite personal automobile insurance in Florida. Comparable companies in the personal automobile insurance market include U.S. Security Insurance Company, United Automobile Insurance Company, Direct General Insurance Company and Security National Insurance Company, as well as major insurers such as Progressive Casualty Insurance Company.

Competition could have a material adverse effect on our business, results of operations and financial condition. If we do not meet the prices offered by our competitors, we may lose business in the short term, which could also result in reduced revenues.

Our senior management team is critical to the strategic direction of our company. If there were an unplanned loss of service by any of our officers our business could be harmed.

We depend, and will continue to depend, on the services of our executive management team which includes Michael Braun, our Chief Executive Officer and President of Federated National, Peter Prygelski, our Chief Financial Officer and Stephen Young, our President. Our success also will depend in part upon our ability to attract and retain qualified executive officers, experienced underwriting talent and other skilled employees who are knowledgeable about our business. If we were to lose the services of members of our executive management team, our business could be adversely affected. We believe we have been successful in attracting and retaining key personnel throughout our history. We have employment agreements with select members of our executive management team.

Nevertheless, because of the executive management role and involvement in developing and implementing our current business strategy, any unplanned loss of service could substantially harm our business.

#### Risks Related to an Investment in Our Shares

Our largest shareholders currently control approximately 8.6% of the voting power of our outstanding common stock, which could discourage potential acquirers and prevent changes in management.

Edward J. Lawson and Michele V. Lawson beneficially own approximately 8.6% of our outstanding common stock. This information is based on the beneficial owner's filing with the Securities and Exchange Commission under Section 13 and/or Section 16 of the Securities Exchange Act of 1934. As our largest shareholders, the Lawson's have significant influence over the outcome of any shareholder vote. This voting power may discourage takeover attempts, changes in our officers and directors or other changes in our corporate governance that other shareholders may desire.

We have authorized but unissued preferred stock, which could affect rights of holders of common stock.

Our articles of incorporation authorize the issuance of preferred stock with designations, rights and preferences determined from time to time by our board of directors. Accordingly, our board of directors is empowered, without shareholder approval, to issue preferred stock with dividends, liquidation, conversion, voting or other rights that could adversely affect the voting power or other rights of the holders of common stock. In addition, the preferred stock could be issued as a method of discouraging a takeover attempt. Although we do not intend to issue any preferred stock at this time, we may do so in the future.

Our articles of incorporation, bylaws and Florida law may discourage takeover attempts and may result in entrenchment of management.

Our articles of incorporation and bylaws contain provisions that may discourage takeover attempts and may result in entrenchment of management.

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#### 21st Century Holding Company

- Our board of directors is elected in classes, with only two or three of the directors elected each year. As a result, shareholders would not be able to change the membership of the board in its entirety in any one year. Shareholders would also be unable to bring about, through the election of a new board of directors, changes in our officers.
- Our articles of incorporation prohibit shareholders from acting by written consent, meaning that shareholders will be required to conduct a meeting in order to vote on any proposals or take any action.
- Our bylaws require at least 60 days' notice if a shareholder desires to submit a proposal for a shareholder vote or to nominate a person for election to our board of directors.

In addition, Florida has enacted legislation that may deter or frustrate takeovers of Florida corporations, such as our company.

- The Florida Control Share Act provides that shares acquired in a "control share acquisition" will not have voting rights unless the voting rights are approved by a majority of the corporation's disinterested shareholders. A "control share acquisition" is an acquisition, in whatever form, of voting power in any of the following ranges: (a) at least 20% but less than 33-1/3% of all voting power, (b) at least 33-1/3% but less than a majority of all voting power; or (c) a majority or more of all voting power.
- The Florida Affiliated Transactions Act requires supermajority approval by disinterested shareholders of certain specified transactions between a public company and holders of more than 10% of the outstanding voting shares of the corporation (or their affiliates).

As a holding company, we depend on the earnings of our subsidiaries and their ability to pay management fees and dividends to the holding company as the primary source of our income.

We are an insurance holding company whose primary assets are the stock of our subsidiaries. Our operations, and our ability to service future potential debt, are limited by the earnings of our subsidiaries and their payment of their earnings to us in the form of management fees, commissions, dividends, loans, advances or the reimbursement of expenses. These payments can be made only when our subsidiaries have adequate earnings. In addition, dividend payments made to us by our insurance subsidiaries are restricted by Florida law governing the insurance industry. Generally, Florida law limits the dividends payable by insurance companies under complicated formulas based on the subsidiary's available capital and earnings.

We may not continue making dividend payments on our common stock.

During 2008 and 2007, we paid quarterly dividends of \$0.18 per share. In the first quarter of 2009, we lowered our dividend to \$0.06 per share. We can not assure you that we will continue to make quarterly dividend payments. Payment of dividends in the future will depend on our earnings, financial position and such other factors, as our Board of Directors deems relevant. Moreover, our ability to continue to pay dividends may be restricted by regulatory limits on the amount of dividends that Federated National and American Vehicle are permitted to pay the parent company.

#### ITEM 1B UNRESOLVED STAFF COMMENTS

None

#### ITEM 2 PROPERTIES

Our executive offices are located at 3661 West Oakland Park Boulevard, Lauderdale Lakes, Florida in a 39,250 square feet office facility. All of our operations are consolidated within this facility.

Effective March 1, 2005, Federated National sold its interest in the Lauderdale Lakes property to 21st Century at the property's net book value of approximately \$2.9 million. Effective on or about March 1, 2006, 21st Century sold the property to an unrelated party for approximately \$5.0 million cash and a \$0.9 million six year 5% note. As part of the transaction, 21st Century has agreed to lease the same facilities for a six year term. Our lease for this office space expires in December 2011.

We believe that the facilities are well maintained, in substantial compliance with environmental laws and regulations, and adequately covered by insurance. We also believe that these leased facilities are not unique and could be replaced, if necessary, at the end of the lease term.

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#### 21st Century Holding Company

#### ITEM 3 LEGAL PROCEEDINGS

We are involved in various claims and legal actions arising in the ordinary course of business. These proceedings are set forth below as either resolved or ongoing.

#### Resolved legal proceeding:

Specifically related to our ordinary course of business, we were a party to four lawsuits in connection with coverage disputes associated with claims resulting from Hurricanes Ivan and Jeanne. Hurricane Ivan occurred on September 14, 2004. Hurricane Jeanne occurred on September 25, 2004. During the three months ended September 30, 2006, the resolution of other lawsuits involving similarly styled coverage issues involving other property insurers came to fruition. Accordingly, based on the resolution of these lawsuits involving similarly styled coverage issues we charged operations with approximately \$3.9 million of additional loss and LAE during the quarter ended September 30, 2006. Additional development for approximately \$1.0 million occurred relative to these claims during the three months ended March 31, 2007. Predominately, only the underlying legal fees associated with these particular proceedings remain uncertain and continue to be negotiated.

In the opinion of management, the ultimate disposition of these matters will not have a material adverse effect on our consolidated financial position, results of operations, or liquidity.

#### Ongoing legal proceedings:

From July 27, 2007 to August 7, 2007, several securities class action lawsuits were filed against the Company and certain of its executive officers in the United States District Court for the Southern District of Florida ("District Court") on behalf of all persons and entities (the "plaintiff's") who purchased the Company's securities during the various class periods specified in the complaints. A consolidated amended complaint was filed on behalf of the class on January 22, 2008. The complaint alleges that the defendants made false and misleading statements and failed to accurately project the Company's business and financial performance during the putative class period. The plaintiffs seek an unspecified amount of damages and claim violations of Sections 10(b) and 20(a) of the Securities Exchange Act of 1934 and Rule 10b-5.

On November 7, 2008, the District Court granted in part and denied in part the Company's motion to dismiss the consolidated class complaint with leave to amend by December 8, 2009 or the allegations dismissed would be deemed dismissed with prejudice without further order of the Court. Lead plaintiffs did not seek to amend the consolidated complaint and the defendants have answered. The action will proceed on allegations with respect to the company's setting of loss reserves for the year ending 2006 and first quarter of 2007.

The District Court granted both defendants' motion to dismiss the plaintiff's derivative complaint and the Company's subsequent motion to stay the amended derivative complaint.

While the Company believes that the allegations in the complaint are without merit, an unfavorable resolution of pending litigation could have a material adverse effect on our financial condition. Litigation may result in substantial costs and expenses and significantly divert the attention of the Company's management regardless of the outcome. There can be no assurance that the Company will be able to achieve a favorable settlement of pending litigation or obtain a favorable resolution of this litigation if it is not settled. In addition, current litigation could lead to increased costs or interruptions of normal business operations of the Company.

#### ITEM 4 SUBMISSION OF MATTERS TO A VOTE OF SECURITY HOLDERS

None

PART II

# ITEM 5 MARKET FOR REGISTRANT'S COMMON EQUITY AND RELATED STOCKHOLDER MATTERS

Our common stock has been listed for trading on the NASDAQ Global Market under the symbol "TCHC" since November 5, 1998. The following table sets out the high and low closing sale prices as reported on the NASDAQ Global Market. These reported prices reflect inter-dealer prices without adjustments for retail markups, markdowns or commissions.

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# 21st Century Holding Company

Quarter Ended	H	High		ow
March 31, 2008	\$	14.05	\$	10.98
June 30, 2008	\$	12.98	\$	8.17
September 30, 2008	\$	8.88	\$	5.19
December 31, 2008	\$	5.42	\$	3.62
March 31, 2007	\$	23.03	\$	17.60
June 30, 2007	\$	19.99	\$	9.85
September 30, 2007	\$	14.60	\$	10.03
December 31, 2007	\$	17.31	\$	12.38

As of March 16, 2009, there were 48 holders of record of our common stock. We believe that the number of beneficial owners of our common stock is in excess of 4,800.

#### **DIVIDENDS**

During 2008 and 2007 we have paid quarterly dividends of \$0.18 per share. Payment of dividends in the future will depend on our earnings and financial position and such other factors, as our Board of Directors deems relevant. Moreover, our ability to continue to pay dividends may be restricted by regulatory limits on the amount of dividends that Federated National and American Vehicle are permitted to pay to the parent company.

#### SECURITIES AUTHORIZED FOR ISSUANCE UNDER EQUITY COMPENSATION PLANS

The following table summarizes our equity compensation plans as of December 31, 2008. All equity compensation plans were approved by stock holders.

#### **Equity Compensation Plan Information**

			Number of securities
			remaining available for
		Weighted-average	future issuance under
	Number of securities to	exercise price of	equity compensation
	be issued upon exercise	outstanding	plans (excluding
	of outstanding options,	options, warrants	securities reflected in
	warrants and rights	and rights	column (a))
Plan category	(a)	(b)	(c)
Equity compensation plans approved			
by stock holders*	788,250	\$ 14.08	146,997

Includes options from the 1998 Stock Option Plan and the 2002 Stock Option Plan.

For additional information concerning our capitalization please see Footnote 16 to our Consolidated Financial Statements included under Item 8 of this Report on Form 10-K.

#### **ISSUER REPURCHASES**

On May 14, 2007, the Company's Board of Directors authorized, pursuant to Section 12 of the Securities Exchange Act, the repurchase of up to \$5.0 million of its common stock. Acting upon the Board's authorization, the Company repurchased, for approximately \$0.1 million, 12,308 shares for an average price of \$11.65 on February 13, 2008; \$1.8 million, 135,277 shares for an average price of \$13.44 between November 12, 2007 and November 28, 2007; for approximately \$0.5 million, 47,433 shares for an average price of \$10.16 between July 12, 2007 and July 18, 2007; and for approximately \$1.5 million, 138,261 shares for an average price of \$11.01 between May 16, 2007 and May 21, 2007. The Company may purchase up to an additional \$1.1 million of its common stock.

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#### SALES OF UNREGISTERED SECURITIES

During the fourth quarter of 2008, there were no options exercised under our various stock option plans.

#### STOCK PERFORMANCE GRAPH

The following graph shows the cumulative total shareholder return on our common stock over the last five fiscal years as compared with the total returns of the NASDAQ Composite Index and the SNL Property & Casualty Insurance Index. In accordance with SEC rules, this graph includes indices that we believe are comparable and appropriate.

	Period Ending					
Index	12/31/03	12/31/04	12/31/05	12/31/06	12/31/07	12/31/08
21st Century Holding Company	100.00	99.65	119.70	170.60	100.79	37.92
NASDAQ Composite	100.00	108.59	110.08	120.56	132.39	78.72
SNL Insurance P&C	100.00	109.61	119.82	139.67	150.81	116.73

Source : SNL Financial LC, Charlottesville, VA (434) 977-1600 © 2009 www.snl.com

Returns are based on the change in year-end to year-end price. The graph assumes \$100 was invested on December 31, 2003 in our common stock, the NASDAQ Composite Index and the SNL Property & Casualty Insurance Index and that all dividends were reinvested. Past performance is not necessarily an indicator of future results.

Our filings with the SEC may incorporate information by reference, including this Form 10-K. Unless we specifically state otherwise, the information under this heading "Stock Performance Graph" shall not be deemed to be "soliciting materials" and shall not be deemed to be "filed" with the SEC or incorporated by reference into any of our filings under the Securities Act of 1933, as amended, or the Securities Exchange Act of 1934.

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# 21st Century Holding Company

# ITEM 6 SELECTED FINANCIAL DATA

The following selected consolidated financial data should be read in conjunction with the consolidated financial statements and notes thereto and "Management's Discussion and Analysis of Financial Condition and Results of Operations" appearing elsewhere in this Annual Report on Form 10-K.

As of the years ended December 31, (Amounts in 000's except Book value per share)

	2008	2007	2006		2005		2004	
Balance sheet data								
Total assets	\$ 197,109	\$ 219,361	\$	207,897	\$	290,155	\$	163,601
Investments	26,065	136,224		124,834		100,086		84,382
Cash and short term investments	124,577	22,524		17,917		6,071		6,128
Finance contracts, consumer loans and pay								
advances receivable, net	201	420		1,831		7,313		8,289
Total liabilities	120,878	138,104		141,704		249,387		138,625
Unpaid losses and LAE	64,782	59,685		39,615		154,039		46,571
Unearned premiums	40,508	56,394		77,829		61,839		50,153
Total shareholders' equity	76,231	81,257		66,193		40,767		24,977
Book value per share	\$ 9.51	\$ 10.32	\$	8.38	\$	6.02	\$	4.13
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# 21st Century Holding Company

# Years Ended December 31, (Amounts in 000's except EPS and Dividends)

Operations Data:	
Revenue:	
Gross premiums written \$ 88,248 \$ 133,591 \$ 152,665 \$ 119,440	\$ 100,662
Gross premiums ceded (34,553) (44,551) (67,520) (31,414	(15,486)
Net premiums written 53,695 89,041 85,145 88,026	85,176
·	
(Decrease) Increase in prepaid reinsurance	
premiums (4,451) (11,251) 20,193 6,623	(2,905)
Decrease (Increase) in unearned premiums 15,886 21,435 (15,990) (11,686	
	, , ,
Net change in prepaid reinsurance premiums	
and unearned premiums 11,435 10,184 4,203 (5,063	(18,935)
•	, , ,
Net premiums earned 65,130 99,224 89,348 82,963	66,241
Commission income 1,612 7,214 1,679 409	
Finance revenue 350 545 1,686 3,567	3,668
Managing general agent fees 1,745 2,035 2,625 2,420	2,040
Net investment income 6,354 7,964 5,933 3,841	3,172
Net realized investment (losses) gains (10,593) (145) 1,063 458	689
Regulatory assessments recovered 2,104 1,655 132 -	-
Other income 654 641 1,449 1,010	762
Total revenue 67,357 119,132 103,915 94,669	76,571
Expenses:	
Losses and LAE 41,868 47,619 44,400 48,336	74,993
Operating and underwriting expenses 7,102 12,684 13,160 8,219	8,140
Salaries and wages 7,428 6,732 7,011 6,384	6,134
Interest expense - 173 656 1,398	1,087
Policy acquisition costs, net of amortization 14,760 19,420 17,395 14,561	8,423
Total expenses 71,159 86,627 82,622 78,899	98,777
(Loss) income from continuing operations	
before provision for income tax (benefit)	
expense (3,802) 32,505 21,293 15,771	(22,206)
Provision for income tax (benefit) expense (1,324) 11,226 7,396 4,690	(8,601)
Net (loss) income from continuing operations (2,478) 21,280 13,896 11,081	(13,605)
Discontinued operations:	
1,630	4,484

Income from discontinued operations (including 2005 and 2004 gain on disposal of \$1,630 and \$5,384, respectively) Provision for income tax expense 595 1,737 Income from discontinued operations 1,035 2,747 Net (loss) income \$ (2,478) \$ 21,280 \$ 13,896 \$ 12,116 \$ (10,858)Earnings per share data Basic net (loss) income per share from continuing operations \$ (0.31) \$ 2.69 \$ 1.84 \$ 1.78 \$ (2.33)Basic net income per share from discontinued operations \$ \$ \$ 0.17 \$ 0.47 Basic net (loss) income per share \$ (0.31) \$ 2.69 \$ 1.84 \$ 1.95 \$ (1.86)Fully diluted net (loss) income per share from continuing operations \$ (0.31) \$ 2.65 \$ 1.72 \$ 1.67 \$ (2.33)Fully diluted net income per share from discontinued operations \$ - \$ \$ \$ 0.16 \$ 0.47 Fully diluted net (loss) income per share \$ (0.31) \$ 2.65 \$ 1.72 \$ (1.86)1.83 \$ Dividends paid per share \$ 0.72 \$ 0.72 \$ 0.48 \$ 0.32 \$ 0.32 - 39 -

21st Century Holding Company Management's Discussion and Analysis of Financial Condition and Results of Operations

# ITEM 7 MANAGEMENT'S DISCUSSION AND ANALYSIS OF FINANCIAL CONDITION AND RESULTS OF OPERATIONS

#### **OVERVIEW**

21st Century is an insurance holding company, which, through our subsidiaries and our contractual relationships with our independent agents and general agents, controls substantially all aspects of the insurance underwriting, distribution and claims processes. We are authorized to underwrite fire, allied lines, homeowners' property and casualty insurance, commercial general liability insurance, commercial multi peril, inland marine, personal automobile insurance and commercial automobile insurance in various states with various lines of authority through our wholly owned subsidiaries, Federated National and American Vehicle. We market and distribute our own and third-party insurers' products and our other services primarily in Florida, through contractual relationships with a network of approximately 1,500 independent agents and a select number of general agents.

The insurable events during 2008, 2007 and 2006 did not include any weather related catastrophic events such as the well publicized series of hurricanes that occurred in Florida during 2005 and 2004. During 2008, 2007 and 2006 we processed property and liability claims stemming from our homeowners', commercial general liability and private passenger automobile lines of business. Our automobile claims generally will exceed commercial general liability and homeowners' claims with respect to frequency of claimant activity; however the per-claim severity in connection with our commercial general liability and homeowner lines would be expected to exceed the automobile line. Our reinsurance strategy serves to smooth the liquidity requirements imposed by the most severe insurable events and for all other insurable events we manage, at a micro and macro perspective, in the normal course of business.

We are not certain how hurricanes and other insurable events will affect our future results of operations and liquidity. Loss and LAE are affected by a number of factors including:

- the quality of the insurable risks underwritten;
  - the nature and severity of the loss;
    - weather-related patterns;
- the availability, cost and terms of reinsurance;
- underlying settlement costs, including medical and legal costs;
- legal and political factors such as legislative initiatives and public opinion.

We continue to manage the foregoing to the extent within our control. Many of the foregoing are partially, or entirely, outside our control.

Assurance MGA, a wholly owned subsidiary, acts as Federated National's and American Vehicle's exclusive managing general agent in the state of Florida. As American Vehicle continues its expansion into other states we shall contract with general agents to market our commercial general liability insurance product beyond the state of Florida. Assurance MGA currently provides underwriting policy administration, marketing, accounting and financial services to Federated National and American Vehicle, and participates in the negotiation of reinsurance contracts.

Assurance MGA generates revenue through a 6% commission fee from the insurance companies' gross written premium, policy fee income of \$25 per policy and other administrative fees from the marketing of company products through the Company's distribution network. The 6% commission fee from Federated National and American Vehicle was made effective January 1, 2005. Assurance MGA plans to establish relationships with additional carriers and servicing additional insurance products in the future.

Our business, results of operations and financial condition are subject to fluctuations due to a variety of factors. Abnormally high severity or frequency of claims in any period could have a material adverse effect on our business, results of operations and financial condition. Also, if our estimated liabilities for unpaid losses and LAE are less than actual losses and LAE, we will be required to increase reserves with a corresponding reduction in our net income in the period in which the deficiency is identified.

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21st Century Holding Company Management's Discussion and Analysis of Financial Condition and Results of Operations

### CRITICAL ACCOUNTING POLICIES

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions about future events that affect the amounts reported in the financial statements and accompanying notes. Future events and their effects cannot be determined with absolute certainty. Therefore, the determination of estimates requires the exercise of judgment. Actual results inevitably will differ from those estimates, and such differences may be material to the financial statements.

The most significant accounting estimates inherent in the preparation of our financial statements include estimates associated with management's evaluation of the determination of liability for unpaid losses and LAE and the amount and recoverability of amortization of Deferred Policy Acquisition Costs ("DPAC"). In addition, significant estimates form the basis for our reserves with respect to finance contracts, premiums receivable and deferred income taxes. Various assumptions and other factors underlie the determination of these significant estimates, which are described in greater detail at Footnote 2 in this Form 10-K.

Except as described below, we believe that in 2008 there were no significant changes in those critical accounting policies and estimates. Senior management has reviewed the development and selection of our critical accounting policies and estimates and their disclosure in this Form 10-K with the Audit Committee of our Board of Directors.

The process of determining significant estimates is fact specific and takes into account factors such as historical experience, current and expected economic conditions, and in the case of unpaid losses and LAE, an actuarial valuation. Management regularly reevaluates these significant factors and makes adjustments where facts and circumstances dictate. In selecting the best estimate, we utilize various actuarial methodologies. Each of these methodologies is designed to forecast the number of claims we will be called upon to pay and the amounts we will pay on average to settle those claims. In arriving at our best estimate, our actuaries consider the likely predictive value of the various loss development methodologies employed in light of underwriting practices, premium rate changes and claim settlement practices that may have occurred, and weight the credibility of each methodology. Our actuarial methodologies take into account various factors, including, but not limited to, paid losses, liability estimates for reported losses, paid allocated LAE, salvage and other recoveries received, reported claim counts, open claim counts and counts for claims closed with and without payment of loss.

Accounting for loss contingencies pursuant to Statements of Financial Accounting Standards ("SFAS") Number 5, Accounting for Contingencies ("SFAS No. 5") involves the existence of a condition, situation or set of circumstances involving uncertainty as to possible loss that will ultimately be resolved when one or more future event(s) occur or fail to occur. Additionally, accounting for a loss contingency requires management to assess each event as probable, reasonably possible or remote. Probable is defined as the future event or events are likely to occur. Reasonably possible is defined as the chance of the future event or events occurring is more than remote but less than probable, while remote is defined as the chance of the future event or events occurring is slight. An estimated loss in connection with a loss contingency shall be recorded by a charge to current operations if both of the following conditions are met: First, the amount can be reasonably estimated, and second, the information available prior to issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements. It is implicit in this condition that it is probable that one or more future events will occur confirming the fact of the loss or incurrence of a liability.

SFAS Number 115, Accounting for Certain Investments in Debt and Equity Securities ("SFAS No. 115") addresses accounting and reporting for (a) investments in equity securities that have readily determinable fair values and (b) all investments in debt securities. SFAS No. 115 requires that these securities be classified into one of three categories, Held-to-maturity, Trading securities or Available-for-sale.

Investments classified as held-to-maturity include debt securities wherein the Company's intent and ability are to hold the investment until maturity. The accounting treatment for held-to-maturity investments is to carry them at amortized cost without consideration to unrealized gains or losses. Investments classified as trading securities include debt and equity securities bought and held primarily for the sale in the near term. The accounting treatment for trading securities is to carry them at fair value with unrealized holding gains and losses included in current period operations. Investments classified as available-for-sale include debt and equity securities that are not classified as held-to-maturity or as trading security investments. The accounting treatment for available-for-sale securities is to carry them at fair value with unrealized holding gains and losses excluded from earnings and reported as a separate component of shareholders' equity, namely "Other Comprehensive Income".

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21st Century Holding Company Management's Discussion and Analysis of Financial Condition and Results of Operations

The following is an overview of management's loss reserving process

The Company's loss reserves can generally be categorized into two distinct groups. One group is short-tail classes of business consisting principally of property risks in connection with homes and automobiles. The other group is long-tail casualty classes of business which include primarily commercial general liability and to a much lesser extent, homeowner and automobile liability. For operations writing short-tail coverages our loss reserves were generally geared toward determining an expected loss ratio for current business rather than maintaining a reserve for the outstanding exposure. Estimations of ultimate net loss reserves for long-tail casualty classes of business is a more complex process and depends on a number of factors including class and volume of business involved. Experience in the more recent accident years of long-tail casualty classes of business shows limited statistical credibility in reported net losses because a relatively low proportion of net losses would be reported claims and expenses and even smaller percentage would be net losses paid. Therefore, IBNR would constitute a relatively high proportion of net losses.

Additionally, the different methodologies are utilized the same, regardless of the line of business. However, the final selection of ultimate loss and LAE is certain to vary by both line of business and by accident period maturity. There is no prescribed combination of line of business, accident year maturity, and methodologies; consistency in results of the different methodologies and reasonableness of the result are the primary factors that drive the final selection of ultimate loss and LAE.

Methods used to estimate Loss & LAE reserves

The methods we use for our short-tail business do not differ from the methods we use for our long-tail business. The Incurred and Paid Development Methods intrinsically recognize the unique development characteristics contained within the historical experience of each material short-tail and long-tail line of business. The Incurred and Paid Cape Cod Methods reflect similar historical development unique to each material short-tail and long-tail line of business.

We apply the following general methods in projecting loss and LAE reserves:

- Paid and Incurred Loss Development Method
  - Paid and Incurred Cape Cod Method

Description of ultimate loss estimation methods

The estimated Ultimate Loss and Defense & Cost Containment Expense ("DCCE") is based on an analysis by line of business, coverage and by accident quarter performed using data as of December 31, 2008. The analysis relies primarily on four actuarial methods: Incurred Loss & DCCE Development Method, Paid Loss & DCCE Development Method, Bornhuetter-Ferguson Incurred Method, and Bornhuetter-Ferguson Paid Method. Each method relies on company experience, and, where relevant, the analysis includes comparisons to industry experience. The following is a description of each of these methods:

Incurred Loss & DCCE Development Method – This reserving method is based on the assumption that the historical incurred loss & DCCE development pattern as reflected by the Company is appropriate for estimating the future loss & DCCE development. Incurred paid plus case amounts separated by accident quarter of occurrence and at quarterly evaluations are used in this analysis. Case reserves do not have to be adequately stated for this method to be effective; they only need to have a fairly consistent level of adequacy at all stages of maturity. Historical "age-to-age" loss development factors were calculated to measure the relative development of an accident quarter from one maturity point to the next. Loss & DCCE development factors ("LDF") are selected based on a review of the historical relationships between incurred loss & DCCE at successive valuations and based on industry patterns. The LDFs are

multiplied together to derive cumulative LDF's that, when multiplied by actual incurred loss & DCCE, produce estimates of ultimate loss & DCCE.

Paid Loss & DCCE Development Method – This method is similar to the Incurred Loss & DCCE Development Method only paid loss & DCCE and paid patterns are substituted for the incurred loss & DCCE and incurred patterns.

Bornhuetter-Ferguson Incurred Method – This reserving method combines estimated initial expected unreported loss & DCCE with the actual loss & DCCE to yield the ultimate loss & DCCE estimate. Expected unreported loss & DCCE are equal to expected total loss & DCCE times the expected unreported percentage of loss & DCCE for each policy year. The incurred loss & DCCE emergence pattern used to determine the unreported percentages in our projections is based on the selected LDF's from the Incurred Loss & DCCE Development Method described above. The estimate of initial expected total loss & DCCE is based on the historical loss ratio for more mature accident years. While this approach reduces the independence of the Bornhuetter-Ferguson Method from the loss & DCCE development methods for older policy years, it is used primarily for estimating ultimate loss & DCCE for more recent, less mature, policy years.

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Bornhuetter-Ferguson Paid Method – This method is similar to the Bornhuetter-Ferguson Incurred Method only paid loss & DCCE and paid patterns are substituted for the incurred loss & DCCE and incurred patterns.

We select an estimate of ultimate loss & DCCE for each accident quarter after considering the results of each projection method for the quarter and the relative maturity of the quarter (the time elapsed between the start of the quarter and December 31, 2008). Reserves for unpaid loss & DCCE for each quarter are the differences between these ultimate estimates and the amount already paid. The reserves for each quarter and each coverage are summed, and the result is the overall estimate of unpaid loss & DCCE liability for the company.

We also produce an estimate of unpaid Adjusting and Other Expense ("A&O"), as a reserve is required under statutory accounting principles even if this expense has been pre-paid or with an unconsolidated affiliate. Although we do not prepay for A&O, the majority of the A&O incurred is with an affiliated company and eliminated under the accounting principles for consolidation. The unpaid A&O is added to unpaid loss & DCCE, resulting in total unpaid loss and LAE.

The validity of the results from using a loss development approach can be affected by many conditions, such as internal claim department processing changes, a shift between single and multiple claim payments, legal changes, or variations in a company's mix of business from year to year. Also, since the percentage of losses paid for immature years is often low, development factors can be volatile. A small variation in the number of claims paid can have a leveraging effect that could lead to significant changes in estimated ultimate values. Accordingly, our reserves are estimates because there are uncertainties inherent in the determination of ultimate losses. Court decisions, regulatory changes and economic conditions can affect the ultimate cost of claims that occurred in the past as well as create uncertainties regarding future loss cost trends. We compute our estimated ultimate liability using the most appropriate principles and procedures applicable to the lines of business written. However, because the establishment of loss reserves is an inherently uncertain process, we cannot be certain that ultimate losses will not exceed the established loss reserves and have a material adverse effect on our results of operations and financial condition.

A key assumption underlying the estimation of the reserve for loss and LAE is that past experience serves as the most reliable estimator of future events. This assumption may materially affect the estimates when the insurance market, the regulatory environment, the legal environment, the economic environment, the book of business, the claims handling department, or other factors (known or unknown) have varied over time during the experience period and / or will vary (expectedly or unexpectedly) in the future. Changes in estimates, or differences between estimates and amounts ultimately paid, are reflected in the operating results of the period during which such adjustments are made. Therefore, the ultimate liability for unpaid loss and LAE will likely differ from the amount recorded at December 31, 2008.

The following describes the extent of our procedures for determining the reserve for loss and LAE on both an annual and interim reporting basis:

Annually - Our policy is to select a single point estimate that best reflects our in-house actuarial determination for unpaid loss and LAE. Our independent actuaries, examining the exact same data set, will independently select a point estimate which determines a high point and low point range. Both processes rely on objective and subjective determinations. If our point estimate falls within the range determined from the point estimate of our actuaries, then no adjustments by management would be required. In consideration thereof, management does not have a policy for adjusting the liability for unpaid loss and LAE to an amount that is different than an amount set forth within the range determined by the independent actuaries.

Interim – During 2008 our interim approach was very similar to the annual process noted above. During 2007 for Federated National's homeowners' program, our selection of loss reserves was weighted more to the Paid Loss Development Method and the Incurred Loss Development Method. American Vehicle's commercial general liability program relied upon the Cape Cod Method on a paid and incurred basis as well as the Paid Loss Development Method and the Incurred Loss Development Method. During the year-end process for 2007, we were able to employ long-tail methodologies to our commercial general liability program's loss reserve process based on no specific event other than newly available in-house resources.

A number of other actuarial assumptions are generally made in the review of reserves for each class of business. For the long-tail classes of business, other actuarial assumptions generally are made with respect to the following:

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# 21st Century Holding Company

Management's Discussion and Analysis of Financial Condition and Results of Operations

- Loss trend factors which are used to establish expected loss ratios for subsequent accident years based on the projected loss ratio for prior accident years.
- Expected loss ratios for the latest accident year and, in some cases for accident years prior to the latest accident year. The expected loss ratio generally reflects the projected loss ratio from prior accident years, adjusted for the loss trend and the effect of rate changes and other quantifiable factors on the loss ratio.

In practice there are factors that change over time; however, many (such as inflation) are intrinsically reflected in the historical development patterns, and others typically do not materially affect the estimate of the reserve for unpaid loss and LAE. Therefore, no specific adjustments have been incorporated for such contingencies projecting future development of losses and LAE. There are no key assumptions as of December 31, 2008 premised on future emergence inconsistent with historical loss reserve development patterns.

The table below distinguishes total loss reserves between IBNR, as discussed above, and case estimates for specific claims as established by routine claims management.

	Remsurance										
	IBNR Recoverable on										
Reserves Unpaid Loss									S		
Reserves for unpaid loss and LAE net of reinsurance Case Loss Case LAETotal Case (Including and Loss											
recoverable as of December 31, 2008	Re	serves	Re	serves	Re	eserves	LAE)	E	xpensesN	Vet	Reserves
					(D	ollars in	Thousand	s)	-		
Homeowners'	\$	7,132	\$	899	\$	8,031	\$ 19,677	\$	12,613	\$	15,095
Commercial General Liability		6,166		1,364		7,530	27,323		-		34,853
Automobile		412		255		667	1,555		100		2,122

Total \$ 13,710 \$ 2,518 \$ 16,228 \$ 48,555 \$ 12,713 \$ 52,070

Reinsurance IBNR Recoverable on Reserves Unpaid Loss

Reincurance

Reserves for unpaid loss and LAE net of reinsurance	Ca	ise Loss	Ca	se LAE	То	tal Case	(Ir	ncluding	aı	nd Loss		
recoverable as of December 31, 2007	R	eserves	Re	eserves	R	eserves		LAE)	$\mathbf{E}$	xpensesN	<b>Jet</b>	Reserves
					(D	ollars in	T	housand	s)			
Homeowners'	\$	6,995	\$	781	\$	7,776	\$	22,909	\$	19,971	\$	10,713
Commercial General Liability		4,780		635		5,415		17,890		-		23,305
Automobile		373		157		530		5,165		162		5,533
Total	\$	12,148	\$	1,573	\$	13,721	\$	45,964	\$	20,133	\$	39,551

Our reported results, financial position and liquidity would be affected by likely changes in key assumptions that determine our net loss reserves. The table below illustrates the change to equity that would occur as a result of a change in loss and LAE reserves, net of reinsurance.

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# 21st Century Holding Company Management's Discussion and Analysis of Financial Condition and Results of Operations

Years Ended December 31, 2008 2007

·	Percentage change in equity (1)	Adjusted loss and LAE reserves, net of reinsurance	Percentage change in equity (1)
46,863	-12.8%	35,596	-9.2%
48,164	-9.6%	36,585	-6.9%
49,466	-6.4%	37,574	-4.6%
50,768	-3.2%	38,563	-2.3%
52,070	-	39,551	-
53,371	3.2%	40,540	2.3%
54,673	6.4%	41,529	4.6%
55,975	9.6%	42,518	6.9%
57,276	12.8%	43,507	9.2%
	46,863 48,164 49,466 50,768 52,070 53,371 6 54,673 55,975	bfAE reserves, net of reinsurance         change in equity (1)           6         46,863         -12.8%           6         48,164         -9.6%           6         49,466         -6.4%           6         50,768         -3.2%           52,070         -         -           6         53,371         3.2%           6         54,673         6.4%           6         55,975         9.6%	Observe Serves         Change in equity (1)         LAE reserves         LAE reserves         net of reinsurance           6         46,863         -12.8%         35,596         36,585         36,585         36,585         36,585         37,574         37,574         37,574         38,563         38,563         38,563         39,551         39,551         40,540         40,540         40,540         41,529         40,540         41,529         42,518         42,518         42,518         42,518         42,518         42,518         42,518         42,518         42,518         42,518         42,518         42,518         42,518         42,518         42,518         42,518         42,518         42,518         42,518         42,518         42,518         42,518         42,518         42,518         42,518         42,518         42,518         42,518         42,518         42,518         42,518         42,518         42,518         42,518         42,518         42,518         42,518         42,518         42,518         42,518         42,518         42,518         42,518         42,518         42,518         42,518         42,518         42,518         42,518         42,518         42,518         42,518         42,518         42,518         42,518

### (1) Net of tax

For the year ended December 31, 2008 our actuarial firm determined range of loss and LAE reserves on a net basis range from a low of \$47.8 million to a high of \$58.5 million, with a best estimate of \$53.1 million. The Company's net loss and LAE reserves are carried at \$52.4 million. Management's point estimate of reserves is 1.5% below our actuary's best estimate in recognition of the inherent uncertainty in assessing the potential ultimate liabilities given legal developments as well as evolution in its operations.

For the year ended December 31, 2007 the actuarial firm engaged by the Company determined range of loss and LAE reserves on a net basis range from a low of \$37.9 million to a high of \$45.6 million, with a best estimate of \$42.1 million. The Company's net loss and LAE reserves are carried at \$40.0 million. Management's point estimate of reserves are 5.2% below our actuary's best estimate in recognition of the inherent uncertainty in assessing the potential ultimate liabilities given legal developments as well as evolution in its operations.

We are required to review the contractual terms of all our reinsurance purchases to ensure compliance with SFAS No. 113, Accounting and Reporting for Reinsurance of Short-Duration and Long-Duration Contracts ("SFAS No. 113"). The statement establishes the conditions required for a contract with a reinsurer to be accounted for as reinsurance and prescribes accounting and reporting standards for those contracts. Contracts that do not result in the reasonable possibility that the reinsurer may realize a significant loss from the insurance risk assumed generally do not meet the conditions for reinsurance accounting and must be accounted for as deposits. SFAS No. 113 also requires us to disclose the nature, purpose and effect of reinsurance transactions, including the premium amounts associated with reinsurance assumed and ceded. It also requires disclosure of concentrations of credit risk associated with reinsurance receivables and prepaid reinsurance premiums.

Please see Footnote 2 of the Notes to Consolidated Financial Statements for additional discussions regarding critical accounting policies.

#### RECENT ACCOUNTING PRONOUNCEMENTS

In March 2008, the Financial Accounting Standards Board ("FASB") issued SFAS No. 161, Disclosures about Derivative Instruments and Hedging Activities - an amendment of FASB Statement No. 133 ("SFAS No. 161"). SFAS

No. 161 changes the disclosure requirement for derivative instruments and hedging activities. Entities are required to provide enhanced disclosures about how and why an entity uses derivative instruments, how derivative instruments and related hedged items are accounted for under SFAS No. 133 Accounting for Derivatives Instruments and Hedging Activities ("SFAS No. 133") and its related interpretations, and, how derivative instruments and related hedged items affect an entity's financial position, financial performance, and cash flows. The Company does not utilize derivative instruments, as such; there is no impact to our consolidated financial statements for the year ended December 31, 2008.

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21st Century Holding Company Management's Discussion and Analysis of Financial Condition and Results of Operations

In June 2006, FASB issued Interpretation No. 48 ("FIN 48"), Accounting for Uncertainty in Income Taxes which clarifies the accounting for income tax reserves and contingencies recognized in an enterprise's financial statements in accordance with SFAS No. 109, Accounting for Income Taxes ("SFAS No. 109"). This Interpretation also provides guidance on derecognition, classification, interest and penalties, accounting in interim periods, disclosure, and transition. We adopted FIN 48 as of January 1, 2007. A tax position is recognized as a benefit only if it is "more likely than not" that the tax position would be sustained in a tax examination, with a tax examination being presumed to occur. The amount recognized is the benefit that is greater than 50% likely of being realized on examination. For tax positions not meeting the "more likely than not" test, no benefit is recorded. The Company evaluated the impact that FIN 48 will have on its Consolidated Financial Statements. Additionally, we have developed a process to capture and quantify any such effect that FIN 48 could have on the Company and concluded there was no impact on our consolidated financial statements for the year ended December 31, 2008.

See Note 2(n), "Summary of Significant Accounting Policies – Recent Accounting Pronouncements" in the Notes to the Condensed Consolidated Financial Statements for a discussion of recent accounting pronouncements and their effect, if any, on the Company.

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### 21st Century Holding Company

Management's Discussion and Analysis of Financial Condition and Results of Operations

#### ANALYSIS OF FINANCIAL CONDITION

As of December 31, 2008 Compared with December 31, 2007

#### **Total Investments**

SFAS No. 115 addresses accounting and reporting for (a) investments in equity securities that have readily determinable fair values and (b) all investments in debt securities. SFAS No. 115 requires that these securities be classified into one of three categories: (i) held-to-maturity, (ii) trading securities or (iii) available-for-sale.

Investments classified as held-to-maturity include debt securities wherein the Company's intent and ability are to hold the investment until maturity. The accounting treatment for held-to-maturity investments is to carry them at amortized cost without consideration to unrealized gains or losses. Investments classified as trading securities include debt and equity securities bought and held primarily for the sale in the near term. The accounting treatment for trading securities is to carry them at fair value with unrealized holding gains and losses included in current period operations. Investments classified as available-for-sale include debt and equity securities that are not classified as held-to-maturity or as trading security investments. The accounting treatment for available-for-sale securities is to carry them at fair value with unrealized holding gains and losses excluded from earnings and reported as a separate component of shareholders' equity, namely "Other Comprehensive Income".

Total Investments decreased \$110.2 million, or 80.9%, to \$26.1 million as of December 31, 2008, compared with \$136.2 million as of December 31, 2007. Our fixed income portfolio contained callable features exercised in 2008. The proceeds from these called securities are currently in cash and short-term investments, of which approximately \$121.4 million are invested in the MTB Prime Money Market-Inst Fund Number 142. We are currently evaluating long and short- term investment options for best yields that match our liquidity needs.

Subsequent to December 31, 2008, the Company engaged external asset managers and the funds were invested in long and short term investments with yields that best match our liquidity needs.

The fixed maturities and the equity securities that are available for sale and carried at fair value represent 48% of total investments as of December 31, 2008, compared with 85% as of December 31, 2007.

Below is a summary of net unrealized gains and (losses) at December 31, 2008 and December 31, 2007 by category.

	Unrealized Gains and (Losses)							
	December	31, 2008	Decer	mber 31, 2007				
Fixed maturities:								
U.S. government obligations	\$	-	\$	(68,975)				
Obligations of states and political subdivisions	(1	47,907)		(1,706)				
	(1	47,907)		(70,681)				
Corporate securities:								
Communications	(2	78,692)		(3,481)				
Financial	(6	60,612)		(16,984)				
Other		2,883		(25,852)				
	(9	36,421)		(46,317)				
Equity securities:								
Common stocks	(8	18,645)		(3,989,319)				

Total fixed, corporate and equity securities \$ (1,902,973)

\$

(4,106,317)

Pursuant to FASB SFAS No. 115, the Company records the unrealized losses, net of estimated income taxes that are associated with that part of our portfolio classified as available for sale through the shareholders' equity account titled "Other Comprehensive Income". Management periodically reviews the individual investments that comprise our portfolio in order to determine whether a decline in fair value below our cost either is other than temporary or permanently impaired. Factors used in such consideration include, but are not limited to, the extent and length of time over which the market value has been less than cost, the financial condition and near-term prospects of the issuer and our ability and intent to keep the investment for a period sufficient to allow for an anticipated recovery in market value.

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# 21st Century Holding Company Management's Discussion and Analysis of Financial Condition and Results of Operations

In reaching a conclusion that a security is either other than temporary or permanently impaired we consider such factors as the timeliness and completeness of expected dividends, principal and interest payments, ratings from nationally recognized statistical rating organizations such as Standard and Poor's and Moody's, as well as information released via the general media channels. In 2008, in connection with this process, we have charged to operations a net realized investment loss totaling approximately \$9.9 million with an estimated provisional tax effect of approximately \$3.7 million. The charge relates to short-term investments in connection with the common stocks of financial and pharmaceutical industries.

The investments held at December 31, 2008 and December 31, 2007 were comprised mainly of United States government and agency bonds, as well as municipal bonds which are viewed by the Company as conservative and less risky holdings, though sensitive to interest rate changes. There is a smaller concentration of corporate bonds, predominantly held in the financial and conglomerate industries. At December 31, 2008, approximately 89% of the equity holdings are in mutual funds and 11% are in equities related to the financial industry and insurance industry.

The following table summarizes, by type, our investments as of December 31, 2008 and 2007.

	December arrying amount	r 31, 2008  Percent  of Total  (Dollars in 7)	1	Carrying Amount	Percent of Total
Fixed maturities, at market:					
U.S. government agencies and					
authorities	\$ 4,544	17.43%	\$	61,308	45.01%
Obligations of states and political					
subdivisions	5,331	20.45%		17,777	13.05%
Corporate securities	13,050	50.07%		40,609	29.81%
Total fixed maturities	22,925	87.95%		119,694	87.87%
Equity securities, at market	3,140	12.05%		16,530	12.13%
Total investments	\$ 26,065	100.00%	\$	136,224	100.00%

All of our securities, except as noted above, are in good standing and are not impaired as defined by FASB SFAS No. 115.

In 2008, we reclassified \$14.2 million of our bond portfolio as held-to-maturity because we decided that we had the ability to hold them until maturity. During the three months ended December 31, 2008, we reclassified \$3.4 million to available-for-sale because a collateralized requirement was reduced.

As of December 31, 2008 we have classified \$13.5 million of our bond portfolio as held-to-maturity. The decision to classify this layer of our bond portfolio as held-to-maturity was predicated on our intention and ability to hold these securities until maturity. Additionally, we have and may continue to use this position to secure irrevocable letters of credit to facilitate business opportunities in connection with our commercial general liability program. During April 2006, American Vehicle finalized a \$15.0 million irrevocable letter of credit in conjunction with the 100% Quota Share Reinsurance Agreement with Republic which was terminated in April 2007. As of December 31, 2007 the letter of credit in favor of Republic totaled \$10.0 million. As of December 31, 2008 the letter of credit in favor of Republic totaled \$3.0 million.

#### Cash and Short Term Investments

Cash and short term investments, which include cash, certificates of deposits, and money market accounts, increased \$102.1 million, or 453.1%, to \$124.6 million as of December 31, 2008, compared with \$22.5 million as of December 31, 2007. Our excess cash and cash equivalents are invested in accordance with our long-term liquidity requirements.

Our daily closing cash balance of approximately \$1.0 million is swept into an overnight Repurchase Agreement ("Repo") account backed by U.S. Government securities.

Our fixed income portfolio contained callable features exercised in 2008. The proceeds from these called securities are currently in cash and short-term investments, of which approximately \$121.4 million are invested in the MTB Prime Money Market-Inst Fund Number 142. We are currently evaluating long and short-term investment securities for best yields that match our liquidity needs.

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### 21st Century Holding Company

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#### Receivable for Investments Sold

Receivable for investments sold decreased to nothing, as of December 31, 2008, compared with \$6.4 million as of December 31, 2007.

#### Finance Contracts Receivable, Net of Allowance for Credit Losses

Finance contracts receivable, net of allowance for credit losses, decreased \$0.2 million, or 52.3%, to \$0.2 million as of December 31, 2008, compared with \$0.4 million as of December 31, 2007. The decrease is primarily due to our sale in December 2004 of our assets related to our non-standard automobile insurance agency business in Florida and the associated financed contracts. We anticipate a continued decline in the financed contracts receivable, net over the future short term and its related conversion to cash and short term investments and investments.

### Prepaid Reinsurance Premiums

Prepaid reinsurance premiums decreased \$2.9 million, or 34.6%, to \$5.5 million as of December 31, 2008, compared with \$8.5 million as of December 31, 2007. The decrease is due to our payments and amortization of prepaid reinsurance premiums, which are reduced as compared with the prior year, associated with our homeowners' book of business.

#### Premiums Receivable, Net of Allowance for Credit Losses

Premiums receivable, net of allowance for credit losses, decreased \$0.4 million, or 11.7%, to \$3.4 million as of December 31, 2008, compared with \$3.8 million as of December 31, 2007.

Our homeowners' insurance premiums receivable increased \$0.5 million, or 43.2%, to \$1.7 million as of December 30, 2008, compared with \$1.2 million as of December 31, 2007. The increase can be attributed to the seasonality of the purchasing patterns of our policyholders.

Our commercial general liability insurance premiums receivable decreased \$0.9 million, or 34.1%, to \$1.7 million as of December 30, 2008, compared with \$2.6 million as of December 31, 2007.

Premiums receivable in connection with our automobile line of business decreased \$0.2 million, or 68.8%, to \$0.1 million as of December 31, 2008, compared with \$0.4 million as of December 31, 2007.

The activity in the allowance for credit losses for premiums receivable was as follows:

	Years Ended December 31,						
		2008		2007			
Allowance for credit losses at beginning of year	\$	288,373	\$	66,125			
Additions charged to bad debt expense		(299,667)		854,005			
Write-downs charged against the allowance		132,979		(631,757)			
Allowance for credit losses at end of year	\$	121,685	\$	288,373			

Reinsurance Recoverable, Net of Allowance for Credit Losses

Reinsurance recoverable, net of allowance for credit losses, decreased \$6.1 million, or 26.4%, to \$16.9 million as of December 31, 2008, compared with \$22.9 million as of December 31, 2007. The decrease is due to payment patterns by our reinsurers. All amounts are current and deemed collectable, except for a particular reinsurer in connection with the 2005 - 2006 reinsurance treaties, for whom we have recorded a \$0.2 million pretax valuation allowance.

# **Deferred Policy Acquisition Costs**

Deferred policy acquisition costs decreased \$2.4 million, or 26.8%, to \$6.6 million as of December 31, 2008, compared with \$9.0 million as of December 31, 2007. The recent decreased production volume for both the homeowners' and commercial general liability product lines is the reason for the decrease in this asset.

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An analysis of deferred acquisition costs follows:

	Years Ended December 31,							
		2008		2007				
Balance, beginning of year	\$	8,958,195	\$	11,153,168				
Acquisition costs deferred		12,360,291		17,224,942				
Amortization expense								
during year		(14,760,249)		(19,419,915)				
Balance, end of year	\$	6,558,237	\$	8,958,195				

### Deferred Income Taxes, net

Deferred income taxes, net, increased \$2.9 million, or 51.2%, to \$8.5 million as of December 31, 2008, compared with \$5.6 million as of December 31, 2007. Significant components of our net deferred tax asset are as follows:

	Years Ended December 31,				
	2008		2007		
Deferred tax assets:					
Unpaid losses and LAE	\$ 2,186,840	\$	1,675,398		
Unearned premiums	1,770,709		2,670,007		
Unrealized loss on investment securities	716,089		1,510,438		
Allowance for credit losses	140,683		122,819		
Allowance for impairments	1,410,105		-		
Regulatory assessments	1,312,440		2,096,050		
Discount on advance premiums	-		30,349		
Depreciation	155,495		-		
Capital Loss Carryover	2,656,626		-		
Deferred gain on sale and leaseback	452,786		607,738		
Stock option expense per FASB 123R	237,065		173,056		
Total deferred tax assets	11,038,837		8,885,855		
Deferred tax liabilities:					
Deferred acquisition costs, net	(2,467,865)		(3,331,949)		
Discount on advance premiums	(40,902)		-		
Depreciation	-		86,498		
Prepaid expenses	-		(584)		
Total deferred tax liabilities	(2,508,767)		(3,246,035)		
Net deferred tax asset	\$ 8,530,070	\$	5,639,820		

### Income Taxes Receivable

Income taxes receivable increased to \$2.3 million, as of December 31, 2008, compared with nothing as of December 31, 2007. The increase is due to tax payment patterns in connection with our tax liabilities.

The Company's consolidated federal income tax returns for 2003 and 2002 have been examined by the IRS and there have been no material changes in the tax liability for those years. See income taxes payable, below.

# Property, Plant and Equipment, net

Property, plant and equipment, net, decreased \$0.2 million, or 18.3%, to \$0.9 million as of December 31, 2008, compared with \$1.0 million as of December 31, 2007. The decrease is primarily due to depreciation and amortization of our existing property, plant and equipment.

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### 21st Century Holding Company

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#### Other Assets

Other assets decreased \$0.6 million, or 22.2%, to \$2.3 million as of December 31, 2008, compared with \$2.9 million as of December 31, 2007. Major components of other assets are as follows:

	Decer	nber 31, 2008 Dece	ember 31, 2007
Accrued interest income receivable	\$	242,906 \$	1,429,844
Notes receivable		703,109	807,275
Prepaid expenses		747,930	547,542
Insurance Receivables		282,000	-
Other		295,894	133,639
Total	\$	2,271,839 \$	2,918,300

#### Unpaid Losses and LAE

Unpaid losses and LAE increased \$5.1 million, or 8.5%, to \$64.8 million as of December 31, 2008, compared with \$59.7 million as of December 31, 2007. The increase in unpaid losses and LAE relates primarily to our loss reserve strengthening relative to the commercial general liability and property lines of business. The composition of unpaid loss and LAE by product line is as follows:

	D	ecembe	31, 20	80		December 31, 2007						
	Case	Βι	ılk		Total		Case		Bulk		Total	
Homeowners'	\$ 8,030,680	\$ 19,6	87,271	\$	27,717,951	\$	7,775,769	\$ 2	24,599,143	\$	32,374,912	
Commercial												
General												
Liability	7,530,756	27,3	03,049		34,833,805		5,414,633		17,870,404		23,285,037	
Automobile	666,921	1,5	63,809		2,230,730		530,308		3,494,533		4,024,841	
Total	\$ 16,228,357	\$ 48,5	54,129	\$	64,782,486	\$	13,720,710	\$ 4	45,964,080	\$	59,684,790	

Factors that affect unpaid losses and LAE include the estimates made on a claim-by-claim basis known as "case reserves" coupled with bulk estimates known as IBNR. Periodic estimates by management of the ultimate costs required to settle all claim files are based on the Company's analysis of historical data and estimations of the impact of numerous factors such as (i) per claim information; (ii) company and industry historical loss experience; (iii) legislative enactments, judicial decisions, legal developments in the awarding of damages, and changes in political attitudes; and (iv) trends in general economic conditions, including the effects of inflation.

Management revises its estimates based on the results of its analysis. This process assumes that past experience, adjusted for the effects of current developments and anticipated trends, is an appropriate basis for estimating the ultimate settlement of all claims. There is no precise method for subsequently evaluating the impact of any specific factor on the adequacy of the reserves, because the eventual redundancy or deficiency is affected by multiple factors.

The process of determining significant unpaid losses and LAE estimates is fact specific and takes into account factors such as historical experience, current and expected economic conditions, and an actuarial valuation. Management regularly reevaluates these significant factors and makes adjustments where facts and circumstances dictate. In selecting the best estimate, we utilize various actuarial methodologies. Each of these methodologies is designed to forecast the number of claims we will be called upon to pay and the amounts we will pay on average to settle those claims. In arriving at our best estimate, our actuaries consider the likely predictive value of the various loss

development methodologies employed in light of underwriting practices, premium rate changes and claim settlement practices that may have occurred, and weight the credibility of each methodology. Our actuarial methodologies take into account various factors, including, but not limited to, paid losses, liability estimates for reported losses, paid allocated LAE, salvage and other recoveries received, reported claim counts, open claim counts and counts for claims closed with and without payment of loss.

The incurred loss development method relies on the assumption that, at any given state of maturity, ultimate losses can be predicted by multiplying cumulative reported losses (paid losses plus case reserves) by a cumulative development factor. The validity of the results of this method depends on the stability of claim reporting and settlement rates, as well as the consistency of case reserve levels. Case reserves do not have to be adequately stated for this method to be effective; they only need to have a fairly consistent level of adequacy at all stages of maturity. Historical "age-to-age" loss development factors were calculated to measure the relative development of an accident year from one maturity point to the next. We then selected appropriate age-to-age loss development factors based on these historical factors and use the selected factors to project the ultimate losses.

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### 21st Century Holding Company

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#### **Unearned Premium**

Unearned premiums decreased \$15.9 million, or 28.2%, to \$40.5 million as of December 31, 2008, compared with \$56.4 million as of December 31, 2007. The decrease was due to a \$13.1 million decrease in unearned homeowners' insurance premiums, a \$4.0 million decrease in unearned commercial general liability premiums, a \$1.7 million increase in Federal Flood unearned premiums and a \$0.4 million decrease in unearned automobile premiums. Generally, as is in this case, a decrease in unearned premium directly relates to a decrease in written premium on a rolling twelve-month basis. Conversely, in periods of increased written premium on a rolling twelve-month basis, unearned premium generally would be expected to rise. Competition could continue to negatively affect our unearned premium.

### Premium Deposits and Customer Credit Balances

Premium deposits and customer credit balances decreased \$1.1 million, or 38.4%, to \$1.7 million as of December 31, 2008, compared with \$2.8 million as of December 31, 2007. Premium deposits are monies received on policies not yet in force as of December 31, 2008.

#### Bank Overdraft

Bank overdraft remained unchanged at \$8.7 million as of December 31, 2008, compared with December 31, 2007. The bank overdraft relates primarily to loss and LAE disbursements paid but not yet presented for payment by the policyholder or vendor. The balance relates to our payment patterns in relationship to the rate at which those cash disbursements are presented to the bank for payment.

### **Income Taxes Payable**

Income taxes payable decreased to nothing as of December 31, 2008, compared with \$4.2 million as of December 31, 2007. The change is due to tax payment patterns in connection with our tax liabilities. See income taxes receivable, above.

#### Deferred Gain from Sale of Property

Deferred gain from sale of property decreased \$0.5 million, or 25.2%, to \$1.5 million as of December 31, 2008, compared with \$2.0 million as of December 31, 2007. In accordance with the provisions of SFAS No. 13, we are amortizing the deferred gain over the term of the leaseback, which is scheduled to end in December 2011.

### Accounts Payable and Accrued Expenses

Accounts payable and accrued expenses decreased \$0.6 million, or 14.9%, to \$3.7 million as of December 31, 2008, compared with \$4.3 million as of December 31, 2007. This decrease is due to our cash management efforts and timing of payments with our trade vendors.

### 21st Century Holding Company

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#### **RESULTS OF OPERATIONS**

Year Ended December 31, 2008 Compared with Year Ended December 31, 2007

#### **Gross Premiums Written**

Gross premiums written decreased \$45.3 million, or 33.9%, to \$88.2 million for the year ended December 31, 2008 ("2008"), compared with \$133.6 million for year ended December 31, 2007 ("2007"). The following table denotes gross premiums written by major product line.

	Years Ended December 31,									
	200	8		2007						
	Amount	Percentage		Amount	Percentage					
Homeowners'	\$ 60,708,773	68.79%	\$	99,502,479	74.48%					
Commercial General										
Liability	23,789,581	26.96%		32,221,551	24.12%					
Federal Flood	3,262,719	3.70%		-	0.00%					
Automobile	486,908	0.55%		1,867,304	1.40%					
Gross written premiums	\$ 88,247,981	100.00%	\$	133,591,334	100.00%					

The Company's sale of homeowners' policies decreased \$38.8 million, or 39.0% to \$60.7 million in 2008, compared with \$99.5 million in 2007. The significant erosion is primarily due to the soft market conditions prevailing in the state of Florida. The soft market conditions are lead by Citizens, the state run insurance company. We believe that these marketplace conditions have forced some carriers to pursue market share based on "best case" pricing models that may ultimately prove unprofitable from an underwriting perspective. We do not intend to compete with others solely based on pricing. We will continue to market our property insurance product in territories in Florida where our rates are competitive.

The Company experienced a decrease in homeowners' gross premiums written in 2008 primarily because of the effects of state mandated homeowner's rates reduction and wind mitigation discounts.

As previously discussed, a rate decrease required by the Florida Legislature resulted in a rate decrease averaging 15.2% statewide on homeowners' policies that was integrated into our rates on June 1, 2007. The effect of this rate decrease on existing policies and the corresponding premium decrease in direct written premium was fully recognized in policies by May 31, 2008. In addition, a rate decrease of 11.3% statewide for homeowners' policies was approved by the Florida OIR and implemented with an effective date of May 1, 2008 for new business and June 1, 2008 for renewal business for the homeowners' program. The effect of this rate decrease is flowing through the Company's book of business such that a full impact of the premium decreases on direct written premium should be realized by April 2009 for the homeowners' program. These rate decreases have had an adverse effect on premium volume.

In addition, we implemented higher premium discounts in response to wind mitigation efforts by policyholders. Such discounts, which were required by the Florida Legislature and became effective on December 15, 2007 for new business and renewal business, have also had a significant effect on premium. As of December 31, 2007, 30.0% of our homeowners' policyholders were receiving wind mitigation credits totaling \$2.0 million, (a 2.0% reduction of in-force premium), while 50.0% of our homeowners' policyholders were receiving wind mitigation credits totaling \$17.0 million, (a 27.6% reduction of in-force premium), at December 31, 2008.

Pursuant to the Florida OIR regulations, we are required to report write-your-own-flood premiums on a direct and ceded basis for 2008 and subsequent years. Prior to 2008, we reported only the commissions income associated with this program.

Federated National and American Vehicle are currently rated by Demotech as "A" ("Exceptional"), which is the third of seven ratings, and defined as "Regardless of the severity of a general economic downturn or deterioration in the insurance cycle, insurers earning a Financial Stability Rating of "A" possess "Exceptional" financial stability related to maintaining surplus as regards to policyholders". Demotech's ratings are based upon factors of concern to agents, reinsurers and policyholders and are not primarily directed toward the protection of investors. However, our Demotech rating could be jeopardized by such other factors including adverse development and various surplus related ratio exceptions.

The Company's sale of commercial general liability policies decreased by \$8.4 million to \$23.8 million in 2008, compared with \$32.2 million in 2007. This decrease is due to increased competition in the commercial general liability market. The following table sets forth the amounts and percentages of our gross premiums written in connection with our commercial general liability program by state:

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		Years Ended December 31,									
			2008		2007						
	A	mount	Percentage	A	Amount	Percentage					
			(Dollars in '	Thou	sands)						
State											
Alabama	\$	117	0.49%	\$	26	0.08%					
Arkansas		12	0.05%		-	0.00%					
California		269	1.13%		23	0.07%					
Florida		16,011	67.30%		21,192	65.77%					
Georgia		568	2.39%		1,023	3.17%					
Kentucky		1	0.00%		8	0.03%					
Louisiana		4,481	18.84%		5,595	17.36%					
Maryland		2	0.01%		-	0.00%					
South Carolina		70	0.29%		182	0.57%					
Texas		2,252	9.47%		4,127	12.81%					
Virginia		7	0.03%		46	0.14%					
Total	\$	23,790	100.00%	\$	32,222	100.00%					

The Company's sale of auto insurance policies decreased by \$1.4 million, or 73.9%, to \$0.5 million in 2008, compared with \$1.9 million in 2007. American Vehicle markets automobile insurance in Florida only to its existing policyholders by offering to renew the existing policy. Federated National markets its automobile insurance in Florida to both existing and new policyholders.

#### Gross Premiums Ceded

Gross premiums ceded decreased \$10.0 million, or 22.4%, to \$34.6 million in 2008, compared with \$44.6 million in 2007.

#### (Decrease) Increase in Prepaid Reinsurance Premiums

The (decrease) increase in prepaid reinsurance premiums was (\$4.5) million in 2008, compared with (\$11.3) million in 2007. The change in this account is primarily associated with the timing of our reinsurance payments measured against the term of the underling reinsurance policies.

# Decrease (Increase) in Unearned Premiums

The decrease (increase) in unearned premiums was \$15.9 million in 2008, compared with \$21.4 million in 2007. The change was due to a \$13.1 million decrease in unearned homeowners' insurance premiums, a \$4.0 million decrease in unearned commercial general liability premiums, a \$1.7 million increase in Federal Flood unearned premiums and a \$0.4 million decrease in unearned automobile premiums. These changes are a result of our decreased premium volume during this period. See Gross Premiums Written.

#### Net Premiums Earned

Net premiums earned decreased \$34.1 million, or 34.4%, to \$65.1 million in 2008, compared with \$99.2 million in 2007. The following table denotes net premiums earned by major product line.

# Years Ended December 31,

	2008			2007		
		Amount	Percentage		Amount	Percentage
Homeowners'	\$	36,414,360	55.91%	\$	63,121,360	63.62%
Commercial General Liability		27,784,365	42.66%		32,738,178	32.99%
Federal Flood		-	0.00%		-	0.00%
Automobile		930,946	1.43%		3,364,583	3.39%
Net premiums earned	\$	65,129,671	100.00%	\$	99,224,121	100.00%

### 21st Century Holding Company

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#### **Commission Income**

Commission income decreased \$5.6 million, to \$1.6 million in 2008, compared with \$7.2 million in 2007. The 2008 commission income is primarily in connection with our reinsurance treaties.

The recurring components of our 2007 commission income totaled \$1.4 million. Non-reoccurring components of our 2007 commission income totaled \$5.8 million stemming from two separate events. First and pursuant to provisions contained in the three-year reinsurance treaties, we were afforded the right to cancel the remaining two years and be entitled to receive a no loss experience commission. In connection with this treaty, we reported approximately \$2.8 million in 2007. The second non-reoccurring operating event was in connection with commission income totaling approximately \$3.0 million in connection with our participation in a Citizens take out program which we began in 2004, wherein the commission was earned by us upon the successful retention of the policyholder for thirty-six months.

#### Finance Revenue

Finance revenue decreased \$0.2 million, or 35.7%, to \$0.4 million in 2008, compared with \$0.5 million in 2007. The change is primarily due to the Company's decreased emphasis on automobile insurance and the finance revenue derived there-from.

#### Managing General Agent Fees

Managing general agent fees decreased \$0.3 million, or 14.2%, to \$1.7 million in 2008, compared with \$2.0 million in 2007.

### Net Investment Income

Net investment income decreased \$1.6 million, or 20.2%, to \$6.4 million in 2008, compared with \$8.0 million in 2007. Net investment income on corporate bonds, which generally provide a higher yield than U.S. government bonds, increased \$2.4 million, to \$3.1 million in 2008, compared with \$0.7 million in 2007. Net investment income on U.S. government bonds decreased \$3.6 million, to \$0.9 million in 2008, compared with \$4.5 million in 2007.

Affecting our net investment income was a decrease in funds available for investment and a decrease in the overall yield to 4.11% in 2008 compared with a yield of 5.28% in 2007.

### Net Realized Investment Losses

Net realized investment losses were \$10.6 million in 2008, compared with \$0.1 million in 2007. The table below depicts the net realized investment losses by investment category in 2008 as compared with the same period during 2007.

In 2008 we marked certain equity investments to market value pursuant to guidelines prescribed in SFAS No. 115. In reaching a conclusion that a security is either other than temporary or permanently impaired we consider such factors as the timeliness and completeness of expected dividends, principal and interest payments, ratings from nationally recognized statistical rating organizations such as Standard and Poor's and Moody's, as well as information released via the general media channels. The pretax charge to operations was approximately \$9.9 million in connection with our estimates of the net realizable value of these investments. A significant number of these investments were

subsequently sold in 2008, and we recognized an additional pretax charge to operations of \$0.2 million.

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### 21st Century Holding Company

Management's Discussion and Analysis of Financial Condition and Results of Operations

	Years Ended December 31,				
	2008		2007		
Realized gains:					
Fixed securities	\$ 769,738	\$	17,587		
Equity securities	544,440		2,115,461		
Total realized gains	1,314,178		2,133,048		
Realized losses:					
Fixed securities	(854,004)		(384)		
Equity securities	(11,052,944)		(2,278,083)		
Total realized losses	(11,906,948)		(2,278,467)		
Net realized (losses) on investments	\$ (10,592,770)	\$	(145,419)		

### Regulatory Assessments Recovered

Regulatory Assessments Recovered increased \$0.4 million, or 27.2%, to \$2.1 million in 2008, compared with \$1.7 million in 2007.

#### Other Income

Other income increased less than \$0.1 million, or 2.1%, to \$0.7 million in 2008, compared with \$0.6 million in 2007. Major components of other income in 2008 included approximately \$0.5 million in partial recognition of our gain on the sale of our Lauderdale Lakes property and \$0.2 million of rental income, interest income and miscellaneous income.

#### Losses and LAE

Losses and LAE, our most significant expense, represent actual payments made and changes in estimated future payments to be made to or on behalf of our policyholders, including expenses required to settle claims and losses. We revise our estimates based on the results of analysis of estimated future payments to be made. This process assumes that past experience, adjusted for the effects of current developments and anticipated trends, is an appropriate basis for predicting future events.

Losses and LAE decreased by \$5.8 million, or 12.1%, to \$41.9 million in 2008, compared with \$47.6 million in 2007. The overall change includes a \$1.0 million decrease in our homeowners' program, a \$2.2 million increase in our commercial general liability program and a \$7.0 million decrease in connection with our automobile program.

We continue to revise our estimates of the ultimate financial impact of past storms. The revisions to our estimates are based on our analysis of subsequent information that we receive regarding various factors, including: (i) per claim information; (ii) company and industry historical loss experience; (iii) legislative enactments, judicial decisions, legal developments in the awarding of damages, and (iv) trends in general economic conditions, including the effects of inflation.

The composition of unpaid losses and LAE by product line is as follows:

December 31, 2008

December 31, 2007

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	Case	Bulk	Total	Case	Bulk	Total
Homeowners'	\$ 8,030,680	\$ 19,687,271	\$27,717,951	\$ 7,775,769	\$24,599,143	\$32,374,912
Commercial General						
Liability	7,530,756	27,303,049	34,833,805	5,414,633	17,870,404	23,285,037
Automobile	666,921	1,563,809	2,230,730	530,308	3,494,533	4,024,841
Total	\$ 16,228,357	\$48,554,129	\$64,782,486	\$13,720,710	\$45,964,080	\$ 59,684,790

Factors that affect unpaid losses and LAE include the estimates made on a claim-by-claim basis known as "case reserves" coupled with bulk estimates known as IBNR. Periodic estimates by management of the ultimate costs required to settle all claim files are based on the Company's analysis of historical data and estimations of the impact of numerous factors such as (i) per claim information; (ii) company and industry historical loss experience; (iii) legislative enactments, judicial decisions, legal developments in the awarding of damages, and changes in political attitudes; and (iv) trends in general economic conditions, including the effects of inflation.

### 21st Century Holding Company

Management's Discussion and Analysis of Financial Condition and Results of Operations

Management revises its estimates based on the results of its analysis. This process assumes that past experience, adjusted for the effects of current developments and anticipated trends, is an appropriate basis for estimating the ultimate settlement of all claims. There is no precise method for subsequently evaluating the impact of any specific factor on the adequacy of the reserves, because the eventual redundancy or deficiency is affected by multiple factors. Because of our process, reserves were increased by approximately \$5.1 million in 2008.

In accordance with GAAP, our loss ratio is computed as losses and LAE divided by net premiums earned. A lower loss ratio generally results in higher operating income. Our loss ratio in 2008 was 64.3% compared with 48.0% for the same period in 2007. The table below reflects the loss ratios by product line.

	Years Ended December 31,		
	2008	2007	
Homeowners'	56.2%	37.4%	
Commercial General Liability	77.0%	58.9%	
Automobile	1.8%	140.0%	
All lines	64.3%	48.0%	

For further discussion, see Footnote 7 to the Consolidated Financial Statements included under Part II, Item 8, of this Report.

#### Operating and Underwriting Expenses

Operating and underwriting expenses decreased \$5.6 million, or 44.0%, to \$7.1 million in 2008, compared with \$12.7 million in 2007. The change is primarily due to a \$2.9 million decrease in fees paid to boards, bureaus and associations, a \$1.8 million decrease in premium taxes and a \$1.2 million decrease in bad debts.

### Salaries and Wages

Salaries and wages increased \$0.7 million, or 10.3%, to \$7.4 million in 2008, compared with \$6.7 million in 2007. In 2008, we had a \$0.3 million severance payment. The charge to operations for stock based compensation, in accordance with the provisions of SFAS No. 123R Share Based Payment ("SFAS No. 123R"), was approximately \$0.5 million in 2008 compared with approximately \$0.6 million in 2007.

#### Interest Expense

Interest expense decreased \$0.2 million to nothing in 2008, compared with \$0.2 million in 2007. The decrease results from the repayment of our subordinated debt on September 30, 2007.

# Policy Acquisition Costs, Net of Amortization

Policy acquisition costs, net of amortization, decreased \$4.7 million, or 24.0%, to \$14.8 million in 2008, compared with \$19.4 million in 2007. Policy acquisition costs, net of amortization, consists of the actual policy acquisition costs, including commissions, payroll and premium taxes, less commissions earned on reinsurance ceded and policy fees earned. The recent decreased production volume for both the homeowners' and commercial general liability product lines is the reason for the decrease in this asset.

# Provision for Income Tax (Benefit) Expense

The provision for income tax benefit was \$1.3 million in 2008, compared with an income tax expense of \$11.2 million in 2007. The effective rate for income taxes was 34.8% in 2008, compared with 34.5% in 2007.

# Net (Loss) Income

As a result of the foregoing, the Company's net loss in 2008 was \$2.5 million compared with net income of \$21.3 million in 2007.

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### 21st Century Holding Company

Management's Discussion and Analysis of Financial Condition and Results of Operations

#### **RESULTS OF OPERATIONS**

Year Ended December 31, 2007 Compared with Year Ended December 31, 2006

#### **Gross Premiums Written**

Gross premiums written decreased \$19.1 million, or 12.5%, to \$133.6 million for the year ended December 31, 2007 ("2007"), compared with \$152.7 million for the year ended December 31, 2006 ("2006"). The following table denotes gross premiums written by major product line.

	Years Ended December 31,							
		2007			2006			
		Amount	Percentage		Amount	Percentage		
Homeowners'	\$	99,502,479	74.48%	\$	114,388,069	74.93%		
Commercial General								
Liability		32,221,551	24.12%		32,213,179	21.10%		
Automobile		1,867,304	1.40%		6,063,645	3.97%		
Gross written premiums	\$	133,591,334	100.00%	\$	152,664,893	100.00%		

The following table sets forth the amounts and percentages of our gross premiums written in connection with our commercial general liability program by state:

		Years Ended December 31,							
		2	2007		2006				
	A	mount	Percentage	Α	mount	Percentage			
			(Dollars in 7	(Dollars in Thousands)					
State									
Alabama	\$	26	0.08%	\$	-	0.00%			
Arkansas		-	0.00%		-	0.00%			
California		23	0.07%		-	0.00%			
Florida		21,192	65.79%		22,965	71.29%			
Georgia		1,023	3.17%		1,805	5.60%			
Kentucky		8	0.02%		9	0.03%			
Louisiana		5,595	17.36%		5,743	17.83%			
Maryland		-	0.00%		-	0.00%			
South Carolina		182	0.56%		77	0.24%			
Texas		4,127	12.81%		1,604	4.98%			
Virginia		46	0.14%		10	0.03%			
Total	\$	32,222	100.00%	\$	32,213	100.00%			

The Company's sale of homeowners' policies decreased \$14.9 million, or 13.0% to \$99.5 million in 2007, compared with \$114.4 million in 2006. The decrease is primarily due to the soft market conditions prevailing in the state of Florida. The soft market conditions are lead by Citizens, the state run insurance company. We believe that the competition in this market is based primarily on pricing insurance products at rates that do not reflect current economic conditions. We do not intend to compete with others solely on the basis of pricing mechanisms. Where our rates are competitive (and there are territories in Florida that so exist) we will continue to market our property insurance product.

The Company's sale of auto insurance policies decreased by \$4.2 million, or 69.2%, to \$1.9 million in 2007, compared with \$6.1 million in 2006.

# Gross Premiums Ceded

Gross premiums ceded decreased \$23.0 million, or 34.0%, to \$44.6 million in 2007, compared with \$67.5 million in 2006.

# (Decrease) Increase in Prepaid Reinsurance Premiums

The (decrease) increase in prepaid reinsurance premiums was (\$11.3) million in 2007, compared with \$20.2 million in 2006. The change in this account is primarily associated with the timing of our reinsurance payments measured against the term of the underling reinsurance policies.

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#### 21st Century Holding Company

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#### Decrease (Increase) in Unearned Premiums

The decrease (increase) in unearned premiums was \$21.4 million in 2007, compared with (\$16.0) million in 2006. The change was due to a \$19.4 million decrease in unearned homeowners' insurance premiums, a \$0.5 million decrease in unearned commercial general liability premiums, and a \$1.5 million decrease in unearned automobile premiums. These changes are a result of our decreased premium volume during this period. See Gross Premiums Written.

#### Net Premiums Earned

Net premiums earned increased \$9.9 million, or 11.1%, to \$99.2 million in 2007, compared with \$89.3 million in 2006. The following table denotes net premiums earned by major product line.

	Years Ended December 31,									
	200	7		2006						
	Amount	Percentage		Amount	Percentage					
Homeowners'	\$ 63,121,360	63.62%	\$	48,206,614	53.95%					
Commercial General										
Liability	32,738,178	32.99%		27,658,007	30.96%					
Automobile	3,364,583	3.39%		13,483,633	15.09%					
Net premiums earned	\$ 99,224,121	100.00%	\$	89,348,254	100.00%					

As noted above, the Company's efforts to expand its commercial general liability lines of insurance products is coming to fruition, as reflected by increased net premiums earned of \$5.1 million, or 18.4 % to \$32.7 million in 2007, compared with \$27.7 million in 2006.

#### **Commission Income**

Commission income increased \$5.5 million, to \$7.2 million in 2007, compared with \$1.7 million in 2006. Recurring components of our commission income totaled \$1.4 million. Non-reoccurring components of our commission income totaled \$5.8 million stemming from two separate events. First and pursuant to provisions contained in the three-year reinsurance treaties, we were afforded the right to cancel the remaining two years and be entitled to receive a no loss experience commission. In connection with this treaty, we reported approximately \$2.8 million in 2007. The second non-reoccurring operating event was in connection with commission income totaling approximately \$3.0 million in connection with our participation in a Citizens take out program in 2004, wherein the commission was earned by us upon the successful retention of the policyholder for thirty-six months.

#### Finance Revenue

Finance revenue decreased \$1.1 million, or 67.7%, to \$0.5 million in 2007, compared with \$1.7 million in 2006. The change is primarily due to the Company's decreased emphasis on automobile insurance and the finance revenue derived there-from.

#### Managing General Agent Fees

Managing general agent fees decreased \$0.6 million, or 22.5%, to \$2.0 million in 2007, compared with \$2.6 million in 2006.

#### Net Investment Income

Net investment income increased \$2.0 million, or 34.2%, to \$8.0 million in 2007, compared with \$5.9 million in 2006. The increase in investment income is primarily a result of the additional amounts of invested assets. Also affecting our net investment income was an increase in overall yield to 6.10 % in 2007 compared with a yield of 5.28 % in 2006.

## Net Realized Investment (Losses) Gains

Net realized investment (losses) gains were (\$0.1) million in 2007, compared with \$1.1 in 2006. The table below depicts (losses) gains by investment category.

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#### 21st Century Holding Company

Management's Discussion and Analysis of Financial Condition and Results of Operations

	Years Ended December 31,						
	2007		2006				
Realized gains:							
Fixed income securities	\$ 17,587	\$	151				
Equity securities	2,115,461		1,471,307				
Total realized gains	2,133,048		1,471,458				
Realized losses:							
Fixed income securities	(384)		(66,722)				
Equity securities	(2,278,083)		(341,874)				
Total realized losses	(2,278,467)		(408,596)				
Net realized (losses) gains on investments	\$ (145,419)	\$	1,062,862				

#### Regulatory Assessments Recovered

Regulatory assessments recovered increased \$1.5 million to \$1.7 million in 2007, compared with \$0.1 million in 2006.

#### Other Income

Other income decreased \$0.8 million, or 55.7%, to \$0.6 million in 2007, compared with \$1.4 million in 2006. Major components of other income in 2007 included approximately \$0.5 million in partial recognition of our gain on the sale of our Lauderdale Lakes property and \$0.1 million of rental income, interest income and miscellaneous income.

#### Loss and LAE

Loss and LAE, our most significant expense, represent actual payments made and changes in estimated future payments to be made to or on behalf of our policyholders, including expenses required to settle claims and losses. We revise our estimates based on the results of analysis of estimated future payments to be made. This process assumes that past experience, adjusted for the effects of current developments and anticipated trends, is an appropriate basis for predicting future events.

Loss and LAE increased by \$3.2 million, or 7.3%, to \$47.6 million in 2007, compared with \$44.4 million in 2006. The increase includes \$1.2 million adverse development associated with the 2004 hurricanes.

We continue to revise our estimates of the ultimate financial impact of past storms. The revisions to our estimates are based on our analysis of subsequent information that we receive regarding various factors, including: (i) per claim information; (ii) company and industry historical loss experience; (iii) legislative enactments, judicial decisions, legal developments in the awarding of damages, and (iv) trends in general economic conditions, including the effects of inflation. Management revises its estimates based on the results of its analysis. This process assumes that past experience, adjusted for the effects of current developments and anticipated trends, is an appropriate basis for estimating the ultimate settlement of all claims. There is no precise method for subsequently evaluating the impact of any specific factor on the adequacy of the reserves, because the eventual redundancy or deficiency is affected by multiple factors.

# 21st Century Holding Company Management's Discussion and Analysis of Financial Condition and Results of Operations

The table below reflects no impact to operations in 2007 from the four hurricanes that occurred in July, August, September and October of 2005.

2005 Hurricanes	Claim Count	 oss sses (Do	Reinsurance Recoveries Dollars in millions		Los	et
Dennis (July 10)	-	\$ -	\$	-	\$	-
Katrina (August 25)	4	0.1		0.1		-
Rita (September 20)	-	-		-		-
Wilma (October 24)	205	20.5		20.5		-
Total Loss Estimate	209	\$ 20.6	\$	20.6	\$	-

The following table reflects the changes in 2007 in connection with the four hurricanes that occurred in August and September of 2004. A charge of \$1.2 million occurred in 2007 in connection with these storms.

2004 Hurricanes	Claim Count	Gross Losses (E	Reinsurance Recoveries (Dollars in millions		Net Losses	
Charley (August 13)	1	\$ 2.2	\$	2.2	\$ -	
Frances (September 3)	-	0.8		0.8	-	
Ivan (September 14)	-	1.0		-	1.0	
Jeanne (September 25)	1	0.2		-	0.2	
Total Loss Estimate	2	\$ 4.2	\$	3.0	\$ 1.2	

Our loss ratio, as determined in accordance with GAAP, in 2007 was 48.0%, compared with 49.7% in 2006. The table below reflects the loss ratios by product line.

	Years Ended Dece	ember 31,	
	2007	2006	
Homeowners'	37.4%	46.70%	
Commercial General Liability	58.9%	38.20%	
Automobile	140.0%	84.40%	
All lines	48.0%	49.70%	

For further discussion, see Footnote 7 to the Consolidated Financial Statements included under Part II, Item 8, of this Report.

# Operating and Underwriting Expenses

Operating and underwriting expenses decreased \$0.5 million, or 3.6%, to \$12.7 million in 2007, compared with \$13.2 million in 2006. The change is primarily due to a \$2.3 million aggregate decrease in fees paid to boards, bureaus and associations, bad debts, real estate taxes, motor vehicle reports, telephone, temporary employment, postage and bank fees, offset by a \$1.8 million aggregate increase in legal fees, building rent, premium taxes, consulting fees, licensing,

accounting fees and a one time settlement payment to State National.

Salaries and Wages

Salaries and wages decreased \$0.3 million, or 4.0%, to \$6.7 million in 2007, compared with \$7.0 million in 2006.

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#### 21st Century Holding Company

Management's Discussion and Analysis of Financial Condition and Results of Operations

#### Interest Expense

Interest expense decreased \$0.5 million, or 73.6%, to \$0.2 million in 2007, compared with \$0.7 million in 2006. The decrease results from our subordinated debt retirement on September 30, 2007.

#### Policy Acquisition Costs, Net of Amortization

Policy acquisition costs, net of amortization, increased \$2.0 million, or 11.6%, to \$19.4 million in 2007, compared with \$17.4 million in 2006. The increase is primarily in connection with a more generous commission structure during 2007. Policy acquisition costs, net of amortization, consists of the actual policy acquisition costs, including commissions, payroll and premium taxes, less commissions earned on reinsurance ceded and policy fees earned.

#### Provision for Income Tax Expense

The provision for income tax expense increased \$3.8 million, or 51.8%, to \$11.2 million in 2007, compared with \$7.4 million in 2006. The effective rate for income tax expense is 34.5% in 2007, compared with 34.7% in 2006.

#### Net Income

As a result of the foregoing, the Company's net income in 2007 was \$21.3 million compared with net income of \$13.9 million in 2006.

#### CONTRACTUAL OBLIGATIONS

A summary of long-term contractual obligations as of December 31, 2008 follows. The amounts represent estimates of gross undiscounted amounts payable over time.

(Dollars in Thousands)											
<b>Contractual Obligations</b>		Total		2009		2010		2011	2012	Th	nereafter
Unpaid Losses and LAE	\$	64,782	\$	38,455	\$	15,489	\$	7,126 \$	2,488	\$	1,224
Operating leases		1,913		625		638		650	-		-
Total	\$	66,696	\$	39,080	\$	16,127	\$	7,776 \$	2,488	\$	1,224

#### LIQUIDITY AND CAPITAL RESOURCES

In 2008, our primary sources of capital were revenues generated from operations, including decreased reinsurance recoverable, net, increased unpaid losses and LAE, decreased prepaid reinsurance premiums, decreased policy acquisition costs, net of amortization, non-cash compensation, depreciation and amortization, decreased premiums receivable, decreased premium finance contracts receivable, provision for uncollectible premiums receivable and decreased other assets. Also contributing to our liquidity were proceeds from the sale of investment securities and exercised employee stock options. Because we are a holding company, we are largely dependent upon fees and commissions from our subsidiaries for cash flow.

In 2008, operations used net operating cash flow of \$22.3 million, as compared with provided \$32.8 million and \$27.5 million in 2007 and 2006, respectively.

In 2008, operations generated \$18.0 million of gross cash flow, due to a \$6.1 million decrease in reinsurance recoverable, net, a \$5.1 million increase in unpaid losses and LAE, a \$2.9 million decrease in prepaid reinsurance premiums, a \$2.4 million decrease in policy acquisition costs, net of amortization, \$0.4 million of non-cash compensation, \$0.3 million of depreciation and amortization, a \$0.3 million decrease in premiums receivable, a \$0.2 million decrease in premium finance contracts receivable, \$0.2 million in the provision for uncollectible premiums receivable and a \$0.1 million decrease in other assets.

In 2008, operations used \$40.3 million of gross cash flow primarily due to a \$15.9 million decrease in unearned premiums, \$10.6 million of net realized investment losses, a \$4.2 million decrease in income taxes payable and a \$2.9 million increase in deferred income tax expense. Additional operational uses of cash include a \$2.3 million increase in income taxes recoverable, a \$1.1 million decrease in premium deposits and customer credit balances, a \$0.6 million decrease in accounts payable and accrued expenses, \$0.2 million of amortization of investment discount, all in conjunction with a net loss of \$2.5 million.

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In 2008, net investing activities provided \$128.7 million, as compared with used \$19.0 million and \$19.7 million in 2007 and 2006, respectively. Our available for sale investment portfolio is highly liquid as it consists entirely of readily marketable securities. In 2008, investing activities generated \$156.7 million and used \$28.0 million from the maturity several times over of our very short municipal portfolio.

In 2008, net financing activities used \$4.3 million, as compared with used \$9.2 million and provided \$4.1 million in 2007 and 2006, respectively. In 2008, the sources of cash in connection with financing activities included \$1.3 million of exercised stock options and a \$0.2 million tax benefit related to non-cash compensation. The uses of cash in connection with financing activities included \$5.7 million in dividends paid and \$0.1 million for the purchase of treasury stock.

We offer direct billing in connection with our automobile and homeowner programs. Direct billing is an agreement in which the insurance company accepts from the insured, as a receivable, a promise to pay the premium, as opposed to requiring the full amount of the policy at policy inception, either directly from the insured or from a premium finance company. The advantage of direct billing a policyholder by the insurance company is that we are not reliant on a credit facility, but remain able to charge and collect interest from the policyholder.

We believe that our current capital resources will be sufficient to meet currently anticipated working capital requirements. There can be no assurances, however, that such will be the case.

Federated National's and American Vehicle's statutory capital surplus levels as of December 31, 2008 were approximately \$31.5 million and \$25.1 million, respectively, and their statutory net losses in 2008 were \$2.2 million and \$2.4 million, respectively.

As of December 31, 2008, 2007, and 2006, we did not have any relationships with unconsolidated entities or financial partnerships, such as entities often referred to as "structured finance" or "special purpose" entities, which were established for the purpose of facilitating off-balance-sheet arrangements or other contractually narrow or limited purposes. As such, management believes that we currently are not exposed to any financing, liquidity, market or credit risks that could arise if we had engaged in transactions of that type requiring disclosure herein.

#### IMPACT OF INFLATION AND CHANGING PRICES

The consolidated financial statements and related data presented herein have been prepared in accordance with GAAP, which requires the measurement of financial position and operating results in terms of historical dollars without considering changes in the relative purchasing power of money over time due to inflation. Our primary assets and liabilities are monetary in nature. As a result, interest rates have a more significant impact on performance than the effects of general levels of inflation. Interest rates do not necessarily move in the same direction or with the same magnitude as the inflationary effect on the cost of paying losses and LAE.

Insurance premiums are established before we know the amount of losses and LAE and the extent to which inflation may affect such expenses. Consequently, we attempt to anticipate the future impact of inflation when establishing rate levels. While we attempt to charge adequate premiums, we may be limited in raising premium levels for competitive and regulatory reasons. Inflation also affects the market value of our investment portfolio and the investment rate of return. Any future economic changes that result in prolonged and increasing levels of inflation could cause increases in the dollar amount of incurred losses and LAE and thereby materially adversely affect future liability requirements.

# 21st Century Holding Company

Management's Discussion and Analysis of Financial Condition and Results of Operations

# SELECTED QUARTERLY FINANCIAL DATA (Unaudited)

Year Ended December 31, 2008

(Dollars in Thousands except EPS)

		First Quarter	Second Quarter		Third Quarter			Fourth Quarter
Revenue:								
Net premiums earned	\$	18,606	\$	15,459	\$	16,249	\$	14,816
Other revenue		1,436		(32)		(283)		1,106
Total revenue		20,042		15,427		15,966		15,922
Expenses:								
Losses and LAE		7,874		12,493		9,888		11,613
Other expenses		7,150		7,024		7,927		7,189
Total expenses		15,024		19,517		17,815		18,803
•								
Income (loss) before provision for income tax expense								
(benefit)		5,018		(4,090)		(1,849)		(2,881)
Provision for income tax expense (benefit)		709		(1,590)		(336)		(107)
,								
Net income (loss)	\$	4,309	\$	(2,500)	\$	(1,513)	\$	(2,774)
		,		, , ,				
Basic net income (loss) per share	\$	0.54	\$	(0.31)	\$	(0.19)	\$	(0.35)
( / <b>f</b>				(0.00-)	_	(0,-2)		(3,55)
Fully diluted net income (loss) per share	\$	0.54	\$	(0.31)	\$	(0.19)	\$	(0.35)
Tuny anatou net meome (1888) per snare	Ψ	0.51	Ψ	(0.51)	Ψ	(0.17)	Ψ	(0.55)
Weighted average number of common shares outstanding		7,913		7,974		8,014		8,014
weighted average number of common shares outstanding		7,713		7,271		0,011		0,011
Weighted average number of common shares outstanding								
(assuming dilution)		7,960		7,974		8,014		8,014
(assuming director)		7,200		7,271		0,011		0,011
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# 21st Century Holding Company

Management's Discussion and Analysis of Financial Condition and Results of Operations

Year Ended December 31, 2007

(Dollars in Thousands except EPS)

(	First Quarter	Second Quarter		Third Quarter		Fourth Quarter	
\$	22,373	\$	24,814	\$	27,181	\$	24,856
	3,212		9,679		2,390		4,627
	25,585		34,493		29,571		29,483
	14,103		9,658		14,850		9,009
	10,215		9,802		11,066		7,925
	24,318		19,460		25,916		16,934
	1,267		15,033		3,656		12,549
	425		4,555		1,787		4,459
\$	843	\$	10,478	\$	1,869	\$	8,090
\$	0.11	\$	1.32	\$	0.24	\$	1.02
\$	0.10	\$	1.31	\$	0.24	\$	1.01
	7,958		7,931		7,892		7,913
	8,187		8,015		7,948		7,988
		Quarter  \$ 22,373	Quarter () \$ 22,373 \$ 3,212	Quarter       Quarter         \$ 22,373 \$ 24,814         3,212 9,679         25,585 34,493         14,103 9,658         10,215 9,802         24,318 19,460         1,267 15,033         425 4,555         \$ 843 \$ 10,478         \$ 0.11 \$ 1.32         \$ 0.10 \$ 1.31         7,958 7,931	Quarter       Quarter         \$ 22,373 \$ 24,814 \$ 3,212 9,679 25,585 34,493         14,103 9,658 10,215 9,802 24,318 19,460         1,267 15,033         425 4,555         \$ 843 \$ 10,478 \$ \$ 0.11 \$ 1.32 \$ \$ \$ 0.10 \$ 1.31 \$ \$ 7,958 7,931	Quarter       Quarter       Quarter         \$ 22,373       \$ 24,814       \$ 27,181         3,212       9,679       2,390         25,585       34,493       29,571         14,103       9,658       14,850         10,215       9,802       11,066         24,318       19,460       25,916         1,267       15,033       3,656         425       4,555       1,787         \$ 843       \$ 10,478       \$ 1,869         \$ 0.11       \$ 1.32       \$ 0.24         \$ 0.10       \$ 1.31       \$ 0.24         7,958       7,931       7,892	Quarter       Quarter       Quarter       Quarter         \$ 22,373       \$ 24,814       \$ 27,181       \$ 3,212       9,679       2,390         25,585       34,493       29,571       29,571         14,103       9,658       14,850       10,215       9,802       11,066         24,318       19,460       25,916       25,916         1,267       15,033       3,656         425       4,555       1,787         \$ 843       \$ 10,478       \$ 1,869       \$         \$ 0.11       \$ 1.32       \$ 0.24       \$         \$ 0.10       \$ 1.31       \$ 0.24       \$         7,958       7,931       7,892

## OFF BALANCE SHEET TRANSACTIONS

For the years ended December 31, 2008 and 2007, there were no off balance sheet transactions.

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#### 21st Century Holding Company

#### ITEM 7A QUANTITATIVE AND QUALITATIVE DISCLOSURE ABOUT MARKET RISK

Our investment objective is to maximize total rate of return after Federal income taxes while maintaining liquidity and minimizing risk. Our current investment policy limits investment in non-investment grade fixed maturity securities (including high-yield bonds), and limits total investments in preferred stock, common stock and mortgage notes receivable. We also comply with applicable laws and regulations, which further restrict the type, quality and concentration of investments. In general, these laws and regulations permit investments, within specified limits and subject to certain qualifications, in Federal, state and municipal obligations, corporate bonds, preferred and common equity securities and real estate mortgages.

Our investment policy is established by the Board of Directors Investment Committee and is reviewed on a regular basis. Pursuant to this investment policy, as of December 31, 2008, approximately 98% of investments were in fixed income securities and cash and cash equivalents, which are considered to be either held until maturity or available for sale, based upon our estimates of required liquidity. Approximately 41% of the fixed maturities are considered available for sale and are marked to market. We may in the future consider additional fixed maturities to be held to maturity and carried at amortized cost. We do not use any swaps, options, futures or forward contracts to hedge or enhance our investment portfolio.

The table below sets forth investment results for the periods indicated.

	Years Ended December 31, 2008 2007 (Dollars in Thousands)									
Interest on fixed maturities	\$	4,840	\$	6,552	\$	4,618				
Dividends on equity securities		770		565		623				
Interest on short-term securities		1,072		691		737				
Other		(222)		230		-				
Total investment income		6,460		8,038		5,978				
Investment expense		(106)		(74)		(45)				
Net investment income	\$	6,354	\$	7,964	\$	5,933				
Net realized (loss) gain	\$	(10,593)	\$	(145)	\$	1,063				

The following table summarizes, by type, our investments as of December 31, 2008 and 2007

	Decembe	er 31, 2008	December 31, 2007			
	Carrying Amount	Percent of Total (Dollars in	An	rrying nount ds)	Percent of Total	
Fixed maturities, at market:						
U.S. government agencies and authorities	\$ 4,544	17.43%	\$	61,308	45.01%	
Obligations of states and political						
subdivisions	5,331	20.45%		17,777	13.05%	
Corporate securities	13,050	50.07%		40,609	29.81%	
Total fixed maturities	22,925	87.95%		119,694	87.87%	
Equity securities, at market	3,140	12.05%		16,530	12.13%	

Total investments	\$ 26,065	100.00%	\$ 136,224	100.00%
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## 21st Century Holding Company

Fixed maturities are carried on the balance sheet at market. At December 31, 2008 and 2007, fixed maturities had the following quality ratings by Moody's and for securities not assigned a rating by Moody's, Standard and Poor's Company ratings were used:

		Decembe	er 31, 2008		er 31, 2007	
	C	arrying	Percent	(	Carrying	Percent
	A	mount	of Total	1	Amount	of Total
			(Dollars in T			
AAA	\$	15,180	66.22%	\$	111,795	93.40%
AA		5,732	25.00%		2,819	2.36%
A		151	0.66%		1,889	1.58%
BBB		1,862	8.12%		2,713	2.26%
BB++		-	0.00%		478	0.40%
Not rated		-	0.00%		-	0.00%
	\$	22,925	100.00%	\$	119,694	100.00%

The following table summarizes, by maturity, the fixed maturities as of December 31, 2008 and 2007.

	December	31, 2008		December	r 31, 2007
	arrying mount	Percent of Total (Dollars in T	I	Carrying Amount	Percent of Total
Matures In:		(20111131113		<i></i>	
One year or less	\$ 2,388	10.42%	\$	29,925	25.00%
One year to five years	9,850	42.97%		38,363	32.05%
Five years to 10 years	1,037	4.52%		16,400	13.70%
More than 10 years	9,650	42.09%		35,006	29.25%
Total fixed maturities	\$ 22,925	100.00%	\$	119,694	100.00%

At December 31, 2008, the weighted average maturity of the fixed maturities portfolio was approximately 6.0 years.

The following table provides information about the financial instruments as of December 31, 2008 that are sensitive to changes in interest rates. The table presents principal cash flows and the related weighted average interest rate by expected maturity date based upon par values:

	2	.009	,	2010	2	2011	2012	2013	Th	ereafter	Total	arrying mount
Principal amount by												
expected maturity:												
U.S. government												
agencies and												
authorities	\$	400	\$	-	\$	-	\$ 4,000	\$ 2,000	\$	60	\$ 6,460	\$ 4,544
Obligations of												
states and political												
subdivisions		1,465		-		760	910	500		1,775	5,410	5,331
Corporate securities		500		2,150		-	250	1,250		10,102	14,252	13,050

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Collateralized								
mortgage								
obligations	-	-	-	-	-	-	-	-
Equity securities, at								
market	-	-	-	-	-	-	-	3,140
Mortgage notes								
receivable	-	-	-	-	-	-	-	-
All investments	\$ 2,365	\$ 2,150	\$ 760	\$ 5,160	\$ 3,750	\$ 11,937	\$ 26,122	\$ 26,065
Weighted average								
interest rate by								
expected maturity:								
U.S. government								
agencies and								
authorities	3.38%	0.00%	0.00%	4.38%	3.88%	7.25%	4.19%	
Obligations of								
states and political								
subdivisions	4.71%	0.00%	3.90%	3.73%	3.90%	5.09%	4.48%	
Corporate securities	7.57%	5.13%	0.00%	6.00%	6.56%	5.79%	5.83%	
Collateralized								
mortgage								
obligations	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	
Equity securities, at								
market	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	
Mortgage notes								
receivable	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	
All investments	5.09%	5.13%	0.00%	4.34%	4.78%	5.70%	5.14%	
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# 21st Century Holding Company

# ITEM 8 FINANCIAL STATEMENTS AND SUPPLEMENTARY DATA

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# 21st Century Holding Company and Subsidiaries REPORT OF INDEPENDENT REGISTERED PUBLIC ACCOUNTING FIRM

To the Board of Directors and Stockholders of 21st Century Holding Company

We have audited the accompanying balance sheets of 21st Century Holding Company as of December 31, 2008 and 2007, and the related statements of income, stockholders' equity and comprehensive income, and cash flows for each of the years in the three-year period ended December 31, 2008. We also have audited 21st Century Holding Company's internal control over financial reporting as of December 31, 2008, based on criteria established in Internal Control—Integrated Framework issued by the Committee of Sponsoring Organizations of the Treadway Commission (COSO). 21st Century Holding Company's management is responsible for these financial statements, for maintaining effective internal control over financial reporting, and for its assessment of the effectiveness of internal control over financial reporting, included in the accompanying Certification Report included in the Company's 2008 Form 10-K. Our responsibility is to express an opinion on these financial statements and an opinion on the company's internal control over financial reporting based on our audits.

We conducted our audits in accordance with the standards of the Public Company Accounting Oversight Board (United States). Those standards require that we plan and perform the audits to obtain reasonable assurance about whether the financial statements are free of material misstatement and whether effective internal control over financial reporting was maintained in all material respects. Our audits of the financial statements included examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and significant estimates made by management, and evaluating the overall financial statement presentation. Our audit of internal control over financial reporting included obtaining an understanding of internal control over financial reporting, assessing the risk that a material weakness exists, and testing and evaluating the design and operating effectiveness of internal control based on the assessed risk. Our audits also included performing such other procedures as we considered necessary in the circumstances. We believe that our audits provide a reasonable basis for our opinions.

A company's internal control over financial reporting is a process designed to provide reasonable assurance regarding the reliability of financial reporting and the preparation of financial statements for external purposes in accordance with generally accepted accounting principles. A company's internal control over financial reporting includes those policies and procedures that (1) pertain to the maintenance of records that, in reasonable detail, accurately and fairly reflect the transactions and dispositions of the assets of the company; (2) provide reasonable assurance that transactions are recorded as necessary to permit preparation of financial statements in accordance with generally accepted accounting principles, and that receipts and expenditures of the company are being made only in accordance with authorizations of management and directors of the company; and (3) provide reasonable assurance regarding prevention or timely detection of unauthorized acquisition, use, or disposition of the company's assets that could have a material effect on the financial statements.

Because of its inherent limitations, internal control over financial reporting may not prevent or detect misstatements. Also, projections of any evaluation of effectiveness to future periods are subject to the risk that controls may become inadequate because of changes in conditions, or that the degree of compliance with the policies or procedures may deteriorate.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of 21st Century Holding Company as of December 31, 2008 and 2007, and the results of its operations and its cash flows for each of the years in the three-year period ended December 31, 2008 in conformity with accounting principles generally accepted in the United States of America. Also in our opinion, 21st Century Holding Company

maintained, in all material respects, effective internal control over financial reporting as of December 31, 2008, based on criteria established in Internal Control—Integrated Framework issued by the Committee of Sponsoring Organizations of the Treadway Commission (COSO).

/s/ De Meo Young McGrath Boca Raton, FL

March 13, 2009

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# 21st Century Holding Company and Subsidiaries

# CONSOLIDATED BALANCE SHEETS DECEMBER 31, 2008 AND 2007

Period Ending
December 31, 200\( \text{December 31, 2007} \)
(Dollars in Thousands)

		(Donais	111 1	iiousaiius)
ASSETS				
Investments				
Fixed maturities, available for sale, at fair value	\$	9,429	\$	99,484
Fixed maturities, held to maturity, at amoritized cost		13,496		20,210
Equity securities, available for sale, at fair value		3,140		16,530
Total investments		26,065		136,224
Cash and short term investments		124,577		22,524
Receivable for investments sold		-		6,420
Finance contracts, net of allowance for credit losses of \$26 in 2008 and \$38 in				
2007, and net of unearned finance charges of \$7 in 2008 and \$15 in 2007		201		420
Prepaid reinsurance premiums		5,537		8,471
Premiums receivable, net of allowance for credit losses of \$122 and \$288,				
respectively		3,353		3,797
Reinsurance recoverable, net of allowance for credit losses of \$226 and \$0,		,		,
respectively		16,887		22,942
Deferred policy acquisition costs		6,558		8,958
Deferred income taxes, net		8,530		5,640
Income taxes receivable		2,275		-
Property, plant and equipment, net		855		1,046
Other assets		2,272		2,918
		, .		<i>,-</i> -
Total assets	\$	197,109	\$	219,361
	·	,		- /
LIABILITIES AND SHAREHOLDERS' EQUITY				
Unpaid losses and LAE	\$	64,782	\$	59,685
Unearned premiums	·	40,508		56,394
Premiums deposits and customer credit balances		1,700		2,761
Bank overdraft		8,694		8,695
Income taxes payable		-		4,226
Deferred gain from sale of property		1,495		1,998
Accounts payable and accrued expenses		3,699		4,346
pujusta unu uvarusu enpenaes		2,022		.,.
Total liabilities		120,878		138,104
Total natifices		120,070		130,101
Commitments and Contingencies		_		_
Communicate and Contingencies				
Shareholders' equity:				
Common stock, \$0.01 par value. Authorized 25,000,000 shares; issued and		80		79
outstanding 8,013,894 and 7,871,234, respectively. Preferred stock, \$0.01 par		00		1)
par				

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value. Authorized 1,000,000 shares; none issued or outstanding.		
Additional paid-in capital	49,979	48,240
Accumulated other comprehensive (deficit)	(1,187)	(2,596)
Retained earnings	27,359	35,534
Total shareholders' equity	76,231	81,257
Total liabilities and shareholders' equity	\$ 197,109 \$	219,361

See accompanying notes to consolidated financial statements.

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# 21st Century Holding Company and Subsidiaries

# CONSOLIDATED STATEMENTS OF OPERATIONS YEARS ENDED DECEMBER 31, 2008, 2007 AND 2006

		Twelve M	Ionth	s Ended Dece	ember	31,
		2008		2007		2006
	(Dol	llars in Thous	ands	except EPS a	nd div	vidend data)
Revenue:						
Gross premiums written	\$	88,248	\$	133,591	\$	152,665
Gross premiums ceded		(34,553)		(44,551)		(67,520)
Net premiums written		53,695		89,041		85,145
(Decrease) Increase in prepaid reinsurance premiums		(4,451)		(11,251)		20,193
Decrease (Increase) in unearned premiums		15,886		21,435		(15,990)
Net change in prepaid reinsurance premiums and unearned						
premiums		11,435		10,184		4,203
Net premiums earned		65,130		99,224		89,348
Commission income		1,612		7,214		1,679
Finance revenue		350		545		1,686
Managing general agent fees		1,745		2,035		2,625
Net investment income		6,354		7,964		5,933
Net realized investment (losses) gains		(10,593)		(145)		1,063
Regulatory assessments recovered		2,104		1,655		132
Other income		654		641		1,449
Total revenue		67,357		119,132		103,915
Expenses:						
Losses and LAE		41,868		47,619		44,400
Operating and underwriting expenses		7,102		12,684		13,160
Salaries and wages		7,428		6,732		7,011
Interest expense		-		173		656
Policy acquisition costs, net of amortization		14,760		19,420		17,395
Total expenses		71,159		86,627		82,622
(Loss) Income before provision for income tax (benefit) expense	<b>;</b>	(3,802)		32,505		21,293
Provision for income tax (benefit) expense		(1,324)		11,226		7,396
•						
Net (loss) income	\$	(2,478)	\$	21,280	\$	13,896
Basic net (loss) income per share	\$	(0.31)	\$	2.69	\$	1.84
•						
Fully diluted net (loss) income per share	\$	(0.31)	\$	2.65	\$	1.72

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Weighted average number of common shares outstanding	7	,979,436	7,922,542	7,537,550
Weighted average number of common shares outstanding				
(assuming dilution)	7	,979,436	8,030,205	8,085,722
Dividends paid per share	\$	0.72	\$ 0.72	\$ 0.48

See accompanying notes to consolidated financial statements.

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# 21st Century Holding Company and Subsidiaries

# CONSOLIDATED STATEMENTS OF CHANGES IN SHAREHOLDERS' EQUITY AND COMPREHENSIVE INCOME (LOSS)

# YEARS ENDED DECEMBER 31, 2008, 2007 AND 2006

	prehensive Income	mmon tock	dditional Paid-in Capital (I	Comp	umulated Other orehensive Deficit s in Thousar	Е	Retained Carnings	Total Shareholder's Equity		
Balance as of December 31, 2005		\$ 68	\$ 31,832	\$	(1,537)	\$	10,405	\$	40,767	
Net Income Cash Dividends Stock issued in lieu of cash payment for principal and interest	\$ 13,896					\$	13,896 (4,290)	\$	13,896 (4,290)	
associated with our notes		\$ 1	\$ 1,794						1,795	
Treasury stock acquired		(1)	(2,000)						(2,001)	
Stock options exercised Warrants exercised		3 8	2,596 10,661						2,600 10,669	
Shares based compensation			2,187						2,187	
Net unrealized change in investments, net of tax effect of \$344	570			\$	570				570	
Comprehensive income	\$ 14,466									
Balance as of December 31, 2006		\$ 79	\$ 47,070	\$	(967)	\$	20,011	\$	66,193	
Net Income Cash Dividends	\$ 21,280					\$	21,280 (5,757)	\$	21,280 (5,757)	
Stock issued in lieu of cash payment for principal and interest associated with our										
notes		\$ 1	\$ 2,192						2,193	
Treasury stock acquired		(3)	(3,819)						(3,823)	
Stock options exercised			176						176	

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Warrants exercised		2	2,033			2,035
Shares based						
compensation			589			589
Net unrealized change						
in investments, net of						
tax effect of \$927	(1,629)			\$ (1,629)		(1,629)
Comprehensive						
income	\$ 19,651					
Balance as of						
December 31, 2007		\$ 79	\$ 48,240	\$ (2,596)	\$ 35,534	\$ 81,256
	( <b>-</b> 1=0)				(- (-0)	()
Net (Loss)	\$ (2,478)				\$ (2,478)	\$ (2,478)
Cash Dividends					(5,697)	(5,697)
Treasury stock						
acquired			\$ (144)			(144)
Stock options						
exercised		\$ 1	1,335			1,337
Warrants exercised						
Shares based						
compensation			547			547
Net unrealized change						
in investments, net of						
tax effect of \$794,350	1,409			\$ 1,409		1,409
Comprehensive						
income	\$ (1,069)					
Balance as of						
December 31, 2008		\$ 80	\$ 49,979	\$ (1,187)	\$ 27,359	\$ 76,231

See accompanying notes to consolidated financial statements.

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# 21st Century Holding Company and Subsidiaries

# CONSOLIDATED STATEMENTS OF CASH FLOWS YEARS ENDED DECEMBER 31, 2008, 2007 AND 2006

	For the Years 2008 (Dollars	Ended Dece 2007 s in Thousan		er 31, 2006
Cash flow from operating activities:				
Net (loss) income	\$ (2,478) \$	21,280	\$	13,896
Adjustments to reconcile net (loss) income to net cash (used) provided by				
operating activities:				
Amortization of investment (discount), net	(223)	(360)		(297)
Depreciation and amortization of property plant and equipment, net	290	317		342
Net realized investment (losses) gains	(10,593)	(188)		1,063
Gain on sale of assets	-	-		(578)
Common Stock issued for interest on Notes	-	109		128
(Recovery) Provision for credit losses, net	(2)	(31)		14
Provision (Recovery) for uncollectible premiums receivable	157	222		(102)
Non-cash compensation	365	405		539
Changes in operating assets and liabilities:				
Premiums receivable	287	3,203		386
Prepaid reinsurance premiums	2,934	5,990		(26,793)
Reinsurance recoverable, net	6,055	(2,712)		140,912
Income taxes recoverable	(2,275)	787		(787)
Deferred income tax expense	(2,890)	(2,030)		(906)
Deffered gain on sale of assets	-	-		(2,366)
Policy acquisition costs, net of amortization	2,400	2,195		(1,970)
Premium finance contracts receivable	222	1,442		5,467
Other assets	144	1,169		2,491
Unpaid losses and LAE	5,098	20,069	(	(114,423)
Unearned premiums	(15,886)	(21,435)		15,990
Premium deposits and customer credit balances	(1,061)	(1,032)		1,648
Funds held under reinsurance treaties	-	-		(1,545)
Income taxes payable	(4,226)	4,226		(3,020)
Bank overdraft	(1)	588		(4,130)
Accounts payable and accrued expenses	(646)	(1,379)		1,557
Net cash (used) provided by operating activities	(22,330)	32,834		27,517
Cash flow provided by (used) investing activities:				
Proceeds from sale of investment securities available for sale	156,674	195,812		271,265
Purchases of investment securities available for sale	(27,870)	(214,733)	(	(296,209)
Purchases of property and equipment	(99)	(67)		(400)
Proceeds from sale of assets	-	-		5,607
Net cash provided by (used) in investing activities	128,705	(18,988)		(19,736)
Cash flow (used) provided by financing activities:				
Subordinated Debt	-	(2,083)		(4,375)
Exercised stock options	1,337	177		2,600
Dividends paid	(5,697)	(5,758)		(4,290)
Exercised warrants, net	-	2,035		10,669

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Acquisition of Common Stock	(144)	(3,823)	(2,001)
Tax benefit related to non-cash compensation	182	214	1,648
Revolving credit outstanding	-	-	(187)
Net cash (used) provided by financing activities	(4,322)	(9,239)	4,064
Net increase in cash and short term investments	102,053	4,608	11,845
Cash and short term investments at beginning of period	22,524	17,917	6,071
Cash and short term investments at end of period	\$ 124,577	\$ 22,524	\$ 17,917

See accompanying notes to consolidated financial statements.

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# 21st Century Holding Company and Subsidiaries

# CONSOLIDATED STATEMENTS OF CASH FLOWS YEARS ENDED DECEMBER 31, 2008, 2007 AND 2006

(continued)		2008		Ended Dec 2007 in Thousa		2006	
Supplemental disclosure of cash flow information:							
Cash paid during the period for:							
Interest	\$	-	\$	44	\$	339	
Income taxes	\$	8,800	\$	7,300	\$	7,425	
Non-cash investing and finance activities:							
Accrued dividends payable	\$	1,443	\$	1,475	\$	1,444	
Retirement of subordinated debt by Common Stock issuance	\$	-	\$	2,193	\$	1,667	
Stock issued to pay interest on subordinated debt	\$	-	\$	109	\$	128	
See accompanying notes to consolidated financial statements.							
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## 21st Century Holding Company and Subsidiaries Notes to Consolidated Financial Statements

December 31, 2008

#### (1) ORGANIZATION AND BUSINESS

The accompanying consolidated financial statements include the accounts of the Company and its subsidiaries. All significant intercompany balances and transactions have been eliminated in consolidation.

21st Century is an insurance holding company, which, through our subsidiaries and our contractual relationships with our independent agents and general agents, controls substantially all aspects of the insurance underwriting, distribution and claims processes. We are authorized to underwrite fire, allied lines, homeowners' property and casualty insurance, commercial general liability insurance, commercial multi peril, inland marine, personal automobile insurance and commercial automobile insurance in various states with various lines of authority through our wholly owned subsidiaries, Federated National and American Vehicle. We market and distribute our own and third-party insurers' products and our other services primarily in Florida, through contractual relationships with a network of approximately 1,500 independent agents and a select number of general agents.

The insurable events during 2008, 2007 and 2006 did not include any weather related catastrophic events such as the well publicized series of hurricanes that occurred in Florida during 2005 and 2004. During 2008, 2007 and 2006 we processed property and liability claims stemming from our homeowners', commercial general liability and private passenger automobile lines of business. Our automobile claims generally will exceed commercial general liability and homeowners' claims with respect to frequency of claimant activity; however the per-claim severity in connection with our commercial general liability and homeowner lines would be expected to exceed the automobile line. Our reinsurance strategy serves to smooth the liquidity requirements imposed by the most severe insurable events and for all other insurable events we manage, at a micro and macro perspective, in the normal course of business.

We are not certain how hurricanes and other insurable events will affect our future results of operations and liquidity. Loss and LAE are affected by a number of factors including:

the quality of the insurable risks underwritten;
 the nature and severity of the loss;
 weather-related patterns;
 the availability, cost and terms of reinsurance;
 underlying settlement costs, including medical and legal costs;
 legal and political factors such as legislative initiatives and public opinion.

We continue to manage the foregoing to the extent within our control. Many of the foregoing are partially, or entirely, outside our control.

Federated National is authorized to underwrite fire, allied lines, personal automobile, homeowners' property and casualty insurance in Florida as an admitted carrier. American Vehicle is authorized to underwrite commercial multi peril, inland marine and personal and commercial automobile insurance in Florida as an admitted carrier. In addition, American Vehicle is authorized to underwrite commercial general liability insurance in fifteen states, of which eleven states had ongoing operations in 2008, as either an admitted or non-admitted carrier. American Vehicle will continue its expansion of commercial general liability insurance into new states.

An admitted carrier is an insurance company that has received a license from the state department of insurance giving the company the authority to write specific lines of insurance in that state. These companies are also bound by rate and

form regulations, and are strictly regulated to protect policyholders from a variety of illegal and unethical practices, including fraud. Admitted carriers are also required to financially contribute to the state guarantee fund, which is used to pay for losses if an insurance carrier becomes insolvent or unable to pay the losses due their policyholders.

A non-admitted carrier is not licensed by the state, but is allowed to do business in that state and is strictly regulated to protect policyholders from a variety of illegal and unethical practices, including fraud. Sometimes, non-admitted carriers are referred to as "excess and surplus" lines carriers. Non-admitted carriers are subject to considerably less regulation with respect to policy rates and forms. Additionally, both Federated National and American Vehicle are authorized to underwrite personal and commercial automobile insurance in Florida as an admitted carrier.

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## 21st Century Holding Company and Subsidiaries Notes to Consolidated Financial Statements December 31, 2008

The table below denotes American Vehicle's authority, by state.

		Non-
	Admitted	admitted
States	carrier	carrier
Alabama	ü	
Arkansas		ü
California		ü
Florida	ü	
Georgia		ü
Kentucky		ü
Louisiana	ü	
Maryland		ü
Missouri		ü
Nevada		ü
Oklahoma		ü
South		
Carolina		ü
Tennessee		ü
Texas	ü	
Virginia		ü

During 2007 American Vehicle applied for and was granted, by the State of Florida in 2008, a license to underwrite commercial multiple peril and inland marine lines of business as an admitted carrier. We believe these new lines of authority will bode well with American Vehicle's existing customers. Operations under American Vehicle's newly granted lines of authority are expected to begin in 2009.

During 2008 Federated National applied for and was granted, by the State of Florida, a license to underwrite fire and allied lines insurance as an admitted carrier. Operations under Federated National's newly granted allied lines began in 2008 as a cedant for the insurance policies it underwrites to the federal flood program. Operations under Federated National's newly granted fire line of business is pending approval by the Florida OIR and is expected to begin operations in 2009.

In 2008, 68.8%, 27.0%, 3.7% and 0.6% of the premiums we underwrote were for homeowners' property and casualty insurance, commercial general liability insurance, federal flood, and personal automobile insurance, respectively. In 2007, 74.5%, 24.1% and 1.4% of the premiums we underwrote were for homeowners' property and casualty insurance, commercial general liability insurance and personal automobile insurance, respectively.

Our business, results of operations and financial condition are subject to fluctuations due to a variety of factors. Abnormally high severity or frequency of claims in any period could have a material adverse effect on our business, results of operations and financial condition. In addition, if our estimated liabilities for unpaid losses and LAE are less than actual losses and LAE, we will be required to increase reserves with a corresponding reduction in our net income in the period in which the deficiency is identified. We internally process claims made by our insureds through our wholly owned claims adjusting company, Superior.

We are focusing our marketing efforts on continuing to expand our distribution network and market our products and services in other regions of Florida and other states by establishing relationships with additional independent agents and general agents. As this occurs, we will seek to replicate our distribution network in those states. There can be no assurance, however, that we will be able to obtain the required regulatory approvals to offer additional insurance products or expand into other states.

Assurance MGA, a wholly owned subsidiary, acts as Federated National's and American Vehicle's exclusive managing general agent in the state of Florida. As American Vehicle continues its expansion into other states, we intend to retain other general agents to market our commercial general liability insurance products. In 2008, Assurance MGA became licensed in the states of Alabama, Arkansas, Georgia, Illinois, Mississippi, Missouri, Nevada, North Carolina, Texas and Virginia.

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# 21st Century Holding Company and Subsidiaries Notes to Consolidated Financial Statements December 31, 2008

Assurance MGA currently provides underwriting policy administration, marketing, accounting and financial services to Federated National and American Vehicle, and participates in the negotiation of reinsurance contracts. For the above-mentioned services, Assurance MGA generates revenue through a 6% commission fee from the insurance companies' gross written premium, policy fee income of \$25 per policy and other administrative fees. The 6% commission fee from Federated National and American Vehicle was made effective January 1, 2005. Assurance MGA plans to establish relationships with additional carriers and add additional insurance products in the future.

#### (2) SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES AND PRACTICES

#### (a) CASH AND SHORT TERM INVESTMENTS

We consider all short-term highly liquid investments with original maturities of less than three months to be short term investments.

#### (b) INVESTMENTS

Our investment securities have been classified as either available-for-sale or held to maturity in response to our liquidity needs, changes in market interest rates and asset-liability management strategies, among other reasons. Investments available-for-sale are stated at fair value on the balance sheet. Investments designated as held to maturity are stated at amortized cost on the balance sheet. Unrealized gains and losses are excluded from earnings and are reported as a component of other comprehensive income within shareholders' equity, net of related deferred income taxes.

A decline in the fair value of an available-for-sale security below cost that is deemed other than temporary results in a charge to income, resulting in the establishment of a new cost basis for the security. Premiums and discounts are amortized or accreted, respectively, over the life of the related fixed maturity security as an adjustment to yield using a method that approximates the effective interest method. Dividends and interest income are recognized when earned. Realized gains and losses are included in earnings and are derived using the specific-identification method for determining the cost of securities sold.

#### (c) PREMIUM REVENUE

Premium revenue on all lines are earned on a pro-rata basis over the life of the policies. Unearned premiums represent the portion of the premium related to the unexpired policy term.

#### (d) DEFERRED ACQUISITION COSTS

Deferred acquisition costs primarily represent commissions paid to outside agents at the time of policy issuance (to the extent they are recoverable from future premium income) net of ceded premium commission earned from reinsurers, salaries and premium taxes net of policy fees, and are amortized over the life of the related policy in relation to the amount of premiums earned. The method followed in computing deferred acquisition costs limits the amount of such deferred costs to their estimated realizable value, which gives effect to the premium to be earned, related investment income, unpaid loss and LAE and certain other costs expected to be incurred as the premium is earned. There is no indication that these costs will not be fully recoverable in the near term.

## (e) PREMIUM DEPOSITS

Premium deposits represent premiums received primarily in connection with homeowner policies that are not yet effective. We take approximately 30 working days to issue the policy from the date the cash and policy application are received.

#### (f) UNPAID LOSSES AND LAE

Unpaid losses and LAE are determined by establishing liabilities in amounts estimated to cover incurred losses and LAE. Such liabilities are determined based upon our assessment of claims pending and the development of prior years' loss liability. These amounts include liabilities based upon individual case estimates for reported losses and LAE and estimates of such amounts that are IBNR. Changes in the estimated liability are charged or credited to operations as the losses and LAE are settled.

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# 21st Century Holding Company and Subsidiaries Notes to Consolidated Financial Statements December 31, 2008

The estimates of unpaid losses and LAE are subject to the effect of trends in claims severity and frequency and are continually reviewed. As part of the process, we review historical data and consider various factors, including known and anticipated legal developments, changes in social attitudes, inflation and economic conditions. As experience develops and other data becomes available, these estimates are revised, as required, resulting in increases or decreases to the existing unpaid losses and LAE. Adjustments are reflected in results of operations in the period in which they are made and the liabilities may deviate substantially from prior estimates.

There can be no assurance that our unpaid losses and LAE reserves will be adequate to cover actual losses. If our unpaid losses and LAE prove to be inadequate, we will be required to increase the liability with a corresponding reduction in our net income in the period in which the deficiency is identified. Future loss experience substantially in excess of the established unpaid losses and LAE could have a material adverse effect on our business, results of operations and financial condition.

Accounting for loss contingencies pursuant to SFAS No. 5 involves the existence of a condition, situation or set of circumstances involving uncertainty as to possible loss that will ultimately be resolved when one or more future event(s) occur or fail to occur. Additionally, accounting for a loss contingency requires management to assess each event as probable, reasonably possible or remote. Probable is defined as the future event or events are likely to occur. Reasonably possible is defined as the chance of the future event or events occurring is more than remote but less than probable, while remote is defined as the chance of the future event or events occurring is slight. An estimated loss in connection with a loss contingency shall be recorded by a charge to current operations if both of the following conditions are met: First, the amount can be reasonably estimated; and second, the information available prior to issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements. It is implicit in this condition that it is probable that one or more future events will occur confirming the fact of the loss or incurrence of a liability.

We do not discount unpaid losses and LAE for financial statement purposes.

#### (g) FINANCE REVENUE

Interest and service income, resulting from the financing of insurance premiums, is recognized using a method that approximates the effective interest method. Late charges are recognized as income when chargeable.

# (h) CREDIT LOSSES

Provisions for credit losses are provided in amounts sufficient to maintain the allowance for credit losses at a level considered adequate to cover anticipated losses. Generally, accounts that are over 90 days old are written off to the allowance for credit losses. We have been increasing our reliance on direct billing of our policyholders for their insurance premiums. Direct billing is when the insurance company accepts from the insured, as a receivable, a promise to pay the premium, as opposed to requiring payment of the full amount of the policy, either directly from the insured or from a premium finance company. We manage the credit risk associated with our direct billing program through our integrated computer system which allows us to monitor the equity in the unearned premium to the underlying policy. Underwriting criteria are designed with down payment requirements and monthly payments that create policyholder equity, also called unearned premium, in the insurance policy. The equity in the policy is collateral for the extension of credit to the insured.

## (i) MANAGING GENERAL AGENT FEES

If substantially all the costs associated with the MGA contracts which do not involve affiliated insurers are incurred during the underwriting process, then the MGA fees and the related acquisition costs are recognized at the time the policy is underwritten, net of estimated cancellations. If the MGA contract requires significant involvement subsequent to the completion of the underwriting process, then the MGA fees and related acquisition costs are deferred and recognized over the life of the policy. Included in Managing General Agent Fees are policy fees charged by the insurance companies and passed through to Assurance MGA. Policy fees are discussed below.

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## 21st Century Holding Company and Subsidiaries Notes to Consolidated Financial Statements December 31, 2008

#### (j) POLICY FEES

Policy fees represent a \$25 non-refundable application fee for insurance coverage, which are intended to reimburse us for the costs incurred to underwrite the policy. The fees and related costs are recognized when the policy is underwritten. These fees are netted against underwriting costs and are included as a component of deferred acquisition costs.

#### (k) REINSURANCE

We recognize the income and expense on reinsurance contracts principally on a pro-rata basis over the term of the reinsurance contracts or until the reinsurers maximum liability is exhausted, whichever comes first. We are reinsured under separate reinsurance agreements for the different lines of business underwritten. Reinsurance contracts do not relieve us from our obligations to policyholders. We continually monitor our reinsurers to minimize our exposure to significant losses from reinsurer insolvencies. We only cede risks to reinsurers whom we believe to be financially sound. At December 31, 2008, all reinsurance recoverables are considered current and deemed collectable, except for a particular reinsurer in connection with the 2005 – 2006 reinsurance treaties, for whom we have recorded a \$0.2 million pretax valuation allowance.

#### (1) INCOME TAXES

Income taxes are accounted for under the asset and liability method. Deferred tax assets and liabilities are recognized for the estimated future tax consequences attributable to differences between the financial statement carrying amounts of existing assets and liabilities and their respective tax bases, and operating loss, capital loss and tax-credit carryforwards. Deferred tax assets and liabilities are measured using enacted tax rates expected to apply to taxable income in the years in which those temporary differences are expected to be recovered or settled. The effect on deferred tax assets and liabilities of a change in tax rates is recognized in income or expense in the period that includes the enactment date.

#### (m) CONCENTRATION OF CREDIT RISK

Financial instruments, which potentially expose us to concentrations of credit risk, consist primarily of investments, premiums receivable, amounts due from reinsurers on paid and unpaid losses and finance contracts. We have not experienced significant losses related to premiums receivable from individual policyholders or groups of policyholders in a particular industry or geographic area. We believe no credit risk beyond the amounts provided for collection losses is inherent in our premiums receivable or finance contracts. In order to reduce credit risk for amounts due from reinsurers, we seek to do business with financially sound reinsurance companies and regularly review the financial strength of all reinsurers used. Additionally, our credit risk in connection with our reinsurers is mitigated by the establishment of irrevocable clean letters of credit in favor of Federated National.

#### (n) RECENT ACCOUNTING PRONOUNCEMENTS

In October 2008, the FASB issued FASB Staff Position ("FSP") FAS 157-3, "Determining the Fair Value of a Financial Asset When the Market for That Asset Is Not Active" ("FSP FAS 157-3"). The purpose of FSP FAS 157-3 was to clarify the application of SFAS No. 157 Fair Value Measurements ("SFAS No. 157") in a market that is not active. It also allows for the use of management's internal assumptions about future cash flows with appropriately risk-adjusted

discount rates when relevant observable market data does not exist. FSP FAS 157-3 did not change the objective of SFAS No. 157 which is the determination of the price that would be received in an orderly transaction that is not a forced liquidation or distressed sale at the measurement date. FSP FAS 157-3 was effective upon issuance, including prior periods for which financial statements had not been issued. Our adoption of FSP FAS 157-3 for the period ended September 30, 2008 did not have a material effect on our financial position, results of operations, cash flows or disclosures.

In April 2008, the FASB issued FSP No. 142-3, "Determination of the Useful Life of Intangible Assets". FSP 142-3 amends the factors an entity should consider in developing renewal or extension assumptions used in determining the useful life of recognized intangible assets under FASB Statement No. 142, "Goodwill and Other Intangible Assets". This new guidance applies prospectively to intangible assets that are acquired individually or with a group of other assets in business combinations and asset acquisitions. FSP 142-3 is effective for financial statements issued for fiscal years and interim periods beginning after December 15, 2008. Early adoption is prohibited. The Company does not expect the impact of SFAS No. 142-3 Goodwill and Other Intangible Assets ("SFAS No. 142-3") on its financial position, results of operations or cash flows to be material.

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21st Century Holding Company and Subsidiaries Notes to Consolidated Financial Statements December 31, 2008

In March 2008, the FASB issued SFAS No. 161, "Disclosures about Derivative Instruments and Hedging Activities" ("SFAS No. 161"). SFAS No. 161 requires companies with derivative instruments to disclose information that should enable financial-statement users to understand how and why a company uses derivative instruments, how derivative instruments and related hedged items are accounted for under FASB SFAS No. 133, "Accounting for Derivative Instruments and Hedging Activities," ("SFAS No. 133") and how derivative instruments and related hedged items affect a company's financial position, financial performance and cash flows. SFAS No. 161 is effective for financial statements issued for fiscal years and interim periods beginning after November 15, 2008. The Company does not utilize Derivative Instruments, and, accordingly the adoption of SFAS No. 161 for the year ended December 31, 2008 did not have an impact on our consolidated financial statements.

In February 2008, FASB issued FSP FASB 157-2, Effective Date of FASB No. 157 ("FSP FASB 157-2"). FSP FASB 157-2, which was effective upon issuance and delayed the effective date of SFAS No. 157 for non-financial assets and non-financial liabilities, except for items recognized or disclosed at fair value at least once a year, to fiscal years beginning after November 15, 2008. FSP FASB No. 157-2 also covers interim periods within the fiscal years for items within the scope of this FSP. We adopted SFAS No. 157 effective with the first interim period beginning after January 1, 2008.

In December 2007, the FASB issued SFAS No. 141R, Business Combinations ("SFAS No. 141R"). SFAS No. 141R clarifies the definitions of both a business combination and a business. All business combinations will be accounted for under the acquisition method (previously referred to as the purchase method). This standard defines the acquisition date as the only relevant date for recognition and measurement of the fair value of consideration paid. SFAS No. 141R requires the acquirer to expense all acquisition related costs. SFAS No. 141R will also require acquired loans to be recorded net of the allowance for loan losses on the date of acquisition. SFAS No. 141R defines the measurement period as the time after the acquisition date during which the acquirer may make adjustments to the "provisional" amounts recognized at the acquisition date. This period cannot exceed one year, and any subsequent adjustments made to provisional amounts are done retrospectively and restate prior period data. The provisions of this statement are effective for business combinations during fiscal years beginning after December 15, 2008. The Company has not determined the impact that SFAS No. 141R will have on its financial position and results of operations and believes that such determination will not be meaningful until the Company enters into a business combination.

In December 2007, the FASB issued SFAS No. 160, Noncontrolling Interests in Consolidated Financial Statements — An Amendment of ARB No. 51 ("SFAS No. 160"). SFAS No. 160 requires noncontrolling interests to be treated as a separate component of equity, not as a liability or other item outside of equity. Disclosure requirements include net income and comprehensive income to be displayed for both the controlling and noncontrolling interests and a separate schedule that shows the effects of any transactions with the noncontrolling interests on the equity attributable to the controlling interest. The provisions of this statement are effective for fiscal years beginning after December 15, 2008. This statement should be applied prospectively except for the presentation and disclosure requirements which shall be applied retrospectively for all periods presented. The Company does not expect the impact of SFAS No. 160 on its financial position, results of operations or cash flows to be material.

In February 2007, FASB issued SFAS No. 159 The Fair Value Option for Financial Assets and Financial Liabilities — Including an Amendment of SFAS No. 115 ("SFAS No. 159"), which permits an entity to measure many financial assets and financial liabilities at fair value that are not currently required to be measured at fair value. Entities that elect the fair value option will report unrealized gains and losses in earnings at each subsequent reporting date. The fair value option may be elected on an instrument-by-instrument basis, with a few exceptions. SFAS No. 159 amends previous

guidance to extend the use of the fair value option to available-for-sale and held-to-maturity securities. The Statement also establishes presentation and disclosure requirements to help financial statement users understand the effect of the election. We adopted SFAS No. 159 on its effective date, January 1, 2008. The Company did not elect to measure any financial assets and liabilities with SFAS No. 159 fair value option, and accordingly, to date, there is no impact to our consolidated financial statements.

In September 2006, FASB issued SFAS No. 157, which enhances existing guidance for measuring assets and liabilities using fair value and requires additional disclosure about the use of fair value for measurement. SFAS No. 157 was originally effective for financial statements issued for fiscal years beginning after November 15, 2007, and interim periods within those fiscal years. The adoption of SFAS No. 157 has not had a material impact, to date, on our financial position or results of operations.

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21st Century Holding Company and Subsidiaries Notes to Consolidated Financial Statements December 31, 2008

In September 2006, FASB issued SFAS No. 158, Employers' Accounting for Defined Benefit Pension and Other Postretirement Plans ("SFAS No. 158"). This statement requires an employer to recognize the overfunded or underfunded status of a single-employer defined benefit postretirement plan as an asset or liability in its statement of financial position and to recognize changes in the funded status in the year in which the changes occur through comprehensive income. SFAS No. 158 is effective for years ending after December 15, 2006. The Company does not have a single-employer defined benefit postretirement plan, and accordingly, there is no impact on our consolidated financial statements.

In September 2006, the SEC issued Staff Accounting Bulletin ("SAB") No. 108 to address diversity in practice in quantifying financial statement misstatements. SAB No. 108 requires that registrants quantify the impact on the current year's financial statements of correcting all misstatements, including the carryover and reversing effects of prior years' misstatements, as well as the effects of errors arising in the current year. SAB No. 108 is effective as of the first fiscal year ending after November 15, 2006, allowing a one-time transitional cumulative effect adjustment to retained earnings as of January 1, 2006, for errors that were not previously deemed material, but are material under the guidance in SAB No. 108. There was no impact on our consolidated financial statements with respect to the adoption of SAB No. 108.

In June 2006, FASB issued FASB FIN 48 that clarifies the accounting for income tax reserves and contingencies recognized in an enterprise's financial statements in accordance with SFAS No. 109, Accounting for Income Taxes. This Interpretation also provides guidance on derecognition, classification, interest and penalties, accounting in interim periods, disclosure and transition. This Interpretation is effective for fiscal years beginning after December 15, 2006. The Company has adopted and concluded that the impact of FIN 48 will be minimal and includes a policy of classifying interest and penalties related to income tax as elements of income tax expense in the consolidated financial statements. As required by FIN 48, this change was done prospectively. Previously, penalties and interest were classified as operating and underwriting expenses.

In February 2006, FASB issued SFAS No. 155, Accounting for Certain Hybrid Financial Instruments ("SFAS No. 155"). This accounting standard permits fair value re-measurement for any hybrid financial instrument containing an embedded derivative that otherwise would require bifurcation; clarifies which interest-only strips and principal-only strips are not subject to the requirements of SFAS No. 133; establishes a requirement to evaluate interests in securitized financial assets to identify them as freestanding derivatives or as hybrid financial instruments containing an embedded derivative requiring bifurcation; clarifies that concentrations of credit risk in the form of subordination are not embedded derivatives; and amends SFAS No. 140, Accounting for Transfers and Servicing of Financial Assets and Extinguishments of Liabilities – a replacement of FASB Statement No. 125 ("SFAS No. 140"), to eliminate the prohibition on a qualifying special-purpose entity from holding a derivative financial instrument pertaining to a beneficial interest other than another derivative financial instrument. SFAS No. 155 is effective for all financial instruments acquired or issued after the beginning of an entity's first fiscal year beginning after September 15, 2006. There was no impact on our consolidated financial statements with respect to the adoption of SFAS No. 155.

#### (o) USE OF ESTIMATES

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions about future events that affect the amounts reported in the financial statements and accompanying notes. Future events and their effects cannot be determined with absolute certainty. Therefore, the determination of estimates requires the exercise of judgment. Actual results inevitably will differ from those estimates, and such differences may

be material to the financial statements.

Similar to other property and casualty insurers, our liability for unpaid losses and LAE, although supported by actuarial projections and other data, is ultimately based on management's reasoned expectations of future events. Although considerable variability is inherent in these estimates, we believe that this liability is adequate. Estimates are reviewed regularly and adjusted as necessary. Such adjustments are reflected in current operations. In addition, the realization of our deferred income tax assets is dependent on generating sufficient future taxable income. It is reasonably possible that the expectations associated with these accounts could change in the near term and that the effect of such changes could be material to the Consolidated Financial Statements.

#### (p) OPERATIONAL RISKS

We are subject to certain risks in our business operations which are described below. Careful consideration of these risks should be made before making an investment decision. The risks and uncertainties described below are not the only ones facing 21st Century. Additional risks and uncertainties not presently known or currently deemed immaterial may also impair our business operations.

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## 21st Century Holding Company and Subsidiaries Notes to Consolidated Financial Statements December 31, 2008

#### Risks Related to Our Business

- Our financial condition could be adversely affected by the occurrence of natural and man-made disasters.
- Although we follow the industry practice of reinsuring a portion of our risks, our costs of obtaining reinsurance fluctuates and we may not be able to successfully alleviate risk through reinsurance arrangements.
  - We face a risk of non-collectibility of reinsurance, which could materially and adversely affect our business, results of operations and/or financial condition.
    - We may experience financial exposure from climate change.
- Our loss reserves may be inadequate to cover our actual liability for losses, causing our results of operations to be adversely affected.
- Our revenues and operating performance may fluctuate due to statutorily approved assessments that support property and casualty insurance pools and associations.
- Our investment portfolio may suffer reduced returns or losses, which would significantly reduce our earnings.
  - We may experience a loss due to the concentration of credit risk.
- We face risks in connection with potential material weakness resulting from our Sarbanes-Oxley Section 404 management report and any related remedial measures that we undertake.
- The failure of any of the loss limitation methods we employ could have a material adverse effect on our financial condition or our results of operations.
  - The effects of emerging claim and coverage issues on our business are uncertain.
- Our failure to pay claims accurately could adversely affect our business, financial results and capital requirements.
- If we are unable to continue our growth because our capital must be used to pay greater than anticipated claims, our financial results may suffer.
- We may require additional capital in the future which may not be available or only available on unfavorable terms.
- Our business is heavily regulated, and changes in regulation may reduce our profitability and limit our growth.
- •Our insurance companies are subject to minimum capital and surplus requirements, and our failure to meet these requirements could subject us to regulatory action.
- Our revenues and operating performance may fluctuate with business cycles in the property and casualty insurance industry.

- We may not obtain the necessary regulatory approvals to expand the types of insurance products we offer or the states in which we operate.
- We are named as a defendant in a securities class action lawsuit and a derivative lawsuit and it may have an adverse impact on our business.
- Adverse ratings by insurance rating agencies may adversely impact our ability to write new policies, renew desirable policies or obtain adequate insurance, which could limit or halt our growth and harm our business.
- We rely on independent and general agents to write our insurance policies, and if we are not able to attract and retain independent and general agents, our revenues would be negatively affected.

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## 21st Century Holding Company and Subsidiaries Notes to Consolidated Financial Statements December 31, 2008

- We rely on our information technology and telecommunications systems, and the failure of these systems could disrupt our operations.
- •Nonstandard automobile insurance historically has a higher frequency of claims than standard automobile insurance, thereby increasing our potential for loss exposure beyond what we would be likely to experience if we offered only standard automobile insurance.
- •Florida's personal injury protection insurance statute contains provisions that favor claimants, causing us to experience a higher frequency of claims than might otherwise be the case if we operated only outside of Florida.
  - Our success depends on our ability to accurately price the risks we underwrite.
  - Current operating resources are necessary to develop future new insurance products.
- •Our business strategy is to avoid competition based on price to the extent possible. This strategy, however, may result in the loss of business in the short term.
- Our senior management team is critical to the strategic direction of our company. If there were an unplanned loss of service by any of our officers our business could be harmed.

#### Risks Related to an Investment in Our Shares

- Our largest shareholders currently control approximately 8.6% of the voting power of our outstanding common stock, which could discourage potential acquirers and prevent changes in management.
- We have authorized but unissued preferred stock, which could affect rights of holders of common stock.
- •Our articles of incorporation, bylaws and Florida law may discourage takeover attempts and may result in entrenchment of management.
- As a holding company, we depend on the earnings of our subsidiaries and their ability to pay management fees and dividends to the holding company as the primary source of our income.
  - We may not continue making dividend payments on our common stock.

#### (q) FAIR VALUE

The fair value of our investments is estimated based on prices published by financial services or quotations received from securities dealers and is reflective of the interest rate environment that existed as of the close of business on December 31, 2008 and 2007. Changes in interest rates subsequent to December 31, 2008 may affect the fair value of our investments. Refer to Footnote 3(a) of the Notes to Consolidated Financial Statements for details.

The carrying amounts for the following financial instrument categories approximate their fair values at December 31, 2008 and 2007 because of their short-term nature: cash and short term investments, premiums receivable, finance contracts, due from reinsurers, revolving credit outstanding, bank overdraft, accounts payable, accrued expenses and

subordinated debt.

#### (r) STOCK OPTION PLANS

During the year ended December 31, 2008, the Company had two stock-based employee compensation plans and one stock-based franchise compensation plan, which are described later in Footnote 16, Stock Compensation Plans. Prior to January 1, 2006, we accounted for those plans under the recognition and measurement provisions of stock-based compensation using the intrinsic value method prescribed by Accounting Principles Board ("APB") Opinion No. 25, Accounting for Stock Issued to Employees, and related Interpretations, as permitted by SFAS No. 123, Accounting for Stock-Based Compensation ("SFAS No. 123"). Under these provisions, no stock-based employee compensation cost was recognized in the Statement of Operations for the year ended December 31, 2005 as all options granted under those plans had an exercise price equal to or less than the market value of the underlying common stock on the date of grant.

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## 21st Century Holding Company and Subsidiaries Notes to Consolidated Financial Statements December 31, 2008

Effective January 1, 2006, the Company adopted the fair value recognitions provisions of SFAS No. 123R using the modified-prospective-transition method. Under that transition method, compensation cost recognized in 2008 and 2007 includes:

- Compensation cost for all share-based payments granted prior to, but not yet vested as of January 1, 2006, based on the grant date fair value estimated in accordance with the original provisions of SFAS No. 123, and
- Compensation cost for all share-based payments granted subsequent to January 1, 2006, based on the grant-date fair-value estimated in accordance with the provisions of SFAS No. 123R. Results for prior periods have not been restated, as not required to by the pronouncement.

#### (s) PROPERTY, PLANT AND EQUIPMENT

Property, plant and equipment is stated at cost less accumulated depreciation. Depreciation on property, plant and equipment is calculated on a straight-line basis over the following estimated useful lives: building and improvements - 30 years and furniture and fixtures - 7 years. We capitalize betterments and any other expenditure in excess of \$500 if the asset is expected to have a useful life greater than one year. The carrying value of property, plant and equipment is periodically reviewed based on the expected future undiscounted operating cash flows of the related item. Based upon our most recent analysis, we believe that no impairment of property, plant and equipment exists at December 31, 2008.

#### (t) RECLASSIFICATIONS

Certain 2007 and 2006 financial statement amounts have been reclassified to conform to the 2008 presentations.

#### (u) GOODWILL AND INTANGIBLE ASSETS

During 2008, the Company purchased three intangible assets totaling \$0.6 million. In accordance with SFAS No. 142, Goodwill and Other Intangible Assets ("SFAS No.142"), the accounting for these recognized intangible assets is based on their useful life to the Company. The useful life of these intangible assets is the period over which they are expected to contribute directly or indirectly to the future cash flows of the Company. These intangible assets have definite lives ranging from six to twelve months, and are amortized accordingly.

## (3) INVESTMENTS

SFAS No. 115 addresses accounting and reporting for (a) investments in equity securities that have readily determinable fair values and (b) all investments in debt securities. SFAS No. 115 requires that these securities be classified into one of three categories, (a) held-to-maturity, (b) trading securities or (c) available-for-sale. Investments classified as held-to-maturity include debt securities wherein the Company's intent and ability are to hold the investment until maturity. The accounting treatment for held-to-maturity investments is to carry them at amortized cost without consideration to unrealized gains or losses. Investments classified as trading securities include debt and equity securities bought and held primarily for the sale in the near term. The accounting treatment for trading securities is to carry them at fair value with unrealized holding gains and losses included in current period operations. Investments classified as available-for-sale include debt and equity securities that are not classified as held-to-maturity or as trading security investments. The accounting treatment for available-for-sale securities is to carry them at fair

value with unrealized holding gains and losses excluded from earnings and reported as a separate component of shareholders' equity, namely "Other Comprehensive Income". We did not hold any non-trading equity investment securities during 2008 or 2007.

Additional provisions contained in SFAS No. 115 address the determination as to when an investment is considered impaired, whether that impairment is other than temporary, and the measurement of an impairment loss. The Company's policy for the valuation of temporarily impaired securities is to determine impairment based on the analysis of the following factors:

- rating downgrade or other credit event (eg., failure to pay interest when due);
- financial condition and near term prospects of the issuer, including any specific events which may influence the operations of the issuer such as changes in technology or discontinuance of a business segment;

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## 21st Century Holding Company and Subsidiaries Notes to Consolidated Financial Statements December 31, 2008

- prospects for the issuer's industry segment;
- •intent and ability of the Company to retain the investment for a period of time sufficient to allow for anticipated recovery in market value.

The fixed maturities and the equity securities that are available for sale and carried at fair value represent 48% of total investments as of December 31, 2008, compared with 85% as of December 31, 2007. The investments held at December 31, 2008 and December 31, 2007 were comprised mainly of United States government and agency bonds, as well as municipal bonds which are viewed by the Company as conservative and less risky holdings, though sensitive to interest rate changes. There is a smaller concentration of corporate bonds, predominantly held in the financial and conglomerate industries. At December 31, 2008, approximately 89% of the equity holdings are in mutual funds and 11% are in equities related to the financial industry and insurance industry.

As of December 31, 2008 and 2007 we have classified \$13.5 million and \$20.2 million, respectively, of our bond portfolio as held-to-maturity. The decision to classify this layer of our bond portfolio as held-to-maturity was predicated on our intention and ability to hold these securities until maturity. Additionally, we have and may continue to use this position to secure irrevocable letters of credit to facilitate business opportunities in connection with our commercial general liability program. During April 2006, American Vehicle finalized a \$15.0 million irrevocable letter of credit in conjunction with the 100% Quota Share Reinsurance Agreement with Republic which was terminated in April 2007. As of December 31, 2007 the letter of credit in favor of Republic totaled \$10.0 million. During January 2008 this letter of credit was reduced to \$3.0 million.

In connection with our equity securities, we determined that certain securities qualified for other than temporary impairment status in 2008. In connection with this process we charged to operations a net realized investment loss that totaled approximately \$9.9 million, net of an estimated provisional tax effect of approximately \$3.7 million. Most of these investments were subsequently sold during the third and fourth quarter of the year, and, we recognized an additional \$0.2 million loss, net of an estimated tax benefit of approximately \$0.1 million.

As of December 31, 2008, the fair value of investments written down was \$1.4 million; there were no impaired investments written down as of December 31, 2007 and 2006.

#### (a) FIXED MATURITIES AND EQUITY SECURITIES

The following table summarizes, by type, our investments as of December 31, 2008 and 2007.

	Ca	December 31, 2008 Carrying Percent Amount of Total (Dollars in Total)		December Carrying Amount Thousands)		31, 2007 Percent of Total
Fixed maturities, at market:						
U.S. government agencies and authorities	\$	4,544	17.43%	\$	61,308	45.01%
Obligations of states and political subdivisions		5,331	20.45%		17,777	13.05%
Corporate securities		13,050	50.07%		40,609	29.81%
Total fixed maturities		22,925	87.95%		119,694	87.87%

Equity securities, at market	3,140	12.05%	16,530	12.13%
Total investments	\$ 26,065	100.00% \$	136,224	100.00%
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## 21st Century Holding Company and Subsidiaries Notes to Consolidated Financial Statements December 31, 2008

The following table shows the realized (losses) gains for fixed and equity securities for the years ended December 31, 2008 and 2007.

	Gai	ins (Losses) 2008	Years Ended December 31, Fair Value Gains (Losses at Sale 2007		ins (Losses)	Fair Value at Sale
Fixed income securities	\$	769,738	\$ 64,258,393	\$	17,587	\$ 28,999,444
Equity securities		544,440	8,744,897		2,115,461	27,337,819
Total realized gains		1,314,178	73,003,290	)	2,133,048	56,337,263
Fixed income securities		(854,004)	61,775,383		(384)	10,705,063
Equity securities	(	11,052,944)	1,901,219	)	(2,278,083)	20,152,671
Total realized losses	(	11,906,948)	63,676,602	,	(2,278,467)	30,857,734
Net realized (losses) gains on investments	\$(	10,592,770)	\$ 136,679,892	\$	(145,419)	\$87,194,997

## 21st Century Holding Company and Subsidiaries Notes to Consolidated Financial Statements December 31, 2008

A summary of the amortized cost, estimated fair value, gross unrealized gains and losses of fixed maturities and equity securities at December 31, 2008 and 2007 is as follows:

				Gross		Gross		
		Amortized	Unrealized		Unrealized			Estimated
		Cost		Gains	Losses			Fair Value
December 31, 2008								
Fixed Maturities - Available For Sale:								
Obligations of states and political								
subdivisions	\$	5,478,748	\$	65,708	\$	213,615	\$	5,330,841
Corporate securities		5,034,892		13,313		949,735		4,098,470
	\$	10,513,640	\$	79,021	\$	1,163,350	\$	9,429,311
Fixed Maturities - Held To Maturity:								
U.S. government and agency								
obligations	\$	4,544,322	\$	415,336	\$	-	\$	4,959,658
Corporate securities		8,951,825		1,205		3,197		8,949,833
	\$	13,496,147	\$	416,541	\$	3,197	\$	13,909,491
Equity securities - common stocks	\$	3,958,257	\$	-	\$	818,645	\$	3,139,612
December 31, 2007								
Fixed Maturities - Available For Sale:								
U.S. government and agency								
obligations	\$	42,168,621	\$	56,787	\$	125,762	\$	42,099,646
Obligations of states and political								
subdivisions		17,277,199		67,082		68,788		17,275,493
Corporate securities		40,155,178		230,106		276,419		40,108,865
	\$	99,600,998	\$	353,975	\$	470,969	\$	99,484,004
Fixed Maturities - Held To Maturity:								
U.S. government and agency								
obligations	\$	19,208,295	\$	74,313	\$	88,498	\$	19,194,110
Obligations of states and political subdivisions		501,223		_		9,045		492,178
Corporate securities		500,000		2,700		11,210		491,490
Corporate securities	\$		\$	77,013	\$	108,753	\$	20,177,778
	Ψ	20,200,010	Ψ	, ,,,,,,,	Ψ	100,700	Ψ	_5,177,770
Equity securities - common stocks	\$	20,519,623	\$	18,440	\$	4,007,761	\$	16,530,302

## 21st Century Holding Company and Subsidiaries Notes to Consolidated Financial Statements December 31, 2008

The table below reflects our unrealized investment losses by investment class, aged for length of time in an unrealized loss position.

	Unrealized net	Less than 12	12 months or
Fixed maturities:	losses	months	longer
U.S. government obligations	\$ -	\$ -	\$ -
Obligations of states and political subdivisions	213,615	179,437	34,178
	213,615	179,437	34,178
Corporate securities:			
Financial	670,820	98,220	572,600
Other	278,915	-	278,915
	949,735	98,220	851,515
Equity securities:			
Common stocks	818,645	328,644	490,001
Total fixed, corporate and equity securities	\$ 1,981,995	\$ 606,301	\$ 1,375,694

Below is a summary of fixed maturities at December 31, 2008 and 2007 by contractual or expected maturity periods. Expected maturities may differ from contractual maturities because borrowers may have the right to call or prepay obligations with or without call or prepayment penalties.

	December 31, 2008				December 31, 2007			
		Amortized		Estimated		Amortized		Estimated
		Cost F		Fair Value		Cost		Fair Value
Due in one year or less	\$	2,378,867	\$	2,387,939	\$	30,034,570	\$	29,925,570
Due after one year through five								
years		10,401,726		9,849,790		37,218,008		38,350,186
Due after five years through ten								
years		1,008,936		1,037,490		16,399,262		16,412,262
Due after ten years		10,220,258		9,650,239		36,158,676		35,005,501
Total	\$	24,009,787	\$	22,925,458	\$	119,810,516	\$	119,693,519

United States Treasury Notes with a book value of \$1,043,000 and \$1,050,000, both maturing in 2012, were on deposit with the Florida OIR as of December 31, 2008, as required by law for American Vehicle and Federated National respectively, and are included with other investments held until maturity.

## 21st Century Holding Company and Subsidiaries Notes to Consolidated Financial Statements December 31, 2008

A summary of the sources of net investment income follows:

	Years Ended December 31,						
		2008		2007		2006	
Fixed maturities	\$	4,618,454	\$	6,191,238	\$	4,617,875	
Equity securities		770,143		564,634		622,791	
Cash and cash equivalents		1,071,833		691,156		736,980	
Other		680		591,909		-	
Total investment income		6,461,110		8,038,937		5,977,646	
Less investment expenses		(107,026)		(74,493)		(44,963)	
Net investment income	\$	6,354,084	\$	7,964,444	\$	5,932,683	

Proceeds from sales of fixed maturities and equity securities in 2008, 2007 and 2006 were approximately \$150.3 million, \$202.2 million and \$271.3 million, respectively.

A summary of realized investment (losses) gains and (increases) in net unrealized losses follows:

	Years Ended December 31,							
		2008	2007			2006		
Net realized (losses) gains:								
Fixed maturities	\$	(84,261)	\$	17,203	\$	(66,571)		
Equity securities		(10,508,509)		(162,622)		1,129,433		
Total	\$	(10,592,770)	\$	(145,419)	\$	1,062,862		
Net unrealized (losses):								
Fixed maturities	\$	(1,084,329)	\$	(116,996)	\$	(919,625)		
Equity securities		(818,645)		(3,989,319)		(631,000)		
Total	\$	(1,902,974)	\$	(4,106,315)	\$	(1,550,625)		

## (4) FINANCE CONTRACTS RECEIVABLE

Below is a summary of the components of the finance contracts receivable balance:

		Years Ended December 31,				
	2008	3	2007			
Finance contracts receivable	\$	233,143	\$	473,240		
Less:						
Unearned income		(6,584)		(14,932)		
Allowance for credit losses		(26,023)		(38,014)		

Finance contracts, net of allowance for credit losses

\$ 200,536

\$ 420,294

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## 21st Century Holding Company and Subsidiaries Notes to Consolidated Financial Statements December 31, 2008

The activity in the allowance for credit losses was as follows:

		Years Ended December 31,					
		2008		2007			
	ф	20.014	ф	116 107			
Allowance for credit losses at beginning of year	\$	38,014	\$	116,425			
Recoveries credited against the allowance		(10,180)		(47,799)			
Additions charged to bad debt expense		(1,811)		(30,612)			
Allowance for credit losses at end of year	\$	26,023	\$	38,014			

As security, Federated Premium retains a contractual right, if a premium installment is not paid when due, to cancel the insurance policy and to receive the unearned premium from the insurer.

#### (5) PROPERTY, PLANT AND EQUIPMENT

Property, plant and equipment consist of the following:

	Years Ended December 31,				
	2008		2007		
Building and improvements	\$ 602,000	\$	602,000		
Furniture and fixtures	3,120,612		3,021,969		
Property, plant and equipment, gross	3,722,612		3,623,969		
Accumulated depreciation	(2,867,985)		(2,577,568)		
Property, plant and equipment, net	\$ 854,627	\$	1,046,401		

Depreciation of property, plant, and equipment was \$290,417, \$316,525 and \$342,108 during 2008, 2007 and 2006, respectively.

#### (6) REINSURANCE

We reinsure (cede) a portion of written premiums on an excess of loss or a quota-share basis to nonaffiliated insurance companies in order to limit our loss exposure. To the extent that reinsuring companies are unable to meet their obligations assumed under these reinsurance agreements, we remain primarily liable to our policyholders.

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## 21st Century Holding Company and Subsidiaries Notes to Consolidated Financial Statements

December 31, 2008

The impact of the excess of loss reinsurance treaties on the financial statements is as follows:

	r 31,				
	2008		2007		2006
\$	88,247,983	\$	133,591,334	\$	152,664,893
	(34,553,350	))	(44,550,721)		(67,519,911)
\$	53,694,633	\$	89,040,613	\$	85,144,982
\$	104,134,230	\$	155,025,959	\$	137,609,238
	(39,004,558	3)	(55,801,838)		(48,260,984)
\$	65,129,672	\$	99,224,121	\$	89,348,254
\$	46,761,233	\$	71,517,245	\$	77,463,843
	(4,892,973	5)	(23,898,323)		(33,063,935)
\$	41,868,260	\$	47,618,922	\$	44,399,908
		As of	December 31,		
	2	2008	20	007	
	\$ 6	4,782,48	86 \$ 59	,684,790	)
	(1	2,712,98	(20)	,133,374	4)
	\$ 5	2,069,50	6 \$ 39	,551,410	5
	\$ 4	0,508,22	25 \$ 56	,394,473	3
	(1	6,624,72	27) (21)	,075,93	5)
	\$ \$ \$	\$ 88,247,983 (34,553,350 \$ 53,694,633 \$ 104,134,230 (39,004,558 \$ 65,129,672 \$ 46,761,233 (4,892,973 \$ 41,868,260 \$ 6 (1	2008  \$ 88,247,983 \$ (34,553,350)  \$ 53,694,633 \$   \$ 104,134,230 \$ (39,004,558)  \$ 65,129,672 \$   \$ 46,761,233 \$ (4,892,973)  \$ 41,868,260 \$   As of 2008  \$ 64,782,48 (12,712,98)  \$ 52,069,50  \$ 40,508,22	2008 2007  \$ 88,247,983 \$ 133,591,334 (34,553,350) (44,550,721) \$ 53,694,633 \$ 89,040,613  \$ 104,134,230 \$ 155,025,959 (39,004,558) (55,801,838) \$ 65,129,672 \$ 99,224,121  \$ 46,761,233 \$ 71,517,245 (4,892,973) (23,898,323) \$ 41,868,260 \$ 47,618,922  As of December 31, 2008 20  \$ 64,782,486 \$ 59 (12,712,980) (20  \$ 52,069,506 \$ 39	\$ 88,247,983 \$ 133,591,334 \$ (34,553,350) (44,550,721) \$ 53,694,633 \$ 89,040,613 \$ 104,134,230 \$ 155,025,959 \$ (39,004,558) (55,801,838) \$ 65,129,672 \$ 99,224,121 \$ \$ 46,761,233 \$ 71,517,245 \$ (4,892,973) (23,898,323) \$ 41,868,260 \$ 47,618,922 \$ \$ As of December 31, 2008 2007 \$ 64,782,486 \$ 59,684,790 (12,712,980) (20,133,374) \$ 52,069,506 \$ 39,551,416

The Company holds collateral under related reinsurance agreements in the form of letters of credit totaling \$2.8 million that can be drawn on for amounts that remain unpaid for more than 120 days.

23,883,498

\$

35,318,537

The impact of the quota-share reinsurance treaties on the financial statements is as follows:

		As of December 31,			
	2008			2007	
Transatlantic Reinsurance Company (A+ A.M. Best Rated):					
Reinsurance recoverable on paid losses and LAE	\$	4,521	\$	20,823	
Unpaid losses and LAE		92,931		137,546	
	\$	97,452	\$	158,369	

#### (7) UNPAID LOSSES AND LAE

The liability for unpaid losses and LAE is determined on an individual-case basis for all incidents reported. The liability also includes amounts for unallocated expenses, anticipated future claim development and IBNR.

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## 21st Century Holding Company and Subsidiaries Notes to Consolidated Financial Statements

December 31, 2008

Activity in the liability for unpaid losses and LAE is summarized as follows:

	Years Ended December 31,					
	2008	2006				
Balance at January 1:	\$ 59,684,790	\$ 39,615,478	\$ 154,038,543			
Less reinsurance recoverables		(12,382,028)				
Net balance at January 1		\$ 27,233,450				
	+ 0,000,000	+ =1,==2,1=2	+ -2,000,000			
Incurred related to:						
Current year	\$ 37,397,179	\$ 38,452,431	\$ 35,105,812			
Prior years	4,471,081	9,166,491	9,294,096			
Total incurred	\$ 41,868,260	\$ 47,618,922	\$ 44,399,908			
Paid related to:						
Current year	\$ 13,277,261	\$ 15,628,017	\$ 17,420,147			
Prior years	16,072,908	19,672,941	25,364,930			
Total paid	\$ 29,350,169	\$ 35,300,958	\$ 42,785,077			
Net balance at year-end	\$ 52,069,506	\$ 39,551,415	\$ 27,233,450			
Plus reinsurance recoverables	12,712,980	20,133,375	12,382,028			
Balance at year-end	\$ 64,782,486	\$ 59,684,790	\$ 39,615,478			

21st Century Holding Company and Subsidiaries

Notes to Consolidated Financial Statements
December 31, 2008

Based upon consultations with our independent actuarial consultants and their statement of opinion on losses and LAE, we believe that the liability for unpaid loses and LAE is adequate to cover all claims and related expenses which may arise from incidents reported.

As a result of our review of our liability for losses and LAE, which includes a re-evaluation of the adequacy of reserve levels for prior year's claims, we increased the liability for loss and LAE for claims occurring in prior years by \$4,815,265, \$9,166,491 and \$9,294,096 for the years ended December 31, 2008, 2007 and 2006, respectively. The adjustments in the liability were primarily attributable to loss development in connection with the series of hurricanes that occurred in Florida during 2005 and 2004. There can be no assurance concerning future adjustments of reserves, positive or negative, for claims through December 31, 2008.

#### (8) REVOLVING CREDIT OUTSTANDING

Federated Premium's operations were funded by the revolving loan agreement with FlatIron. The Revolving Agreement was structured as a sale of contracts receivable under a sale and assignment agreement with WPAC, which gave them the right to sell or assign these contracts receivable. Federated Premium, which serviced these contracts, recorded transactions under the Revolving Agreement as secured borrowings. There were no outstanding borrowings under the Revolving Agreement as of December 31, 2008. Outstanding borrowings under the Revolving Agreement as of December 31, 2007 and 2006 were approximately nothing and \$0.01 million, respectively. This credit facility terminated, at our request, during 2007.

Finance contracts receivable decreased \$0.2 million, or 52.3%, to \$0.2 million as of December 31, 2008, compared with \$0.4 million as of December 31, 2007. We anticipate a continued decline in the short-term in connection with premiums financed contracts. The Company anticipates continued use of the direct bill feature associated with the two insurance companies and their automobile lines of business.

#### (9) INCOME TAXES

A summary of the provision for income tax expense is as follows:

	Years Ended December 31,						
		2008		2007		2006	
Federal:							
Current	\$	2,033,048	\$	10,711,544	\$	7,732,974	
Deferred		(3,091,405)		(1,247,894)		(798,161)	
Provision for Federal income tax (benefit)							
expense		(1,058,357)		9,463,650		6,934,813	
State:							
Current		263,766		1,895,000		546,796	
Deferred		(529,186)		(133,131)		(85,215)	
Provision for state income tax (benefit)							
expense		(265,419)		1,761,869		461,581	
Provision for income tax (benefit) expense	\$	(1,323,776)	\$	11,225,519	\$	7,396,394	

## 21st Century Holding Company and Subsidiaries

## Notes to Consolidated Financial Statements December 31, 2008

The actual income tax expense differs from the "expected" income tax expense (computed by applying the combined applicable effective federal and state tax rates to income before provision for income tax expense) as follows:

	Years Ended December 31,				
	2008 2007		2006		
Computed expected tax (benefit) provision, at federal rate	\$ (1,303,305)	\$11,051,807	\$ 8,151,908		
State tax, net of federal deduction benefit	(139,147)	1,179,943	(56,242)		
Tax-exempt interest	(211,752)	(360,397)	(304,135)		
Dividend received deduction	(155,800)	(114,225)	(139,442)		
Valuation allowance for capital loss carry forward	-	71,545	-		
Interest expense not requiring cash	-	23,021	47,821		
Stock option expense and other permanent differences	(14,883)	-	-		
2007 Income tax rate differential	313,281	-	-		
Other net	187,829	(626,175)	(303,516)		
Provision for income tax (benefit) expense	\$ (1,323,776)	\$11,225,519	\$ 7,396,394		

Deferred income taxes reflect the net tax effects of temporary differences between the carrying amounts of assets and liabilities for financial reporting purposes and the amounts used for income tax purposes. Significant components of our net deferred tax asset are as follows:

	Years Ended December 31,			
	2008		2007	
Deferred tax assets:				
Unpaid losses and LAE	\$ 2,186,840	\$	1,675,398	
Unearned premiums	1,770,709		2,670,007	
Unrealized loss on investment securities	716,089		1,510,438	
Allowance for credit losses	140,683		122,819	
Allowance for impairments	1,410,105		-	
Regulatory assessments	1,312,440		2,096,050	
Discount on advance premiums	-		30,349	
Depreciation	155,495		-	
Capital Loss Carryover	2,656,626		-	
Deferred gain on sale and leaseback	452,786		607,738	
Stock option expense per FASB 123R	237,065		173,056	
Total deferred tax assets	11,038,837		8,885,855	
Deferred tax liabilities:				
Deferred acquisition costs, net	(2,467,865)		(3,331,949)	
Discount on advance premiums	(40,902)		-	
Depreciation	-		86,498	
Prepaid expenses	-		(584)	
Total deferred tax liabilities	(2,508,767)		(3,246,035)	
Net deferred tax asset	\$ 8,530,070	\$	5,639,820	

Based upon the results of our analysis and the application of the provisions of FIN 48, we have determined that all material tax positions meet the recognition threshold and can be considered as highly certain tax positions. This is based on clear and unambiguous tax law, and we are highly confident that the full amount of each tax position will be sustained upon possible examination. Accordingly, the full amount of the tax positions will be recognized in the financial statements.

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21st Century Holding Company and Subsidiaries

Notes to Consolidated Financial Statements
December 31, 2008

In assessing the net realizable value of deferred tax assets, management considers whether it is more likely than not that some portion or all of the deferred tax assets will not be realized. The ultimate realization of deferred tax assets is dependent upon the generation of future taxable income during the periods in which those temporary differences become deductible. Management considers the scheduled reversal of deferred tax liabilities, projected future taxable income and tax planning strategies in making this assessment. At December 31, 2008 and 2007, based upon the level of historical taxable income and projections for future taxable income over the periods in which the deferred tax assets are deductible, management believes it is more likely than not that the Company will realize the benefits of these deductible differences.

The Company's consolidated federal income tax returns for 2003 and 2002 have been examined by the IRS and there have been no material changes in the tax liability for those years.

In 2008, approximately \$30,000 penalties and interest were paid in conjunction with our 2007 Federal Income Tax Return.

#### (10) REGULATORY REQUIREMENTS AND RESTRICTIONS

To retain our certificate of authority, the Florida Insurance Code (the "Code") requires Federated National and American Vehicle to maintain capital and surplus equal to the greater of 10% of their liabilities or a statutory minimum capital and surplus as defined in the Code. Federated National and American Vehicle are required to have a minimum capital surplus of \$4.0 million. At December 31, 2008, 2007 and 2006, Federated National's statutory capital surplus was \$31.5 million, \$32.3 million and \$19.5 million, respectively. At December 31, 2008, 2007 and 2006, American Vehicle had statutory capital surplus of \$25.1 million, \$27.6 million and \$26.7 million, respectively.

The insurance companies are also required to adhere to prescribed premium-to-capital surplus ratios. As of December 31, 2008, 2007 and 2006, both Federated National and American Vehicle were in compliance with the prescribed premium-to-surplus ratio.

As of December 31, 2008, to meet regulatory requirements, we had bonds with a carrying value of approximately \$2.0 million pledged to the Florida OIR.

Under Florida law, a domestic insurer may not pay any dividend or distribute cash or other property to its shareholders except out of that part of its available and accumulated capital surplus funds which is derived from realized net operating profits on its business and net realized capital gains. A Florida domestic insurer may not make dividend payments or distributions to shareholders without prior approval of the Florida OIR if the dividend or distribution would exceed the larger of (i) the lesser of (a) 10.0% of its capital surplus or (b) net income, not including realized capital gains, plus a two-year carryforward, (ii) 10.0% of capital surplus with dividends payable constrained to unassigned funds minus 25% of unrealized capital gains or (iii) the lesser of (a) 10.0% of capital surplus or (b) net investment income plus a three-year carryforward with dividends payable constrained to unassigned funds minus 25.0% of unrealized capital gains.

Alternatively, a Florida domestic insurer may pay a dividend or distribution without the prior written approval of the Florida OIR (i) if the dividend is equal to or less than the greater of (a) 10.0% of the insurer's capital surplus as regards policyholders derived from realized net operating profits on its business and net realized capital gains or (b) the insurer's entire net operating profits and realized net capital gains derived during the immediately preceding calendar

year, (ii) the insurer will have policy holder capital surplus equal to or exceeding 115.0% of the minimum required statutory capital surplus after the dividend or distribution, (iii) the insurer files a notice of the dividend or distribution with the Florida OIR at least ten business days prior to the dividend payment or distribution and (iv) the notice includes a certification by an officer of the insurer attesting that, after the payment of the dividend or distribution, the insurer will have at least 115% of required statutory capital surplus as to policyholders. Except as provided above, a Florida domiciled insurer may only pay a dividend or make a distribution (i) subject to prior approval by the Florida OIR or (ii) 30 days after the Florida OIR has received notice of such dividend or distribution and has not disapproved it within such time.

No dividends were paid by Federated National or American Vehicle in 2008, 2007 or 2006, and none are anticipated in 2009. Although we believe that amounts required to meet our financial and operating obligations will be available from sources other than dividends from our insurance subsidiaries, there can be no assurance in this regard. Further, there can be no assurance that, if requested, the Florida OIR will allow any dividends in excess of the amount available, to be paid by Federated National and American Vehicle to us in the future. The maximum dividends permitted by state law are not necessarily indicative of an insurer's actual ability to pay dividends or other distributions to a parent company, which also may be constrained by business and regulatory considerations, such as the impact of dividends on capital surplus, which could affect an insurer's competitive position, the amount of premiums that can be written and the ability to pay future dividends. Further, state insurance laws and regulations require that the statutory capital surplus of an insurance company following any dividend or distribution by it be reasonable in relation to its outstanding liabilities and adequate for its financial needs.

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21st Century Holding Company and Subsidiaries

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In order to enhance the regulation of insurer solvency, the NAIC established risk-based capital requirements for insurance companies that are designed to assess capital adequacy and to raise the level of protection that statutory surplus provides for policy holders. These requirements measure three major areas of risk facing property and casualty insurers: (i) underwriting risks, which encompass the risk of adverse loss developments and inadequate pricing; (ii) declines in asset values arising from credit risk; and (iii) other business risks from investments. Insurers having less statutory surplus than required will be subject to varying degrees of regulatory action, depending on the level of capital inadequacy. The Florida OIR, which follows these requirements, could require Federated National or American Vehicle to cease operations in the event they fail to maintain the required statutory capital.

Based upon the 2008 statutory financial statements for Federated National and American Vehicle, statutory surplus exceeded all regulatory action levels established by the NAIC's risk based capital requirements. Based upon the 2007 statutory financial statements for Federated National and American Vehicle, statutory surplus exceeded all regulatory action levels established by the NAIC's risk-based capital requirements.

Based on risk-based capital requirements, the extent of regulatory intervention and action increases as the ratio of an insurer's statutory surplus to its Authorized Control Level ("ACL"), as calculated under the NAIC's requirements, decreases. The first action level, the Company Action Level, requires an insurer to submit a plan of corrective actions to the insurance regulators if statutory surplus falls below 200.0% of the ACL amount. The second action level, the Regulatory Action Level, requires an insurer to submit a plan containing corrective actions and permits the insurance regulators to perform an examination or other analysis and issue a corrective order if statutory surplus falls below 150.0% of the ACL amount. The third action level, ACL, allows the regulators to rehabilitate or liquidate an insurer in addition to the aforementioned actions if statutory surplus falls below the ACL amount. The fourth action level is the Mandatory Control Level, which requires the regulators to rehabilitate or liquidate the insurer if statutory surplus falls below 70.0% of the ACL amount. Federated National's ratio of statutory surplus to its ACL was 739.4%, 653.0% and 165.4 % at December 31, 2008, 2007 and 2006, respectively. American Vehicle's ratio of statutory surplus to its ACL was 402.5%, 448.5% and 444.2% at December 31, 2008, 2007 and 2006, respectively.

Federated National's 2004 regularly scheduled statutory triennial examination for the three years ended December 31, 2004 was performed by the Florida OIR in 2005. American Vehicle's examination was for the three years ended December 31, 2005 was also performed by the Florida OIR, in 2006. A loss reserve deficiency totaling approximately \$1.3 million (net of income taxes) was recorded in the fourth quarter of 2006 on American Vehicle in connection with the Florida OIR examination. We may be the subject of additional targeted examinations or analysis. These examinations or analysis may result in one or more corrective orders being issued by the Florida OIR.

Federated National anticipates a regularly scheduled statutory examination by the Florida OIR to occur during 2010 for the five years ended December 31, 2009. American Vehicle anticipates a regularly scheduled statutory examination by the Florida OIR to occur during 2011 for the five years ended December 31, 2010. We have not received any notice of such examinations.

The NAIC has also developed IRIS ratios to assist state insurance departments in identifying companies which may be developing performance or solvency problems, as signaled by significant changes in the companies' operations. Such changes may not necessarily result from any problems with an insurance company, but may merely indicate changes in certain ratios outside the ranges defined as normal by the NAIC. When an insurance company has four or more ratios falling outside "usual ranges," state regulators may investigate to determine the reasons for the variance and whether corrective action is warranted.

As of December 31, 2008, Federated National was outside NAIC's usual ranges with respect to its IRIS tests on two out of thirteen ratios. There was one exception in connection with change in net written premium and one in connection with two year reserve development to policyholders' surplus. As of December 31, 2007, Federated National was outside NAIC's usual ranges with respect to its IRIS tests on three out of thirteen ratios. There were two exceptions in connection with surplus growth and one exception in connection with adverse homeowner claims in connection with the hurricanes of 2004 and 2005.

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# Notes to Consolidated Financial Statements December 31, 2008

As of December 31, 2008, American Vehicle was outside NAIC's usual range for two of thirteen ratios. There was one exception in connection with the two year overall operating ratio and one in connection with two year reserve development to policyholders' surplus. As of December 31, 2007, American Vehicle was outside NAIC's usual range for two of thirteen ratios. The exceptions were in connection with reserve development in connection with our commercial general liability program.

There was no action taken by the Florida OIR in connection with the December 31, 2007 IRIS ratio results. We do not currently believe that the Florida OIR will take any significant action with respect to Federated National or American Vehicle regarding the 2008 IRIS ratios, although there can be no assurance that will be the case.

The table below reflects the range and test results for both Federated National and American Vehicle for the years ended December 31 2008 and 2007, respectively.

	Unusual Values Equal to Or		Federated Nat	tional	American Vehicle		
	Over	Under	2008	2007	2008	2007	
Gross Premiums to							
Policyholders' Surplus	900	-	206	312	100	122	
Net Premium to Policyholders'							
Surplus	300	-	96	174	100	122	
Change in Net Writings	33	-33	-46*	28	-26	-24	
Surplus Aid to Policyholders'							
Surplus	15	-	-	-	-	-	
Two-year Overall Operating							
Ratio	100	-	78	82	105*	88	
Investment Yield	6.5	3.0	4.3	6.2	4.4	4.9	
Gross Change in Policyholders'							
Surplus	50	-10	-3	66*	-9	3	
Net Change in Adjusted							
Policyholders' Surplus	25	-10	-3	66*	-9	3	
Liabilities to Liquid Assets	105	-	68	73	70	66	
Gross Agents' Balance to							
Policyholders' Surplus	40	-	5	3	6	9	
One-Year Reserve							
Development to Policyholders'							
Surplus	20	-	5	13	15	20*	
Two-Year Reserve							
Development to Policyholders'							
Surplus	20	-	27*	49*	28*	29*	
Estimated Current Reserve							
Deficiency to Policyholders'							
Surplus	25	-	-16	19	-68	-25	

<sup>\*</sup> indicates an unusual value

GAAP differs in some respects from reporting practices prescribed or permitted by the Florida OIR. Federated National's statutory capital and surplus was \$31.5 million and \$32.3 million as of December 31, 2008 and 2007, respectively. Federated National's statutory net income (loss) was \$(2.2) million, \$15.3 million and 1.7 million for the years ended December 31, 2008, 2007 and 2006, respectively. Federated National's statutory non-admitted assets were approximately \$2.4 million and \$1.2 million as of December 31, 2008 and 2007, respectively.

American Vehicle's statutory capital and surplus was \$25.1 million and \$27.6 million as of December 31, 2008 and 2007, respectively. American Vehicle's statutory net income (loss) was approximately (\$2.4) million, \$1.3 million and \$6.2 million for the years ended December 31, 2008, 2007 and 2006 respectively. American Vehicle's statutory non-admitted assets were approximately \$1.5 million and \$0.9 million as of December 31, 2008 and 2007, respectively.

#### (11) COMMITMENTS AND CONTINGENCIES

We are involved in other claims and legal actions arising in the ordinary course of business. In the opinion of management, the ultimate disposition of these matters will not have a material adverse effect on our consolidated financial position, results of operations, or liquidity. For additional discussion of our involvement in other claims and legal actions arising in the ordinary course of business please see ITEM 3 – LEGAL PROCEEDINGS.

The Company's consolidated federal income tax returns for 2003 and 2002 have been examined by the IRS and there have been no material changes in the tax liability for those years.

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As a direct premium writer in the state of Florida, we are required to participate in certain insurer solvency associations under Florida Statutes 631.57(3) (a), administered by FIGA. Participation in these pools is based on our written premium by line of business to total premiums written statewide by all insurers. Participation may result in assessments against us as it did in 2006 and 2007. Through 2007 we have been assessed \$6.7 million in connection with the association. For statutory accounting purposes these assessments are not charged to operations in contrast GAAP treatment is to charge current operations for the assessments. Through policyholder surcharges, as approved by the Florida OIR, we recouped \$2.3 million and \$1.8 million in connection with these assessments during 2008 and 2007, respectively. There were no assessments made for the years ended December 31, 2008.

During its regularly scheduled meeting on August 17, 2005, the Board of Governors of Citizens determined a 2004 plan year deficit existed in the High Risk Account. Citizens decided that a \$515 million Regular Assessment was in the best interest of Citizens and consistent with Florida Statutes. On this basis, Citizens certified for a Regular Assessment. Federated National's participation in this assessment totaled \$2.0 million.

During a subsequent regularly scheduled meeting on or about December 18, 2006, Citizens board determined an additional 2004 plan year deficit existed in the High Risk Account. Citizens decided that a \$515 million Regular Assessment was in the best interest of Citizens and consistent with Florida Statutes. On this basis, Citizens certified for a Regular Assessment. Federated National's participation in this assessment totaled \$0.3 million. Provisions contained in our excess of loss reinsurance policies provide for participation of our reinsurers totaling \$1.5 million. There was no assessment made for the year ended December 31, 2008.

Pursuant to Section 627.3512, Florida Statutes, insurers are permitted to recoup the assessment by adding a surcharge to policies in an amount not to exceed the amount paid by the insurer to Citizens. Federated National is currently underwriting the recoupment in connection with the Citizens assessments and has recouped approximately \$0.1 million, \$0.1 million and \$1.6 million during 2008, 2007 and 2006, respectively. As noted above, Federated National subrogated \$1.5 million to the reinsurers.

Federated National and American Vehicle are also required to participate in an insurance apportionment plan under Florida Statutes Section 627.351, which is referred to as a JUA Plan. The JUA Plan provides for the equitable apportionment of any profits realized, or losses and expenses incurred, among participating automobile insurers. In the event of an underwriting deficit incurred by the JUA Plan which is not recovered through the policyholders in the JUA Plan, such deficit shall be recovered from the companies participating in the JUA Plan in the proportion that the net direct written premiums of each such member during the preceding calendar year bear to the aggregate net direct premiums written in this state by all members of the JUA Plan.

In 2008, neither Federated National nor American Vehicle was assessed by the JUA Plan. In 2007 Federated National was assessed \$7,470 and American Vehicle recovered \$842 by and from the JUA Plan based on its December 2007 Cash Activity Report. These charges are contained in operating and underwriting expenses in the Statement of Operations. Future assessments by this association are undeterminable at this time.

As of December 31, 2008 bonds totaling \$3.4 million secure a \$3.0 million irrevocable letter of credit in favor of Republic in order to facilitate business opportunities in connection with our commercial general liability program.

(12) LEASES

Effective on or about March 1, 2006, the Company sold its interest in the property located at 3661 West Oakland Park Boulevard, Lauderdale Lakes, Florida to an unrelated party for approximately \$5.0 million cash and a \$0.9 million six year 5% note. As part of the transaction, the Company agreed to lease the same facilities for a six year term; in accordance with SFAS No. 13 Accounting for Leases ("SFAS No. 13"), the lease will be treated as an operating lease. The expected future payout schedule is as follows:

Fiscal Year	Lea	se payments
2009	\$	625,165
2010		637,668
2011		650,421
Total	\$	1,913,254

Rent expense in 2008, 2007 and 2006 were \$0.6 million, \$0.6 million and \$0.5, respectively.

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21st Century Holding Company and Subsidiaries

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#### (13) RELATED PARTY TRANSACTIONS

One of our directors is a partner at a law firm that handles some of the Company's claims litigation. Fees paid to this law firm amounted to approximately \$145,000, \$80,000 and \$258,000 in 2008, 2007 and 2006, respectively, and is included in LAE.

#### (14) NET INCOME (LOSS) PER SHARE

Net income (loss) per share is computed by dividing net income (loss) by the weighted average number of shares of common stock and common stock equivalents outstanding during the periods presented.

In accordance with GAAP, net (loss) per share is antidilutive, therefore the basic and diluted (loss) per share is the same.

A summary of the numerator and denominator of the basic and fully diluted 2008, 2007 and 2006 net income (loss) per share is presented below:

	(Loss) Income Shares Outstanding Per-share				
	(1	Numerator)	(Denominator)	Α	mount
For the year ended December 31, 2008:					
Basic net (loss) per share	\$	(2,477,939)	7,979,436	\$	(0.31)
Fully diluted (loss) per share	\$	(2,477,939)	7,979,436	\$	(0.31)
For the year ended December 31, 2007:					
Basic net income per share	\$	21,279,797	7,922,542	\$	2.69
Fully diluted income per share	\$	21,279,797	8,030,205	\$	2.65
-					
For the year ended December 31, 2006:					
Basic net income per share	\$	13,896,267	7,537,550	\$	1.84
Fully diluted income per share	\$	13,896,267	8,085,722	\$	1.72

#### (15) SEGMENT INFORMATION

SFAS No. 131, Disclosures About Segments of an Enterprise and Related Information ("SFAS No. 131"), requires that the amount reported for each segment item be based on what is used by the chief operating decision maker in formulating a determination as to how many resources to assign to a segment and how to appraise the performance of that segment. The term chief operating decision maker may apply to the chief executive officer or chief operating officer or to a group of executives. Note: The term of chief operating decision maker may apply to a function and not necessarily to a specific person. This is a management approach rather than an industry approach in identifying segments. The segments are based on the Company's organizational structure, revenue sources, nature of activities, existence of responsible managers, and information presented to the Board of Directors.

If any one of the following exists, a segment must be reported on:

•

Revenue, including unaffiliated and inter-segment sales or transfers, is 10% or more of total revenue of all operating segments.

- Operating profit or loss is 10% or more of the greater, in absolute amount, of the combined operating profit (or loss) of all industry segments with operating profits (or losses).
  - Identifiable assets are 10% or more of total assets of all operating segments.

Operating segments that are not reportable should be combined and disclosed in the "all other" category. Disclosure should be made of the sources of revenue for these segments.

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Accordingly, we have no segment information to report.

#### (16) STOCK COMPENSATION PLANS

We implemented a stock option plan in September 1998, which expired in September 2008, and provided for the granting of stock options to officers, key employees and consultants. The objectives of this plan included attracting and retaining the best personnel, providing for additional performance incentives, and promoting our success by providing employees the opportunity to acquire common stock. Options outstanding under this plan were granted at prices either equal to or above the market value of the stock on the date of grant, typically vest over a four-year or five-year period and expire six or ten years after the grant date. Under this plan, we were authorized to grant options to purchase up to 900,000 common shares, and, as of December 31, 2008 and December 31, 2007, we had outstanding exercisable options to purchase 130,099 and 152,599 shares, respectively.

In 2001, we implemented a franchisee stock option plan that was terminated during September 2008, and provided for the granting of stock options to individuals purchasing Company owned agencies that were then converted to franchised agencies. The purpose of the plan was to advance our interests by providing an additional incentive to encourage managers of Company owned agencies to purchase the agencies and convert them to franchises. Options outstanding under the plan were granted at prices, which were above the market value of the stock on the date of grant, vested over a ten-year period, and expired ten years after the grant date. Under this plan, we were authorized to grant options to purchase up to 988,500 common shares, and, as of December 31, 2008, we had no outstanding exercisable options to purchase shares.

In 2002, we implemented the 2002 Stock Option Plan. The purpose of this plan is to advance our interests by providing an additional incentive to attract, retain and motivate highly qualified and competent persons who are key to the Company, including key employees, consultants, independent contractors, Officers and Directors. Our success is largely dependent upon their efforts and judgment therefore, by authorizing the grant of options to purchase common stock we encourage stock ownership. Options outstanding under the plan were granted at prices that are above the market value of the stock on the date of grant, vest over a five-year period, and expire six years after the grant date. Under this plan, we are authorized to grant options to purchase up to 1,800,000 common shares, and, as of December 31, 2008 and December 31, 2007, we had outstanding exercisable options to purchase 658,151 and 660,309 shares, respectively.

Activity in our stock option plans for the period from January 1, 2006 to December 31, 2008 is summarized below:

	1998 Plan Weighted			2001 Fran		see Plan Weighted	2002 Plan Weighted			
		Average				Average				
	Option			Number of	ber of Option N			Option		
	Number of Share	are Exercise Price		Shares	<b>Exercise Price</b>		Shares	Exercise Pric		
Outstanding at January 1,										
2006	97,650	\$	6.67	15,000	\$	9.17	823,608	\$	12.35	
Granted	25,000	\$	27.79	-	\$	-	86,000	\$	16.44	
Exercised	(77,900)	\$	6.67	(15,000)	\$	9.17	(212,350)	\$	8.98	
Cancelled	-	\$		-	\$	-	(59,900)	\$	14.98	
	44,750	\$	18.47	-	\$	-	637,358	\$	13.80	

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Outstanding at January 1,						
2007						
Granted	109,849 \$	13.32	- \$	-	57,151 \$	13.18
Exercised	(2,000) \$	6.67	- \$	-	(16,300) \$	10.02
Cancelled	- \$	-	- \$	-	(17,900) \$	15.82
Outstanding at January 1,						
2008	152,599 \$	14.92	- \$	-	660,309 \$	13.78
Granted	4,500 \$	8.67	- \$	-	162,500 \$	8.92
Exercised	(13,500) \$	6.67	- \$	-	(141,458) \$	8.81
Cancelled	(13,500) \$	10.03	- \$	-	(23,200) \$	12.60
Outstanding at December 31,						
2008	130,099 \$	16.07	- \$	-	658,151 \$	13.69

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21st Century Holding Company and Subsidiaries

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Options outstanding as of December 31, 2008 are exercisable as follows:

	1998 Plan			2001 Fra	nchisee Plan	2002 Plan			
		Weighted			Weighted		Weighted		
			Average		Average			Average	
			Option	Number of	Option	Number of		Option	
	Number of Shar	ds x	ercise Price	Shares	Exercise Price	Shares	Exe	ercise Price	
Options Exercisable at:									
December 31, 2008	46,219	\$	16.07	-	\$ -	309,429	\$	13.69	
December 31, 2009	20,770	\$	16.07	-	\$ -	128,053	\$	13.69	
December 31, 2010	20,770	\$	16.07	-	\$ -	105,658	\$	13.69	
December 31, 2011	20,770	\$	16.07	-	\$ -	61,755	\$	13.69	
December 31, 2012	20,770	\$	16.07	-	\$ -	32,356	\$	13.69	
Thereafter	800	\$	16.07	-	\$ -	20,900	\$	13.69	
Total options exercisible	130,099			-		658,151			

During the year ended December 31, 2008, the Company had two stock-based employee compensation plans and one stock-based franchise compensation plan, which are described above. Prior to January 1, 2006, we accounted for those plans under the recognition and measurement provisions of stock-based compensation using the intrinsic value method prescribed by APB Opinion No. 25, Accounting for Stock Issued to Employees, and related Interpretations, as permitted by SFAS No. 123. Under these provisions, no stock-based employee compensation cost was recognized in the Statement of Operations as all options granted under those plans had an exercise price equal to or less than the market value of the underlying common stock on the date of grant.

Upon the exercise of options, the Company issues previously outstanding shares.

Effective January 1, 2006, the Company adopted the fair value recognitions provisions of SFAS No. 123R using the modified-prospective-transition method. Under that transition method, compensation cost recognized in 2008 and 2007 includes:

- Compensation cost for all share-based payments granted prior to, but not yet vested as of January 1, 2006, based on the grant date fair value estimated in accordance with the original provisions of Statement 123, and
- Compensation cost for all share-based payments granted subsequent to January 1, 2006, based on the grant-date fair-value estimated in accordance with the provisions of SFAS No. 123R. Results for prior periods have not been restated, as not required to by the pronouncement.

As a result of adopting SFAS No. 123R on January 1, 2006, the Company's income from continuing operations before provision for income taxes and net income in 2008 are lower by approximately \$483,000 and \$301,000, respectively, than if it had continued to account for share-base compensation under ABP Opinion No. 25.

As a result of adopting SFAS No. 123R on January 1, 2006, the Company's income from continuing operations before provision for income taxes and net income for the year ended December 31, 2007, are lower by approximately \$618,000 and \$405,000, respectively, than if it had continued to account for share-base compensation under ABP Opinion No. 25.

Basic and diluted earnings per share for the year ended December 31, 2008 would have been (\$0.27) if the Company had not adopted SFAS No. 123R, compared with reported basic and diluted earnings per share of (\$0.31).

Basic and diluted earnings per share for the year ended December 31, 2007 would have been \$2.74 and \$2.70, respectively, if the Company had not adopted SFAS No. 123R, compared with reported basic and diluted earnings per share of \$2.69 and \$2.65, respectively.

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Because the change in income taxes payable includes the effect of excess tax benefits, those excess tax benefits also must be shown as a separate operating cash outflow so that operating cash flows exclude the effect of excess tax benefits. SFAS No. 123R requires the cash flows resulting from the tax benefits resulting from tax deductions in excess of the compensation cost recognized for those options (excess tax benefits) to be classified as financing cash flows.

The weighted average fair value of options granted during 2008, 2007 and 2006 estimated on the date of grant using the Black-Scholes option-pricing model was \$0.59 to \$3.63; \$2.92 to \$5.59 and \$3.62 to \$5.73, respectively.

The fair value of options granted is estimated on the date of grant using the following assumptions:

	December 31, 2008	December 31, 2007	December 31, 2006
	5.50% -	3.20% -	2.10% -
Dividend yield	17.30%	6.70%	3.70%
	54.65% -	42.87% -	42.37% -
Expected volatility	58.20%	54.77%	44.30%
	0.98% -	2.90% -	4.60% -
Risk-free interest rate	2.95%	4.86%	4.90%
Expected life (in years)	2.69 - 4.16	2.58 - 3.17	2.04 - 2.86

Summary information about the Company's stock options outstanding at December 31, 2008

# Weighted Average Exercisable at Exercise PriceSeptember 30, 2008 in Years PriceSeptember 30, 2008

1998 Plan	\$6.67 - \$27.79	130,099	4.35 \$	16.07	46,219
2001 Franchise Plan	-	-	-	-	-
2002 Plan	\$4.59 - \$18.21	658,151	3.59 \$	13.69	309,429

#### (17) EMPLOYEE BENEFIT PLAN

We have established a profit sharing plan under Section 401(k) of the Internal Revenue Code. This plan allows eligible employees, except key and highly compensated employees, to contribute up to 100 percent of their compensation not to exceed statutory limits. We contributed \$0.1 million in 2008. In 2007 and 2006 we did not contribute to the plan. Our contributions, if any, are vested incrementally over five years.

#### (18) ACQUISITIONS

We made no acquisitions during 2008 or 2007.

#### (19) COMPREHENSIVE INCOME (LOSS)

As of December 31, 2008 and 2007 we have classified \$13.5 million and \$20.2 million, respectively, of our bond portfolio as held-to-maturity. The decision to classify this layer of our bond portfolio as held-to-maturity was predicated on our intention and ability to hold these securities until maturity.

Reclassification adjustments related to the investment securities sold and previously included in comprehensive income (loss) for the years ended December 31, 2008, 2007 and 2006 are as follows:

	Years Ended December 31,			
	2008	2007	2006	
Unrealized holdings net losses arising during the year	\$ (1,902,974)	\$ (4,106,317)	\$ (1,550,625)	
Dealessification adjustment for losses included in not income	(4 106 217)	(1.550.625)	(2.464.716)	
Reclassification adjustment for losses included in net income	(4,106,317) 2,203,343	(1,550,625) (2,555,692)	(2,464,716) 914,091	
	2,203,313	(2,333,072)	711,071	
Tax effect	(794,352)	926,939	(343,972)	
Net unrealized gains (losses) on investment securities	\$ 1,408,991	\$ (1,628,753)	\$ 570,119	

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#### (20) AUTHORIZATION OF PREFERRED STOCK

Our Amended and Restated Articles of Incorporation authorize the issuance of one million shares of preferred stock with designations, rights and preferences determined from time to time by our board of directors. Accordingly, our Board of Directors is empowered, without shareholder approval, to issue preferred stock with dividends, liquidation, conversion, voting or other rights that could adversely affect the voting power or other rights of the holders of common stock. We have not issued preferred shares as of December 31, 2008.

#### (21) 21ST CENTURY HOLDING COMPANY

21st Century (the parent company only) has no long term obligations, guarantees or material contingencies as of December 31, 2008. The following summarizes the major categories of the parent company's financial statements:

#### **Condensed Balance Sheets**

	Period Ending December 31,				
	2008		2007		
ASSETS					
Cash and short term investments	\$ 2,489,483	\$	2,331,738		
Investments and advances to subsidiaries	54,852,386		58,744,839		
Deferred income taxes receivable	10,443,194		7,552,944		
Property, plant and equipment, net	488,473		518,233		
Other assets	12,827,249		12,850,843		
Total assets	\$ 81,100,785	\$	81,998,597		
LIABILITIES AND SHAREHOLDERS' EQUITY					
Income taxes payable	8,695,403		6,626,680		
Dividends payable	1,442,501		1,474,599		
Other liabilities	2,360,539		3,078,360		
Total liabilities	12,498,443		11,179,639		
Shareholders' equity:					
Common stock	80,729		80,655		
Additional paid-in capital	45,537,676		45,310,337		
Accumulated other comprehensive income	2,390,615		1,498,139		
Retained earnings	20,593,322		23,929,827		
Total shareholders' equity	68,602,342		70,818,958		
Total liabilities and shareholders' equity	\$ 81,100,785	\$	81,998,597		

# 21st Century Holding Company and Subsidiaries

### Notes to Consolidated Financial Statements December 31, 2008

# Condensed Statements of Operations

	Years Ended December 31,				
	2008	2007	2006		
Revenue:					
Management fees from subsidiaries	\$ 1,615,438	\$ 1,683,378	\$ 1,692,500		
Equity in income of subsidiaries	2,936,779	33,845,202	22,402,736		
Net investment income	(3,623,090)	491,691	261,740		
Other income	600,380	587,619	1,326,479		
Total revenue	1,529,507	36,607,890	25,683,455		
Expenses:					
Advertising	3,350	10,760	18,545		
Salaries and wages	2,424,469	1,854,101	1,749,272		
Legal fees	697,059	180,387	153,792		
Interest expense and amortization of loan costs	-	170,948	647,698		
Other expenses	2,206,344	1,886,378	1,821,487		
Total expenses	5,331,222	4,102,574	4,390,794		
(Loss) Income before provision for income tax (benefit) expense	(3,801,715)	32,505,316	21,292,661		
Provision for income tax (benefit) expense	(1,323,775)	(11,225,519)	(7,396,394)		
Net (loss) income	\$ (2,477,940)	\$ 21,279,797	\$13,896,267		

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# 21st Century Holding Company and Subsidiaries

#### Notes to Consolidated Financial Statements December 31, 2008

#### Condensed Statements of Cash Flow

	Years Ended December 31,				
	2008	2007	2006		
Cash flow from operating activities:					
Net (loss) income	\$ (2,477,940)	\$ 21,279,797	\$ 13,896,267		
Adjustments to reconcile net (loss) income to net cash used in					
operating activities:					
Equity in loss of subsidiaries	(3,011,979)	(33,845,202)	(22,402,736)		
Depreciation and amortization of property plant and equipment, net	29,760	32,001	71,320		
Common Stock issued for interest on Notes	-	109,375	128,125		
Deferred income tax expense	2,890,250	6,765,533	3,807,153		
Income tax recoverable (payable)	2,068,723	(2,043,422)	(956,522)		
Change in dividends payable	(32,098)	30,283	(695,475)		
Non-cash compensation	365,186	404,800	538,775		
Changes in operating assets and liabilities:					
Property, plant and equipment	-	-	2,797,968		
Deferred gain on sale of assets	-	-	(2,366,101)		
Other assets	(23,594)	(104,907)	1,388,004		
Other liabilities	(717,821)	398,688	(2,259,029)		
Net cash used in operating activities	(909,513)	(6,973,054)	(6,052,251)		
Cash flow (used in) provided by investing activities:					
Proceeds from property, plant and equipment	-	-	5,607,266		
Purchases of investment securities available for sale	3,892,453	(133,444)	(4,001,960)		
Increased capital of subsidiaries	(75,200)	-	-		
Cash flow (used in) provided by investing activities:	3,817,253	(133,445)	1,605,306		
Net cash (used in) provided by financing activities:					
Dividends paid	(5,696,825)	(5,757,458)	(4,289,683)		
Payments against subordinated debt	-	(2,083,334)	(4,375,000)		
Exercised warrants, net	-	2,034,531	10,669,372		
Stock options exercised	1,336,708	176,638	2,599,558		
Tax benefit related to non-cash compensation	181,786	213,540	1,647,751		
Acquisition of common stock	(143,619)	(3,822,645)	(1,993,935)		
Advances from subsidiaries	1,571,955	12,339,412	5,991,378		
Net cash (used in) provided by financing activities:	(2,749,995)	3,100,685	10,249,441		
Net increase (decrease) in cash and short term investments	157,745	(4,005,814)	5,802,496		
Cash and short term investments at beginning of year	2,331,738	6,337,552	535,056		
Cash and short term investments at end of year	\$ 2,489,483	\$ 2,331,738	\$ 6,337,552		

#### (22) SUBORDINATED DEBT

On July 31, 2003, we completed a private placement of our 6% Senior Subordinated Notes (the "July 2003 Notes"), which were offered and sold to accredited investors as units consisting of one July 2003 Note with a principal amount of \$1,000 and warrants (the "2003 Warrants") to purchase shares of our Common Stock. We sold an aggregate of \$7.5 million of July 2003 Notes in this placement, which resulted in proceeds to us (net of placement agent fees of \$450,724 and offering expenses of \$110,778) of \$6,938,498.

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21st Century Holding Company and Subsidiaries

Notes to Consolidated Financial Statements
December 31, 2008

The July 2003 Notes paid interest at the annual rate of 6%, were subordinated to senior debt of the Company, and matured on July 31, 2006. Quarterly payments of principal and interest due on the July 2003 Notes were made in cash or, at our option, in shares of our Common Stock. When paid in shares of Common Stock, the number of shares issued was determined by dividing the payment due by 95% of the weighted-average volume price for the Common Stock on NASDAQ as reported by Bloomberg for the 20 consecutive trading days preceding the payment date.

The 2003 Warrants issued in this placement to the purchasers of the July 2003 Notes and to the placement agent in the offering, J. Giordano Securities Group ("J. Giordano"), each entitled the holder to purchase ¾ of one share of our Common Stock at an exercise price of \$12.744 per whole share (as adjusted for the Company's three-for-two stock split) until July 31, 2006. The total number of shares issuable upon exercise of 2003 Warrants issued to the purchasers of the July 2003 Notes and to J. Giordano totaled 612,074. GAAP required that detachable warrants be valued separately from debt and included in paid-in capital. Based on the terms of the purchase agreement with the investors in the private placement, management determined that the July 2003 Warrants had zero value at the date of issuance.

On July 31, 2006, we made the final principal payment of \$625,000 on the July 2003 Notes and the July 2003 warrants expired. Of the 612,074 shares that could have been issued in connection with the July 2003 warrants, 301,430 were exercised, 225,000 were reacquired in the open market by us and 85,644 were unexercised. The unexercised warrants were cancelled as of July 31, 2006.

On September 30, 2004, we completed a private placement of 6% Senior Subordinated Notes due September 30, 2007 (the "September 2004 Notes"). These notes were offered and sold to accredited investors as units consisting of one September 2004 Note with a principal amount of \$1,000 and warrants to purchase shares of our Common Stock (the "2004 Warrants"), the terms of which are similar to our July 2003 Notes and 2003 Warrants, except as described below. We sold an aggregate of \$12.5 million of units in this placement, which resulted in proceeds (net of placement agent fees of \$700,000 and offering expenses of \$32,500) to us of \$11,767,500.

The September 2004 Notes paid interest at the annual rate of 6%, matured on September 30, 2007, and ranked pari passu in terms of payment and priority to the July 2003 Notes. Quarterly payments of principal and interest due on the September 2004 Notes, like the July 2003 Notes, were made in cash or, at our option, in shares of our Common Stock. When paid in shares of Common Stock, the number of shares issued was determined by dividing the payment due by 95% of the weighted-average volume price for the Common Stock on NASDAQ as reported by Bloomberg for the 20 consecutive trading days preceding the payment date.

The 2004 Warrants issued to the purchasers of the September 2004 Notes and to the placement agent in the offering, J. Giordano, each entitled the holder to purchase one share of our Common Stock at an exercise price of \$12.75 per share and was exercisable until September 30, 2007. The number of shares issued upon exercise of the 2004 Warrants to purchasers equaled \$12.5 million divided by the exercise price of the warrants, and totaled 980,392. The number of shares issued upon exercise of the 2004 Warrants to J. Giordano equaled \$500,000 divided by the exercise price of the warrants, and totaled 39,216. GAAP required that detachable warrants be valued separately from debt and included in paid-in capital. Based on the terms of the purchase agreement with the investors in the private placement, management determined that the September 2004 Warrants had zero value at the date of issuance.

On September 30, 2007, we made the final principal payment of \$1,041,667 on the September 2004 Notes and the September 2004 warrants expired. Of the 1,019,608 shares that could have been issued in connection with the September 2004 warrants, 911,270 were exercised and 108,338 were unexercised. The unexercised warrants were

cancelled as of September 30, 2007.

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#### 21st Century Holding Company and Subsidiaries Notes to Consolidated Financial Statements

December 31, 2008

As indicated below, we paid, pursuant to the terms of the July 2003 Notes and in accordance with the contractual computations, selected quarterly payments of principal and interest due in shares of our Common Stock.

Quarterly payment due date	2008	2007	2006
January 31,	n/a	n/a	-
April 30,	n/a	n/a	38,420
July 31,	n/a	n/a	-
October 31,	n/a	n/a	n/a
Total common stock issued	-	-	38,420

As indicated on the table below, we paid, pursuant to the terms of the September 2004 Notes and in accordance with the contractual computations, selected quarterly payments of principal and interest due in shares of our Common Stock.

Quarterly payment due date	2008	2007	2006
January 31,	n/a	54,211	-
April 30,	n/a	63,114	68,696
July 31,	n/a	-	-
October 31,	n/a	n/a	-
Total common stock issued	-	117,325	68,696

For the July 2003 Notes, the quarterly principal and interest payments totaling approximately \$0.6 million per payment were due quarterly with the last installment paid in cash on July 31, 2006.

For the September 2004 Notes, the quarterly principal and interest payments, totaling approximately \$1.1 million per payment, were due quarterly with the last installment paid in cash on September 30, 2007.

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#### 21st Century Holding Company and Subsidiaries

# Notes to Consolidated Financial Statements December 31, 2008

# (23) SCHEDULE VI – SUPPLEMENTAL INFORMATION CONCERNING PROPERTY-CASUALTY INSURANCE OPERATIONS

						nortization of ferred policy						
	Los	ss and LAE	Los	ss and LAE				d losses and LA	EN	et premiums		
	- C	urrent Year	- ;	Prior year		Expenses		expenses		written		
2008	\$	37,397,179	\$	4,471,081	\$	14,760,249	\$	13,277,261	\$	53,694,633		
2007	\$	38,452,431	\$	9,166,491	\$	19,419,915	\$	15,628,017	\$	89,040,613		
2006	\$	35,105,812	\$	9,294,096	\$	17,395,177	\$	17,420,147	\$	85,144,982	2	
						scount, if an						
Affiliation with registrant		eferred policy quisition cost				exducted from		ned premiu <b>iNe</b> t	pre			t investment income
Consolidated Propert and Casualty Subsidiaries	У											
2008	\$	6,558,237	7 \$	64,782,4	86	\$ - \$	6	40,508,225	6	65,129,672	\$	6,354,084
2007	\$	8,958,195	5 \$	59,684,7	90	\$ - \$	6	56,394,473	6	99,224,121	\$	7,964,444
2006	\$	11,153,168	) ф	39,615,4	70	\$ - \$	,	77,829,099		00 0 40 0 7 4	Φ.	5,932,683

#### (24) Fair Value Disclosure

In October 2008, the FASB issued FSP FAS 157-3. The purpose of FSP FAS 157-3 was to clarify the application of SFAS No. 157 in a market that is not active. FSP FAS 157-3 did not change the objective of SFAS No. 157. FSP FAS 157-3 was effective upon issuance, including prior periods for which financial statements had not been issued. Our adoption of FSP FAS 157-3 for the year ended December 31, 2008 did not have a material effect on our financial position, results of operations, cash flows or disclosures.

In September 2006, FASB issued SFAS No. 157. SFAS No. 157 defines fair value as the exchange price that would be received for an asset or paid to transfer a liability (an exit price) in the principal or most advantageous market for the asset or liability in an orderly transaction between market participants on the measurement date. SFAS No. 157 also establishes a fair value hierarchy which requires an entity to maximize the use of observable inputs and minimize the use of unobservable inputs when measuring fair value. SFAS No. 157 categorizes assets and liabilities at fair value into one of three different levels depending on the observability of the inputs employed in the measurement, as follows:

Level 1 — inputs to the valuation methodology are quoted prices (unadjusted) for identical assets or liabilities in active markets. A quoted price for an identical asset or liability in an active market provides the most reliable fair value measurement because it is directly observable to the market.

Level 2 — inputs to the valuation methodology include quoted prices for similar assets and liabilities in active markets, and inputs are observable for the asset or liability, either directly or indirectly, for substantially the full term of the financial instrument.

Level 3 — inputs to the valuation methodology are unobservable and significant to the fair value measurement

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#### 21st Century Holding Company and Subsidiaries

#### Notes to Consolidated Financial Statements December 31, 2008

Securities available for sale: The fair value of securities available for sale is determined by obtaining quoted prices on nationally recognized security exchanges.

Assets measured at fair value on a recurring basis, for which the Company has elected the fair value option, are summarized below:

	As of December 31, 2008						
	Le	vel 1	L	evel 2	Lev	vel 3	Total
			(I	Dollars in	thousa	ınds)	
US government obligations and agencies	\$	-	\$	5,331	\$	-	\$ 5,331
Corporate securities and other		4,098		-		-	4,098
	\$	4,098	\$	5,331	\$	-	\$ 9,429
Equity securities		3,140		-		-	3,140
	\$	3,140	\$	-	\$	-	\$ 3,140

#### (25) DISCONTINUED OPERATIONS

On December 22, 2004, the Company announced a definitive agreement to sell the assets of its subsidiaries, Federated Agency Group, Inc. and Fed USA, Inc., to affiliates of Affirmative Insurance Holdings, Inc. ("Affirmative") (NASDAQ: AFFM) for approximately \$9.5 million. The sale of assets to Affirmative closed on December 31, 2004, at which time the Company received \$7 million cash, with up to an additional \$2.5 million due in the first quarter of 2006, subject to certain performance criteria being met.

#### (26) SUBSEQUENT EVENTS

None

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21st Century Holding Company and Subsidiaries

ITEM 9CHANGES IN AND DISAGREEMENTS WITH ACCOUNTANTS ON ACCOUNTING AND FINANCIAL DISCLOSURE

None

ITEM 9A

#### CONTROLS AND PROCEDURES

Evaluation of Disclosure Controls and Procedures

We maintain disclosure controls and procedures that are designed to ensure that information required to be disclosed in the reports that we file or submit under the Securities Exchange Act of 1934 is recorded, processed, summarized, and reported within the time periods specified in the SEC's rules and forms, and that such information is accumulated and communicated to our management, including our Chief Executive Officer and Chief Financial Officer, as appropriate, to allow timely decisions regarding required disclosure.

As of the end of the period covered by this report, we carried out an evaluation, under the supervision and with the participation of our principal executive officer and principal financial officer, of the effectiveness of the design and operation of our disclosure controls and procedures. Based on that evaluation, our Chief Executive Officer and Chief Financial Officer concluded that our disclosure controls and procedures were effective as of December 31, 2008.

Management's Report on Internal Control over Financial Reporting

Because of its inherent limitations, internal controls over financial reporting may not prevent or detect misstatements. Also, projections of any evaluation of effectiveness to future periods are subject to the risk that controls may become inadequate because of changes in condition, or that the degree of compliance with the policies or procedures may deteriorate.

Our management is responsible for establishing and maintaining adequate internal control over financial reporting, as such term is defined in Exchange Act Rule 13a-15(f). Under the supervision and with the participation of our management, including our Chief Executive Officer and Chief Financial Officer, we conducted an evaluation of the effectiveness of our internal control over financial reporting based on the framework in Internal Control — Integrated Framework issued by the Committee of Sponsoring Organizations of the Treadway Commission (COSO).

Based on the results of this evaluation, our management has concluded that our internal control over financial reporting was effective as of December 31, 2008 to provide reasonable assurance regarding the reliability of financial reporting and the preparation of financial statements for external reporting purposes in accordance with GAAP. We reviewed the results of management's assessment with the Company's Audit Committee.

Management's assessment of the effectiveness of internal control over financial reporting as of December 31, 2008 has been audited by DeMeo Young & McGrath, CPA, the independent registered public accounting firm who also audited the Company's consolidated financial statements. Their attestation report on management's assessment of the Company's internal control over financial reporting is shown on page 69.

Changes in Internal Control over Financial Reporting

There were no changes in our internal control over financial reporting that occurred during the year ended December 31, 2008 that has materially affected, or is reasonably likely to materially affect, our internal control over financial

reporting.

#### Limitations on Effectiveness

Our management and our audit committee do not expect that our disclosure controls and procedures or internal control over financial reporting will prevent all errors or all instances of fraud. A control system, no matter how well designed and operated, can provide only reasonable, not absolute, assurance that the control system's objectives will be met. Further, the design of the control system must reflect the fact that there are resource constraints, and the benefits of controls must be considered relative to their costs. Because of the inherent limitations in all control systems, no evaluation of controls can provided absolute assurance that all control gaps and instances of fraud have been detected. These inherent limitations include the realities that judgments and decision-making can be faulty, and that breakdowns can occur because of simple errors or mistakes. Controls can also be circumvented by the individual acts of some persons, by collusion of two or more people, or by management override of the controls. The design of any system of controls is based in part upon certain assumptions about the likelihood of future events, and any design may not succeed in achieving its stated goals under all potential future conditions.

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21st Century Holding Company and Subsidiaries

ITEM 9B

OTHER INFORMATION

None

**PART III** 

ITEM 10 DIRECTORS, EXECUTIVE OFFICERS AND CORPORATE GOVERNANCE

Except for the information set forth under the caption "Senior Management" in Part I hereof, information required by this Item is incorporated by reference from 21st Century's definitive proxy statement, to be filed by us for our Annual Meeting of Shareholders, which meeting will involve the election of directors.

ITEM 11

#### **EXECUTIVE COMPENSATION**

Information required by this Item is incorporated by reference from our definitive proxy statement, to be filed by us for our Annual Meeting of Shareholders, which meeting will involve the election of directors.

# ITEM SECURITY OWNERSHIP OF CERTAIN BENEFICIAL OWNERS AND MANAGEMENT AND RELATED STOCKHOLDER MATTERS

Information required by this Item is incorporated by reference from our definitive proxy statement, to be filed by us for our Annual Meeting of Shareholders, which meeting will involve the election of directors.

#### ITEM 13 CERTAIN RELATIONSHIPS AND RELATED TRANSACTIONS, AND DIRECTOR INDEPENDENCE

Information required by this Item is incorporated by reference from our definitive proxy statement, to be filed by us for our Annual Meeting of Shareholders, which meeting will involve the election of directors.

#### ITEM 14 PRINCIPAL ACCOUNTING FEES AND SERVICES

Information required by this Item is incorporated by reference from our definitive proxy statement, to be filed by us for our Annual Meeting of Shareholders, which meeting will involve the election of directors.

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# 21st Century Holding Company and Subsidiaries

# PART IV

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ITEM 15	EXHIBITS, FINANCIAL STATEMENT SCHEDULES, AND REPORTS ON FORM 10-K
(a)	The following documents are filed as part of this report:
(1)	Financial Statements
	The following consolidated financial statements of the Company and the reports of independent auditors thereon are filed with this report:
	Independent Auditors' Report (De Meo, Young, McGrath)
	Consolidated Balance Sheets as of December 31, 2008 and 2007
	Consolidated Statements of Operations for the years ended December 31, 2008, 2007 and 2006.
	Consolidated Statements of Shareholders' Equity and Comprehensive Income (Loss) for the years ended December 31, 2008, 2007 and 2006.
	Consolidated Statements of Cash Flows for the years ended December 31, 2008, 2007 and 2006.
	Notes to Consolidated Financial Statements for the years ended December 31, 2008, 2007 and 2006.
(2)	Financial Statement Schedules.
	Schedule VI, Supplemental information concerning property-casualty insurance operations, is included herein under Item 8, Financial Statements and Supplementary Data.
(3) Exhibits	

#### 21st Century Holding Company and Subsidiaries

#### Exhibit Description

- 3.1 Amended and Restated Articles of Incorporation (incorporated by reference to Exhibit 3.1 in the Company's Registration Statement on Form SB-2 filed with the SEC on September 17, 1998 [File No. 333-63623]).
- 3.2 Amended and Restated Bylaws of the Company (incorporated by reference to Exhibit 10.1 in the Company's Current Report on Form 8-K filed with the SEC on November 28, 2007).
- 4.1 Specimen of Common Stock Certificate (incorporated by reference to Exhibit 4.1 in Amendment No. 1 to the Company's Registration Statement on Form SB-2 filed with the SEC on October 7, 1998 [File No. 333-63623]).
- 10.1 21st Century Holding Company 2002 Stock Option Plan and Stock Plan Acknowledgment (incorporated by reference to Annex A in the Company's Definitive Proxy Statement for its 2002 Annual Meeting of Stockholders filed with the SEC on April 26, 2002 and Exhibit 10.2 in the Company's Annual Report on Form 10-K for 2007 filed with the SEC on March 17, 2008). +
- 21st Century Holding Company 1998 Stock Option Plan and Stock Plan Acknowledgment (incorporated by reference to Annex A in the Company's Definitive Proxy Statement filed with the SEC on May 12, 2000 and Exhibit 10.4 in the Company's Annual Report on Form 10-K for its year ended December 31, 2007 filed with the SEC on March 17, 2008). +
- Employment Agreement dated as of May 5, 2008 between Michael H. Braun and the Company dated May 5, 2008 (incorporated by reference from Exhibit 10.1 in the Company's Form 8-K filed with the SEC on May 6, 2008). +
- Amended and Restated Employment Agreement dated July 1, 2008 between the Company and Peter J. Prygelski, III (incorporated by reference from Exhibit 10.8 in the Company's Quarterly Report on Form 10-Q for the quarter ended September 30, 2008 filed with the SEC on November 10, 2008).+
- 10.5 Transition Agreement dated as of May 6, 2008 between the Company and Edward J. Lawson (incorporated by reference from Exhibit 10.1 in the Company's Form 8-K/A filed with the SEC on May 9, 2008). +
- 10.6 Agreement dated July 2, 2008 between the Company and Michele Lawson (incorporated by reference to Exhibit 10.9 in the Company's Quarterly Report on Form 10-Q for the quarter ended September 30, 2008 filed with the SEC on November 10, 2008).
- 10.7 Form of Indemnification Agreement between the Company and its directors and executive officers (incorporated by reference from Exhibit 10.15 in the Company's Annual Report on Form 10-K for its year ended December 31, 2007 filed with the SEC on March 17, 2008).
- Non-Compete Agreement between the Company and Peter J. Prygelski, effective June 25, 2007 (incorporated by reference to Exhibit 10.3 contained in the Company's Form 8-K filed on June 19, 2007).

- 10.9 Non-Compete Agreement dated December 19, 2005 between the Company and Michael Braun dated December 19, 2005 (incorporated by reference to Exhibit 10.2 in the Company's Current Report on Form 8-K filed with the SEC on December 29, 2005). +
- 10.10 Reimbursement Contract between Federated National Insurance Company and The State Board of Administration of Florida (SBA) which administers the Florida Hurricane Catastrophe Fund (FHCF) and Addendum Nos. 1 and 2 effective June 1, 2008 (incorporated by reference to Exhibits 10.1 10.3 in the Company's Current Report on Form 8-K filed with the SEC on June 2, 2008).
- 10.11 Addendum No. 4 to the Reimbursement Contract between Federated National Insurance Company and The State Board of Administration of Florida (SBA) which administers the Florida Hurricane Catastrophe Fund (FHCF) effective June 1, 2008 (incorporated by reference to Exhibit 10.1 in the Company's Current Report on Form 8-K filed with the SEC on July 2, 2008).

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#### 21st Century Holding Company and Subsidiaries

- 10.12 Reinstatement Premium Protection Reinsurance Contract, effective as of July 1, 2008, with Actua Re Ltd. (incorporated by reference to Exhibit 10.3 in the Company's Quarterly Report on Form 10-Q for the quarter ended September 30, 2008 filed with the SEC on November 10, 2008).
- 10.13 Reinstatement Premium Protection Reinsurance Contract effective July 1, 2008 issued to Federated National Insurance Company and certain Subscribing Reinsurance(s) executing the Agreement (incorporated by reference to Exhibit 10.4 in the Company's Quarterly Report on Form 10-Q for the quarter ended September 30, 2008 as filed with the SEC on November 10, 2008).
- 10.14 Excess Catastrophe Reinsurance Contract effective July 1, 2008 issued to Federated National Insurance Company and certain Subscribing Reinsurer(s) executing the Agreement (incorporated by reference to Exhibit 10.5 in the Company's Quarterly Report on Form 10-Q for the quarter ended September 30, 2008 filed with the SEC on November 10, 2008).
- 10.15 Additional Layer Reinstatement Premium Protection Reinsurance Contract effective August 29, 2008 issued to Federated National Insurance Company and certain Subscribing Reinsurer(s) executing the Agreement (incorporated by reference to Exhibit 10.6 in the Company's Quarterly Report on Form 10-Q for the quarter ended September 30, 2008 filed with the SEC on November 10, 2008).
- 10.16 Additional Layer Excess Catastrophe Reinsurance Contract effective August 29, 2008 issued to Federated National Insurance Company and certain Subscribing Reinsurer(s) executing the Agreement (incorporated by reference to Exhibit 10.7 in the Company's Quarterly Report on Form 10-Q for the quarter ended September 30, 2008 filed with the SEC on November 10, 2008).
- 10.17 Trust Agreement dated as of July 1, 2008 among Federated National Insurance Company, Actua Re Limited and Wells Fargo Bank, National Association (incorporated by reference to Exhibit 10.1 in the Company's Quarterly Report on Form 10-Q for the quarter ended September 30, 2008 filed with the SEC on November 10, 2008).
- Interests and Liabilities Agreement of Actua Re Ltd. with respect to Excess Catastrophe Reinsurance Contract, effective July 1, 2008 issued to Federated National Insurance Company by Actua Re Ltd. (incorporated by reference to Exhibit 10.2 in the Company's Quarterly Report on Form 10-Q for the quarter ended September 30, 2008 filed with the SEC on November 10, 2008).
- 10.19 American Vehicle Insurance Company 100% Quota Share Reinsurance Agreement with Republic Underwriters Insurance Company for a portion of its business and a portion of the business assumed by it from its affiliated member companies executed on April 15, 2006 and became effective April 15, 2006 (incorporated by reference to Exhibit 10.37 in the Company's current report Form 8-K filed with the SEC on April 19, 2006).
- 21.1 Subsidiaries \*\*
- 23.1 Consent of De Meo, Young, McGrath, Independent Certified Public Accountants.\*\*
- 31.1 Certification of Chief Executive Officer pursuant to Section 302 of the Sarbanes-Oxley Act. \*\*
- 31.2 Certification of Chief Financial Officer pursuant to Section 302 of the Sarbanes-Oxley Act. \*\*

- 32.1 Certification of Chief Executive Officer pursuant to Section 906 of the Sarbanes-Oxley Act. \*\*
- 32.2 Certification of Chief Financial Officer pursuant to Section 906 of the Sarbanes-Oxley Act. \*\*
- + Management Compensation Plan or Arrangement.
- \*\* Filed herewith.

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#### 21st Century Holding Company and Subsidiaries

#### **SIGNATURES**

Pursuant to the requirements of Section 13 or 15 (d) of the Securities Exchange Act of 1934, the registrant has duly caused this Form 10-K report to be signed on its behalf by the undersigned, thereto duly authorized.

#### 21st CENTURY HOLDING COMPANY

By: /s/ Michael H. Braun

Michael H. Braun, Chief Executive Officer

(Principal Executive Officer)

/s/ Peter J. Prygelski, III

Peter J. Prygelski, III, Chief Financial Officer

(Principal Financial Officer)

Dated: March 16, 2009

Pursuant to the requirements of the Securities Exchange Act of 1934, this Report has been signed by the following persons on behalf of the registrant and in the capacities and on the date indicated.

Signature	Title	Date
/s/ Michael H. Braun Michael H. Braun	Chief Executive Officer (Principal Executive Officer)	March 16, 2009
/s/ Peter J. Prygelski, III Peter J. Prygelski, III	Chief Financial Officer (Principal Financial Officer)	March 16, 2009
/s/ Carl Dorf Carl Dorf	Director	March 16, 2009
/s/ Bruce F. Simberg Bruce F. Simberg	Director Chairman of the Board	March 16, 2009
/s/ Charles B. Hart, Jr. Charles B. Hart, Jr.	Director	March 16, 2009
/s/ Richard W. Wilcox, Jr. Richard W. Wilcox, Jr.	Director	March 16, 2009

# 21st Century Holding Company and Subsidiaries

## EXHIBIT INDEX

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32.2	Certification of the Chief Financial Officer pursuant to Section 906 of the Sarbanes-Oxley Act
32.1	Certification of the Chief Executive Officer pursuant to Section 906 of the Sarbanes-Oxley Act
31.2	Certification of the Chief Financial Officer pursuant to Section 302 of the Sarbanes-Oxley Act
31.1	Certification of the Chief Executive Officer pursuant to Section 302 of the Sarbanes-Oxley Act
23.1	Consent of De Meo, Young, McGrath, Independent Certified Public Accountants
21.1	Subsidiaries